



CITY OF PLYMOUTH
HENNEPIN COUNTY, MINNESOTA

Annual Comprehensive
Financial Report

for the Year Ended
December 31, 2023

Dave Callister
City Manager

Report Prepared by
Administrative Services Department, Finance Division

Member of Government Finance Officers Association
of the United States and Canada

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CITY OF PLYMOUTH

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INTRODUCTORY SECTION



June 26, 2024

To the Honorable Mayor, Members of the City Council, City Manager, and Residents
City of Plymouth, Minnesota

Minnesota Statutes require all cities to prepare and issue an annual report on their financial position and activity in accordance with U.S. generally accepted accounting principles (GAAP) and to be audited in accordance with U.S. generally accepted auditing standards by a firm of licensed certified public accountants, or the Office of the State Auditor. Pursuant to that requirement, we hereby issue the Annual Comprehensive Financial Report (ACFR) of the City of Plymouth, Minnesota (the City) for the fiscal year ended December 31, 2023.

This report consists of management's representations of the City's finances. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation for the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls was designed to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement. As management, we assert that, to the best of our knowledge and belief the financial report is accurate, in all material respects; is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

The City's financial statements were audited by Malloy, Montague, Karnowski, Radosevich, & Co., P.A., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements for the fiscal year ended December 31, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded that there was a reasonable basis for rendering unmodified opinions that the City's financial statements for the fiscal year ended December 31, 2023, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The organization, form, and contents of this report were prepared in accordance with the standards prescribed by the Governmental Accounting Standards Board (GASB), the Government Finance Officers Association (GFOA) of the United States and Canada, the American Institute of Certified Public Accountants, the Minnesota State Auditor's Office, and the Plymouth City Charter.

This transmittal letter is designed to complement the management discussion and analysis (MD&A) and should be read in conjunction with the MD&A. The MD&A can be found immediately following the independent auditors' report.

Reporting Entity

In accordance with GASB statements, included are all funds of the City and its component units. The Plymouth Housing and Redevelopment Authority (HRA) is included as a discretely presented component unit. The Plymouth Economic Development Authority (EDA) was created in 2016. The EDA is included as a blended component unit.

Profile of the Government

The City, incorporated in 1955, is a suburban community located northwest of Minneapolis in Hennepin County. The City has a land area of 35 square miles and serves a population of approximately 81,000 residents. The City is currently the seventh largest city in the state. The City has excellent access to the Minneapolis-St. Paul metropolitan area via interstate Highways I-494 and I-394, US Highway 169, and Minnesota State Highway 55.

Policymaking and legislative authority are vested in the City Council consisting of a mayor, four ward council members, and two at-large council members. The mayor and council members are elected on a nonpartisan basis to serve four-year terms, with council members serving staggered terms. The City Council is responsible for passing ordinances, adopting the budget, appointing board and commission members, and hiring a city manager. The city manager is responsible for carrying out the policies and ordinances of the City Council, overseeing day-to-day operations of city government, and for hiring all employees.

The City provides a full range of services to residents and businesses, including police and fire protection, construction and maintenance of streets, municipal water and sanitary sewer service, maintaining parks and trails, providing recreational activities, planning, zoning, and inspection services, transit services, and administration.

The annual budget serves as the foundation for financial planning and control. The City uses a biennial budget model, covering two fiscal years, for planning purposes. The first year of the budget is adopted as the annual budget; the second year is adopted in concept, pending the approval of a new tax levy in the second year. All departments and agencies submit requests for appropriation to the city manager in June of each year. The city manager uses these requests as the starting point for developing a proposed budget. The proposed budget is presented to the City Council for review prior to August 31. The City Council adopts a preliminary budget and tax levy by September 30 of each year. Minnesota Statutes require a budget meeting be held for the public to provide comments. The final budget and tax levy are adopted by December 31, the close of the City's fiscal year.

Economic Condition and Outlook

The City's population grew substantially during the 1980's and 1990's, increasing by 61 percent. The City's population increased 29 percent from 1990 to 2000; 7 percent from 2000 to 2010, and 15 percent from 2010 to 2020. The City's population as of the most current U.S. Census (2020) is 81,026. The key relationship between development and the budget is the City's ability to generate sufficient funds to deliver appropriate public services.

The City continued a progressive and sound financial program throughout 2023, while providing core services, as well as services that are intended to enhance quality of life. Community surveys and national publications rate the City's services at a very high level.

The payable 2023 total estimated market value of the City was \$16,664,562,200, an increase of \$2,290,540,400 from 2022. The increase in total market value between payable 2022 and payable 2023 was 15.9 percent.

Commercial and residential growth is increasing, as development expands to the northwest area of the City and as commercial properties redevelop.

Year	Population	Households	Employment
1970	18,077	4,645	6,060
1980	31,615	10,491	20,212
1990	50,889	18,361	38,103
2000	65,894	24,820	53,491
2010	70,576	28,663	46,227
2020	81,026	32,041	51,531
2023*	81,000	32,118	55,310
2030*	81,400	33,400	57,700
2040*	85,100	34,700	61,500

* Estimated

Source: Metropolitan Council

Long-Term Financial Planning

Operating Budget – The City has prepared biennial budgets since 2008. In 2023, the City prepared the biennial budget for the period covering fiscal years 2024–2025. This important document required significant planning and scenario building to ensure a workable operating budget under changing economic conditions.

The City also continually updates a 10-year revolving financial plan for the General Fund. This is a critical tool utilized during the budget process to guide discussions and model the impact these decisions will have on the community.

Capital Budget – In 2019, the City extended its 5-year capital plan to 10 years, to provide a more comprehensive look at upcoming projects.

Recent larger projects of note include the Plymouth Community Center (PCC) expansion, fire station renovations, and Chankahda Trail. The PCC expansion construction was completed in 2022. This construction fund currently has an internal loan, which will be repaid upon receipt of state bonding funds. In 2023, the fire station renovation projects were completed. Chankahda Trail, formerly known as the County Road 47 corridor, continued construction in 2023. This 1920’s rural road is unable to accommodate the urban development and traffic volumes associated with the City’s development activity. At the 2023 State Legislative Session, the City was approved for \$7 million in state bond funds to assist with the infrastructure improvements. The improvements will include pedestrian trails, school crossings and dedicated turn lanes, among others.

Development – Planning is the key to the development of a diverse economic base without sacrificing the standards required to ensure quality and order. Industrial, commercial, and utility properties make up about 30 percent of the City’s tax capacity. The City’s land use guide plan designates all land uses, including areas available for commercial and industrial development.

The City continues to rely on its Comprehensive Plan, a long-term planning document that guides the community’s future development and redevelopment.

The City has used pay-as-you-go (PAYGO) tax increment notes to reimburse developers for certain costs and these agreements may be construed as tax abatement. In order for a development project to be feasible, the City may agree to pay the developer back a portion of the excess property taxes that are created from the development of the property. The City currently has three agreements, which are outlined in the notes to basic financial statements. Below illustrates the increase in market value for the tax increment districts with PAYGO tax increment notes:

	Original Market Value	Pay 2023 Market Value	Percent Increase in Valuation
TIF 1-3, Plymouth Crossroads	\$ 2,544,100	\$ 21,186,000	733%
TIF 7-8, Axis Apartments	\$ 1,244,900	\$ 40,282,000	3,136%
TIF 7-10, Element Apartments	\$ 443,000	\$ 10,873,000	2,354%

The City is continually evaluating its position to ensure the community is prepared for future phases of development and redevelopment, able to adapt to unforeseen economic challenges, and able to meet the needs of a maturing community.

Financial Policies

Accounting records are maintained on the accrual or modified accrual basis, as appropriate. Budgetary control is maintained by an encumbrance system whereby purchase orders are pre-audited as to availability of funds prior to their release to vendors. Purchase orders, which exceed appropriation balances, or were not approved, are not released until funding is available or approval is given. Open encumbrances are reported as assignments of fund balance. The budget, as adopted, can be revised by the City Council and a contingency appropriation is provided for.

Independent Audit

State statutes require an annual audit of the books of account, financial records, and transactions of all administrative departments by independent certified public accountants selected by the City Council. The City is in compliance with state statutes, and the independent auditors' report has been included in this report.

Awards and Acknowledgements

The GFOA of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its ACFR for the year ended December 31, 2022. This was the 41st consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. The report must satisfy GAAP requirements and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe that our current ACFR continues to meet the Certificate of Achievement program's requirements, and it will be submitted to the GFOA of the United States and Canada to determine eligibility for another certificate.

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the administrative services department. We would like to express our appreciation to all members of the department for their work in preparing this report. We also wish to thank the city manager and members of the City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,



Andrea Rich, Finance Director



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Plymouth
Minnesota**

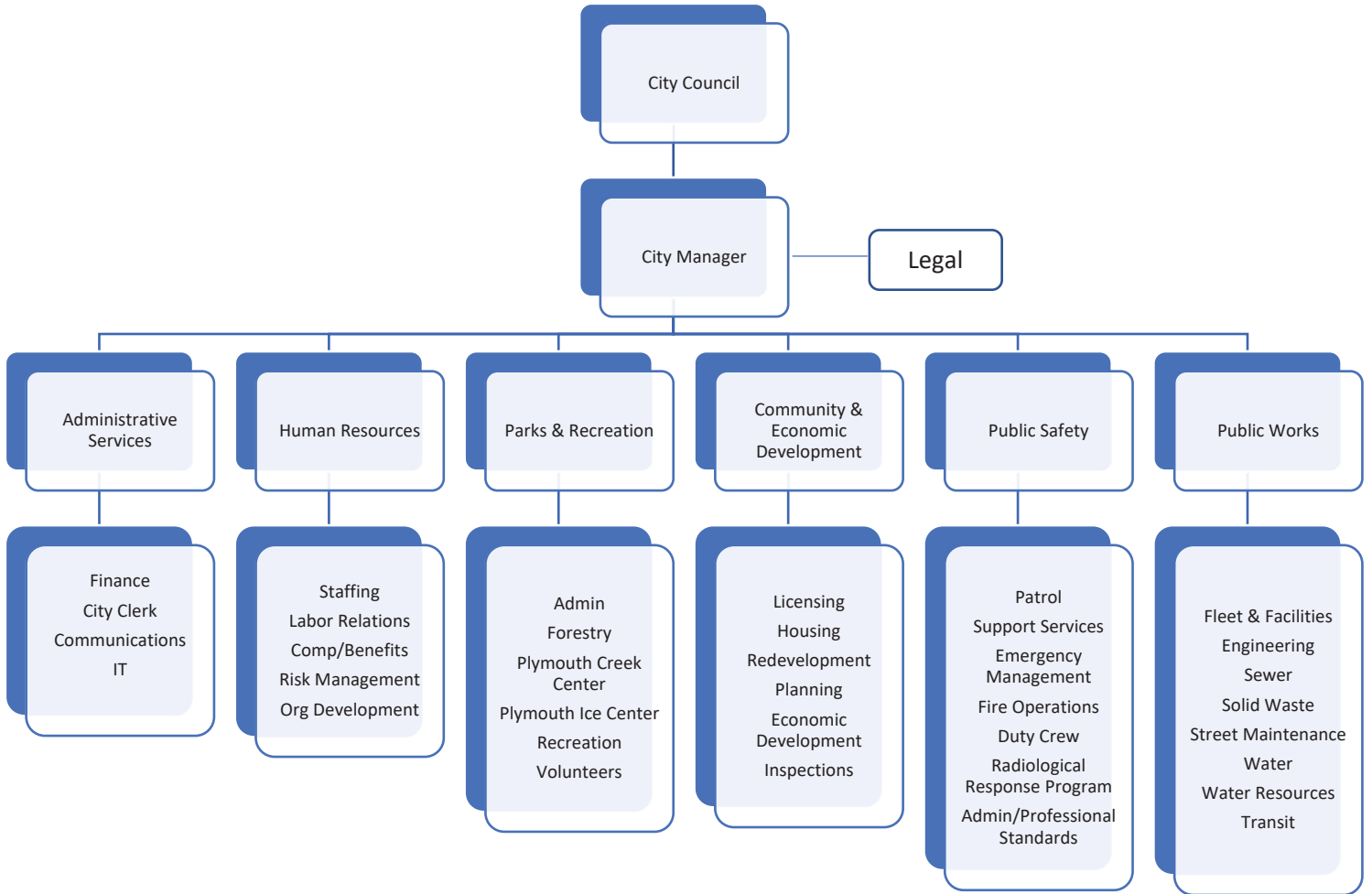
For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2022

Christopher P. Morill

Executive Director/CEO

2023 Organizational Chart



CITY OF PLYMOUTH

Elected Officials and City Officials and Department Directors
December 31, 2023

ELECTED OFFICIALS

		<u>Term Expires</u>
Jeffry Wosje	Mayor	December 31, 2026
Alise McGregor	Councilmember – Ward 1	December 31, 2024
Julie Peterson	Councilmember – Ward 2	December 31, 2026
Jim Davis	Councilmember – Ward 3	December 31, 2024
Julie Pointner	Councilmember – Ward 4	December 31, 2026
Clark Gregor	At-Large	December 31, 2026
Jim Willis	At-Large	December 31, 2024

CITY OFFICIALS AND DEPARTMENT DIRECTORS

Dave Callister	City Manager
Maria Solano	Deputy City Manager
Grant Fernelius	Community and Economic Development Director
Andrea Rich	Director of Finance
Rodger Coppa	Fire Chief
Ali Timpone	Director of Human Resources
Jennifer Tomlinson	Director of Parks and Recreation
Erik Fadden	Director of Public Safety
Michael Thompson	Director of Public Works
Jodi Gallup	City Clerk
Soren Mattick	City Attorney
Hennepin County	City Assessor

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FINANCIAL SECTION



PRINCIPALS

Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaelyn M. Huegel, CPA
Kalen T. Karnowski, CPA

INDEPENDENT AUDITOR’S REPORT

To the City Council and Management
City of Plymouth, Minnesota

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

OPINIONS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Plymouth, Minnesota (the City) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City’s basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparisons for the General Fund and the major special revenue fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

BASIS FOR OPINIONS

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor’s Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

EMPHASIS OF MATTER

Change in Accounting Principle

As described in Note 1 of the notes to basic financial statements, in fiscal 2023, the City adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*. Our opinion is not modified with respect to this matter.

(continued)

RESPONSIBILITIES OF MANAGEMENT FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

AUDITOR'S RESPONSIBILITIES FOR THE AUDIT OF THE FINANCIAL STATEMENTS

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

(continued)

REQUIRED SUPPLEMENTARY INFORMATION

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

SUPPLEMENTARY INFORMATION

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information, as listed in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

OTHER INFORMATION

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or if the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

PRIOR YEAR COMPARATIVE INFORMATION

We have previously audited the City's 2022 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information in our report dated June 27, 2023. In our opinion, the partial comparative information presented herein as of and for the year ended December 31, 2022 is consistent, in all material respects, with the audited financial statements from which it has been derived.

(continued)

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosevich & Co., P. A.

Minneapolis, Minnesota
June 26, 2024

CITY OF PLYMOUTH

Management's Discussion and Analysis Year Ended December 31, 2023

As management of the City of Plymouth, Minnesota (the City), we offer readers of the City's Annual Comprehensive Financial Report (ACFR) this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which is presented in the introductory section of this report.

FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded liabilities and deferred inflows of resources by \$596,914,217 (net position) at the close of the most recent fiscal year. Of this amount, \$76,611,268 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$22,090,886 in 2023, including an increase of \$11,647,700 attributable to governmental activities, and an increase of \$10,443,186 attributable to business-type activities.
- The City's outstanding bonded debt decreased by \$4,094,680 during the fiscal year, due to annual bond principal payments and amortization of outstanding premium/discount on bonds.
- The City's governmental funds reported combined ending fund balances of \$93,244,699 at December 31, 2023, an increase of \$2,344,419 from the prior year from operations. The overall increase was largely the result of investment earnings and fair value adjustments, due to interest rates and favorable market conditions in the current year. An increase in state police aid and elevated development activities also contributed to the overall growth in the current year.
- At year-end, the City's main operating fund, the General Fund, reported a total fund balance of \$23,883,906. This total fund balance, excluding \$2,302,636 of one-time restricted fund balance, represents approximately 40 percent, of 2024 General Fund budgeted expenditures and transfers out.
- As described in Note 1 of the notes to basic financial statements, the City implemented Governmental Accounting Standards Board Statement No. 96, *Subscription-Based Information Technology Arrangements* (SBITAs), during the fiscal year ended December 31, 2023. This standard changed the way subscription transactions are reported by the City, but did not result in a restatement of net position in the current year.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

These financial statements include not only the City itself (known as the primary government), but also the Housing and Redevelopment Authority of Plymouth, Minnesota (the HRA), known as a component unit of the City. The HRA has been presented as a discretely presented component unit on the City's financial statements in accordance with accounting principles generally accepted in the United States of America. The City created the Economic Development Authority (EDA) in 2016. The EDA is presented as a blended component unit of the City; however, the EDA did not have financial activity during the year.

Government-Wide Financial Statements – The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business.

The Statement of Net Position presents information on all of the City's assets, liabilities, and deferred inflows/outflows, as applicable, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned, but unused vacation leave time).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, economic development, parks and recreation, public safety, public service, and public works. The business-type activities of the City include water sewer utility, ice center, water resources, solid waste management, and field house.

Fund Financial Statements – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds. Information is presented separately in the governmental funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances for the City's individual major governmental funds. They are as follows:

- General Fund
- Transit System Fund
- General Capital Projects Fund
- Improvement Projects Fund
- Tax Increment Projects Fund

Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts annual appropriated budgets for its General Fund, the Transit System Fund, the Recreation Fund, and the Community Development Block Grant Fund. Budgetary comparison statements or schedules have been provided for these funds to demonstrate compliance with their respective budgets.

Proprietary Funds – The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the governmental-wide financial statements. The City uses enterprise funds to account for its water sewer utility, ice center, water resources operations, solid waste management, and field house. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water sewer utility, ice center, and water resources operations enterprise funds, all of which are considered to be major funds of the City.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its central equipment, public facilities, information technology, risk management, employee benefits, and resource planning needs. All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements, labeled Governmental Activities – Internal Service Funds. Because all of these services predominately benefit governmental, rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

Notes to Basic Financial Statements – The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information – In addition to the basic financial statements and accompanying notes, the financial section also presents required supplementary information, and the combining and individual fund statements and schedules (presented as supplementary information) referred to earlier in connection with nonmajor funds and internal service funds, which are presented immediately following the basic financial statements.

Furthermore, a statistical section has been included as part of the ACFR to facilitate additional analysis, and is the third and final section of the report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

An analysis of the City’s financial position begins with a review of the Statement of Net Position and the Statement of Activities. These two statements report the City’s net position and changes in net position. It should be noted that the financial position can also be affected by nonfinancial factors, including economic conditions, population growth, and new regulations.

As noted earlier, net position may serve over time as a useful indicator of the City’s financial position. As presented in the following condensed version of the Statement of Net Position, the City’s assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$596,914,217 at December 31, 2023.

City of Plymouth’s Net Position (amounts in thousands of dollars)

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current and other assets	\$ 154,865	\$ 150,390	\$ 47,176	\$ 43,593	\$ 202,041	\$ 193,983
Capital assets, net of accumulated depreciation/amortization	344,013	339,642	163,922	157,489	507,935	497,131
Total assets	\$ 498,878	\$ 490,032	\$ 211,098	\$ 201,082	\$ 709,976	\$ 691,114
Deferred outflows of resources	\$ 26,993	\$ 33,029	\$ –	\$ –	\$ 26,993	\$ 33,029
Current liabilities	\$ 11,024	\$ 12,947	\$ 2,278	\$ 2,348	\$ 13,302	\$ 15,295
Long-term liabilities	94,495	127,126	–	–	94,495	127,126
Total liabilities	\$ 105,519	\$ 140,073	\$ 2,278	\$ 2,348	\$ 107,797	\$ 142,421
Deferred inflows of resources	\$ 30,449	\$ 4,733	\$ 1,809	\$ 2,166	\$ 32,258	\$ 6,899
Net position						
Net investment in capital assets	\$ 279,083	\$ 271,492	\$ 163,432	\$ 156,847	\$ 442,515	\$ 428,339
Restricted	46,547	37,866	31,241	30,471	77,788	68,337
Unrestricted	64,273	68,897	12,338	9,250	76,611	78,147
Total net position	\$ 389,903	\$ 378,255	\$ 207,011	\$ 196,568	\$ 596,914	\$ 574,823

The largest portion of the City’s net position, \$442,514,949, or 74.1 percent, reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, and infrastructure), less any outstanding related debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City’s investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City’s net position, \$77,788,000, or 13.0 percent, represents resources that are subject to external restrictions on how they may be used. The remaining balance representing unrestricted net position (\$76,611,268) may be used to meet the government’s ongoing obligations to citizens and creditors. Certain balances within unrestricted net position may have internally imposed commitments or limitations, which may further limit the purpose for which such net position may be used.

At the end of the current fiscal year, the City reports positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. Ongoing development activity in the City and changes in state-wide pension obligations contributed to the fluctuations in the above table.

The following table provides a condensed version of the Statement of Activities for the year ended December 31, 2023, with comparative totals for the year ended December 31, 2022. The City's total net position increased by \$22,090,886, or 3.8 percent, during the current fiscal year.

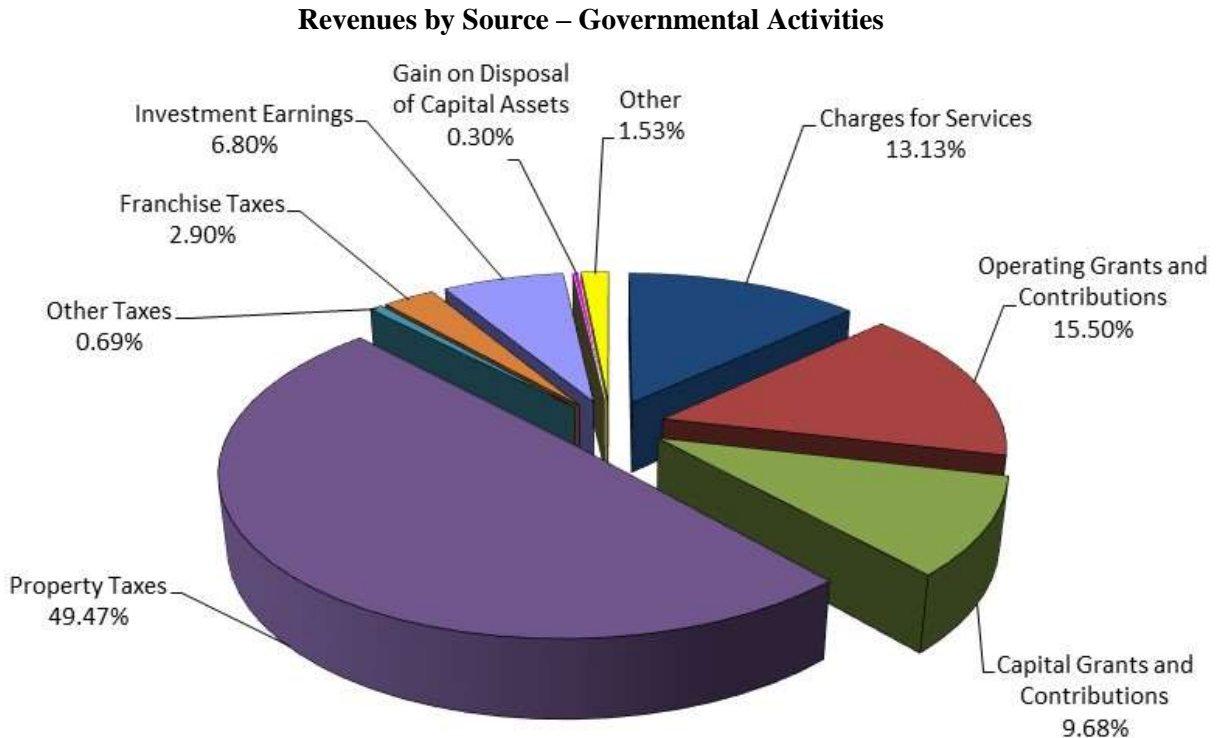
City of Plymouth's Change in Net Position
(amounts in thousands of dollars)

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
Revenues						
Charges for services	\$ 12,671	\$ 10,319	\$ 32,273	\$ 29,420	\$ 44,944	\$ 39,739
Operating grants and contributions	14,967	13,382	256	348	15,223	13,730
Capital grants and contributions	9,344	10,337	1,388	3,660	10,732	13,997
Property taxes	47,757	45,664	–	–	47,757	45,664
Other taxes	669	612	–	–	669	612
Franchise taxes	2,804	2,712	–	–	2,804	2,712
Investment earnings (charges)	6,561	(6,257)	1,955	(1,608)	8,516	(7,865)
Grants and contributions not restricted to specific programs	–	7,021	–	–	–	7,021
Gain on disposal of capital assets	288	100	–	–	288	100
Other	1,474	239	–	–	1,474	239
Total revenues	96,535	84,129	35,872	31,820	132,407	115,949
Expenses						
General government	9,324	8,020	–	–	9,324	8,020
Economic development	799	220	–	–	799	220
Parks and recreation	15,807	14,433	–	–	15,807	14,433
Public safety	27,912	27,662	–	–	27,912	27,662
Public service	6,107	5,620	–	–	6,107	5,620
Public works	17,926	17,585	–	–	17,926	17,585
Interest on long-term debt	1,276	1,277	–	–	1,276	1,277
Water sewer utility	–	–	22,654	20,415	22,654	20,415
Ice center	–	–	2,791	2,700	2,791	2,700
Water resources	–	–	3,566	3,382	3,566	3,382
Solid waste management	–	–	1,674	1,511	1,674	1,511
Field house	–	–	480	407	480	407
Total expenses	79,151	74,817	31,165	28,415	110,316	103,232
Change in net position before transfers	17,384	9,312	4,707	3,405	22,091	12,717
Transfers in (out)	(5,736)	(1,172)	5,736	1,172	–	–
Change in net position	11,648	8,140	10,443	4,577	22,091	12,717
Net position – beginning	378,255	370,115	196,568	191,991	574,823	562,106
Net position – ending	\$ 389,903	\$ 378,255	\$ 207,011	\$ 196,568	\$ 596,914	\$ 574,823

GOVERNMENTAL ACTIVITIES

Governmental activities increased the City's net position before transfers by \$17,383,457. Revenues were up from the prior year with most sources increasing over the prior year. The increases were driven by ongoing development activities and an increase in investment earnings with improved returns and favorable fair value adjustments. Partially offsetting these revenue gains was a decrease in unrestricted grants and contributions, due to significant COVID-19-related funding recognized in the prior year. Expenses increased as anticipated in the approved budget for natural inflationary increases, and due to changes in the state pension plan obligations in the current year.

The following chart illustrates the City's revenues by source for its governmental activities:

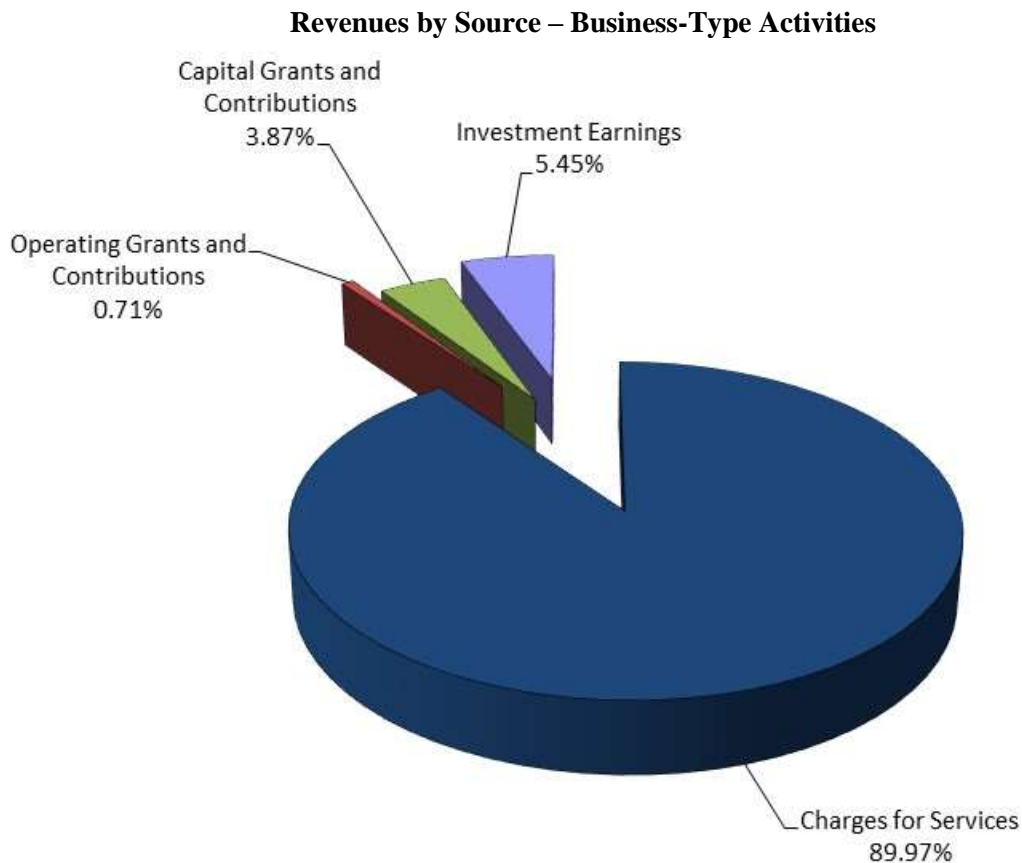


Most of the City's revenues are "home-grown;" the City does not rely heavily on state aids or grants. This helps insulate the City from changes imposed by the State Legislature. Capital grants and contributions represent funds recognized for the construction of infrastructure and other capital improvements.

BUSINESS-TYPE ACTIVITIES

Business-type activities increased the City's net position before transfers by \$4,707,429. Like governmental activities, revenues were up from charges for services, due to utility rate increases and investment earnings, due to improved returns and favorable fair value adjustments. Capital grants and contributions from developers was down in the current year partially offsetting the increases in other sources. Expenses were up in the current year for inflation and increased spending for municipal wastewater charges.

The following chart illustrates the City's revenues by source for its business-type activities:



The City's business-type activities are accounted for, financed, and operated, in a manner similar to private business enterprises. It is generally intended that the cost of providing services to the public be financed or recovered primarily through user charges.

Business-type activities of the City are capital intensive. The principal challenge for these activities is financing the replacement, maintenance, and expansion of their capital assets (asset maintenance). The City combines operating and nonoperating sources (primarily area-wide assessments) to finance its investment in business-type assets.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds – The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of currently available resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year for appropriation by the City Council to finance the City's day-to-day activities.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$93,244,699. The unassigned fund balance constitutes \$20,168,395, which is available for spending at the government's discretion (this amount is primarily in the General Fund and is typically available to meet cash flow needs). A small amount (\$202,471) is classified as nonspendable for inventory, prepaid items, and perpetual care. The City has \$43,700,493 classified as restricted for public safety aid, transit system, tax increment financing, debt service, highway/street improvements, park construction, and other spending purposes. The remainder of the fund balance (\$29,173,340) is considered to be assigned for specific purposes and unavailable for discretionary spending.

General Fund –

- The fund balance of the General Fund is the City's principal liquidity reserve.
- The City Council has adopted a long-range financial plan to provide adequate operating cash for future years. The goal is to maintain a total fund balance (excluding restricted amounts from one-time funding sources) of approximately 40 percent of the General Fund expenditures and transfers out budget for the following year. The City met this goal in 2023; the fund balance at year-end was \$21,581,270 (excluding \$2,302,636 restricted for public safety aid), or approximately 40 percent, of 2024 budgeted expenditures and transfers out.

Transit System Fund –

- In the Transit System Fund, the fund balance increased by \$2,135,549 from current year operations. An increase in rider usage and improved investment earnings contributed to current year revenues exceeding expenditures.

General Capital Projects Fund –

- The fund balance increased in the General Capital Projects Fund by \$910,251 during the year. This increase is due to approved transfers and the timing and review of capital projects completed throughout the current year, as well as an increase in investment earnings.

Improvement Projects Fund –

- The fund balance decreased in the Improvement Projects Fund by \$4,359,627 during the year. This decrease is due to approved transfers and the timing and review of capital projects completed throughout the current year for construction of streets and other infrastructure improvements.

Tax Increment Projects Fund –

- The fund balance increased in the Tax Increment Projects Fund by \$1,145,016 during the year. This increase is due primarily to tax increment collections exceeding payments on developer notes and other economic development spending in the current year.

Enterprise Funds – The City’s enterprise funds provide the same type of information found in the government-wide financial statements, but in more detail. Financial highlights for the significant changes in the City’s enterprise funds are consistent with the previous discussion on business-type activities with additional details as follows:

Water Sewer Utility Fund –

- Unrestricted net position at the end of the year was \$12,898,036. The total increase in net position was \$4,952,308.

Ice Center Fund –

- Unrestricted net position at the end of the year was \$90,565. The total decrease in net position was \$330,978.

Water Resources Fund –

- Restricted net position for water resources at the end of the year was \$8,129,693. The total increase in net position was \$6,418,714.

GENERAL FUND BUDGETARY HIGHLIGHTS

The final General Fund budget represents the originally adopted budget since no budget amendments were approved during the year by the City Council.

The City Council adopted a balanced budget for the General Fund for fiscal 2023. The 2023 General Fund budget anticipated an expenditure and transfers out increase over the 2022 budget of 6.7 percent. This increase included planned wage, benefit, and inflationary adjustments.

Actual revenues were \$6,096,238 over budget, while other financing sources (transfers in) were \$860,420 more than anticipated. Some of the significant variances between budget and actual include:

- Intergovernmental revenue was \$4,343,865 over budget, mainly due to the City receiving public safety aid funding that was not in the budget.
- Licenses and permits exceed budget by \$2,261,305, due to conservative budgeting and elevated development activity.
- Investment earnings were over budget by \$1,004,596, due to conservative budgeting and improved investment returns and favorable fair value adjustments on investments.

Expenditures were \$1,387,246 less than the budgeted amount, with the largest underspending in public safety (\$1,125,216) and public works (\$543,939). The City incurred lower personal services (salaries and benefits), partially attributable to vacant positions. Expenditures were over budget for general government and capital outlay, partially offsetting the savings in other areas.

CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets – The City’s investment in capital assets for its governmental and business-type activities as of December 31, 2023 was \$507,934,336 (net of accumulated depreciation/amortization). This investment in capital assets includes land, construction in progress, buildings, improvements other than buildings, machinery and equipment, machinery and equipment – leased, infrastructure, technology subscriptions, and collection/distribution systems for the City’s utilities. The City’s investment in capital assets for the current fiscal year increased by \$10,802,863. This change was mainly due to several capital projects ongoing in the current year, as discussed previously with the financial analysis of the City’s governmental funds. Developer contributions also increased capital assets in the current year.

City of Plymouth’s Capital Assets

(amounts in thousands of dollars)

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
Land	\$ 48,351	\$ 48,351	\$ 3,281	\$ 3,281	\$ 51,632	\$ 51,632
Construction in progress	30,318	57,395	1,594	1,803	31,912	59,198
Buildings	85,223	67,550	27,502	28,221	112,725	95,771
Improvements other than buildings	19,494	17,993	7,923	6,652	27,417	24,645
Machinery and equipment	23,478	22,902	2,751	3,730	26,229	26,632
Machinery and equipment – leased	665	644	–	–	665	644
Infrastructure	136,279	124,807	–	–	136,279	124,807
Technology subscriptions	205	–	–	–	205	–
Collection/distribution systems	–	–	120,871	113,802	120,871	113,802
Total (net of depreciation/amortization)	\$ 344,013	\$ 339,642	\$ 163,922	\$ 157,489	\$ 507,935	\$ 497,131

Additional information on the City’s capital assets can be found in Note 6 of the notes to basic financial statements.

Long-Term Debt – At the end of the current fiscal year, the City had total bonded debt (excluding unamortized premium) outstanding of \$56,985,000, compared to \$60,845,000 at the beginning of the year. All city debt is general obligation debt, which is backed by the full faith and credit of the government. Furthermore, the City has long-term liabilities of \$3,347,222 for unamortized bond premium/discount, \$48,000 for finance purchases payable, \$658,428 for leases payable, \$172,352 for technology subscriptions, \$3,299,312 for total other post-employment benefits, \$26,969,275 for net pension liability, and \$3,014,995 for compensated absences. Changes in state-wide pension plan obligations, which city employees participate, changed significantly contributing to the overall decrease in long-term liabilities on the government-wide Statement of Net Position.

Bond principal repayments during 2023 totaled \$3,860,000. The City’s debt holds the highest rating from Moody’s Investors Services: Aaa, as well as from Standard and Poor’s Ratings Services: AAA. The dual rating placed the City on a short list of local governments in the state to receive this distinction.

Minnesota Statutes limit the amount of general obligation debt a Minnesota city may issue to 3 percent of total estimated market value. The current debt limitation for the City is significantly more than the City’s outstanding general obligation debt. Additional information on the City’s long-term debt may be found in Note 7 of the notes to basic financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The 2024 budget was conservatively developed to account for economic and legislative activity. It provides for a balanced budget and a sound financial plan for 2024 that maintains core service levels and is sensitive to the financial concerns of the City's taxpayers. The 2024 adopted tax levy increased 7.5 percent, compared to the 2023 adopted tax levy.

As a result of the City's responsible stewardship, the quality services our residents have come to expect continue to be provided at a reasonable price.

REQUESTS FOR INFORMATION

This ACFR is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this ACFR, or requests for additional financial information, should be directed to the City of Plymouth, Administrative Services Department, 3400 Plymouth Boulevard, Plymouth, Minnesota 55447-1482, 763-509-5300, or the City's website at www.plymouthmn.gov.

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BASIC FINANCIAL STATEMENTS

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements are intended to provide a financial overview of municipal operations.

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CITY OF PLYMOUTH

Statement of Net Position
December 31, 2023

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Housing and Redevelopment Authority
Assets				
Cash and investments	\$ 134,221,387	\$ 34,785,193	\$ 169,006,580	\$ 5,809,157
Restricted cash and investments	132,519	–	132,519	–
Receivables				
Accounts	1,243,901	5,424,527	6,668,428	19,025
Notes	2,384,645	–	2,384,645	1,150,000
Taxes	481,995	–	481,995	6,631
Special assessments	61,667	6,976,859	7,038,526	–
Accrued interest	978,542	242,120	1,220,662	46,682
Leases	3,673,280	1,838,473	5,511,753	–
Due from other governments	979,172	16,237	995,409	19,503
Internal balances	2,866,944	(2,866,944)	–	–
Inventory	191,433	116,815	308,248	–
Prepaid items	757,100	642,786	1,399,886	43,543
Land held for resale	6,892,804	–	6,892,804	–
Capital assets				
Not depreciated/amortized	78,669,341	4,874,978	83,544,319	1,519,968
Depreciated/amortized, net of accumulated depreciation/amortization	265,343,316	159,046,701	424,390,017	8,448,524
Total capital assets, net of accumulated depreciation/amortization	344,012,657	163,921,679	507,934,336	9,968,492
Total assets	498,878,046	211,097,745	709,975,791	17,063,033
Deferred outflows of resources				
OPEB plan deferments	587,510	–	587,510	–
Pension plan deferments – PERA	26,405,615	–	26,405,615	–
Total deferred outflows of resources	26,993,125	–	26,993,125	–
Total assets and deferred outflows of resources	\$ 525,871,171	\$ 211,097,745	\$ 736,968,916	\$ 17,063,033
Liabilities				
Accounts payable	\$ 2,445,792	\$ 461,603	\$ 2,907,395	\$ 34,853
Contracts payable	3,850,962	489,942	4,340,904	–
Accrued salaries and benefits payable	695,666	96,890	792,556	26,607
Deposits payable	2,092,057	114,490	2,206,547	149,891
Due to other governments	92,787	54,618	147,405	120,658
Unearned revenue	1,243,175	1,060,381	2,303,556	7,182
Accrued interest payable	604,105	–	604,105	56,038
Long-term liabilities				
Due within one year	5,485,431	–	5,485,431	484,293
Due in more than one year	89,009,153	–	89,009,153	6,331,983
Total long-term liabilities	94,494,584	–	94,494,584	6,816,276
Total liabilities	105,519,128	2,277,924	107,797,052	7,211,505
Deferred inflows of resources				
OPEB deferments	864,405	–	864,405	–
Pension plan deferments – PERA	26,004,486	–	26,004,486	–
Lease revenue received for subsequent years	3,580,386	1,808,370	5,388,756	–
Total deferred inflows of resources	30,449,277	1,808,370	32,257,647	–
Net position				
Net investment in capital assets	279,083,212	163,431,737	442,514,949	3,161,156
Restricted for				
Public safety	3,552,636	–	3,552,636	–
Transit system	19,450,403	–	19,450,403	–
Tax increment financing	5,463,309	–	5,463,309	–
Housing projects	1,044,098	–	1,044,098	3,697,264
Lawful gambling	65,601	–	65,601	–
Opioid settlement	100,248	–	100,248	–
Debt service	3,964,339	–	3,964,339	556,890
Highway/street improvements	2,842,779	–	2,842,779	–
Park construction	9,853,203	–	9,853,203	–
Cemetery perpetual care				
Nonexpendable	45,860	–	45,860	–
Expendable	163,685	–	163,685	–
Utility trunk	–	23,112,146	23,112,146	–
Water resources	–	8,129,693	8,129,693	–
Unrestricted	64,273,393	12,337,875	76,611,268	2,436,218
Total net position	389,902,766	207,011,451	596,914,217	9,851,528
Total liabilities, deferred inflows of resources, and net position	\$ 525,871,171	\$ 211,097,745	\$ 736,968,916	\$ 17,063,033

CITY OF PLYMOUTH

Statement of Activities
Year Ended December 31, 2023

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government				
Governmental activities				
General government	\$ 9,323,551	\$ 1,822,371	\$ 464,301	\$ 61,778
Economic development	799,557	6,795	–	–
Parks and recreation	15,807,119	3,225,194	25,188	1,827,540
Public safety	27,911,841	6,124,782	6,128,533	–
Public service	6,107,560	383,507	7,268,790	–
Public works	17,926,503	1,108,357	1,080,501	7,455,096
Interest on long-term debt	1,275,836	–	–	–
Total governmental activities	<u>79,151,967</u>	<u>12,671,006</u>	<u>14,967,313</u>	<u>9,344,414</u>
Business-type activities				
Water sewer utility	22,653,783	23,293,302	61,809	660,628
Ice center	2,790,960	2,329,719	25,051	–
Water resources	3,565,841	4,922,253	3,491	727,050
Solid waste management	1,674,307	1,353,318	165,965	–
Field house	479,494	374,560	9	–
Total business-type activities	<u>31,164,385</u>	<u>32,273,152</u>	<u>256,325</u>	<u>1,387,678</u>
Total government	<u>\$ 110,316,352</u>	<u>\$ 44,944,158</u>	<u>\$ 15,223,638</u>	<u>\$ 10,732,092</u>
Component unit				
Housing and Redevelopment Authority	<u>\$ 6,007,819</u>	<u>\$ 2,225,827</u>	<u>\$ 3,519,644</u>	<u>\$ 33,575</u>

General revenues
 Property taxes
 Other taxes
 Franchise taxes
 Investment earnings
 Gain on sale of capital assets
 Other
 Transfers
 Total general revenues and transfers

Change in net position

Net position – beginning

Net position – ending

Net (Expense) Revenue and Changes in Net Position

Primary Government			Component Unit
Governmental Activities	Business-Type Activities	Total	Housing and Redevelopment Authority
\$ (6,975,101)	\$ —	\$ (6,975,101)	\$ —
(792,762)	—	(792,762)	—
(10,729,197)	—	(10,729,197)	—
(15,658,526)	—	(15,658,526)	—
1,544,737	—	1,544,737	—
(8,282,549)	—	(8,282,549)	—
(1,275,836)	—	(1,275,836)	—
(42,169,234)	—	(42,169,234)	—
—	1,361,956	1,361,956	—
—	(436,190)	(436,190)	—
—	2,086,953	2,086,953	—
—	(155,024)	(155,024)	—
—	(104,925)	(104,925)	—
—	2,752,770	2,752,770	—
(42,169,234)	2,752,770	(39,416,464)	—
			(228,773)
47,757,005	—	47,757,005	632,314
668,619	—	668,619	—
2,804,253	—	2,804,253	—
6,560,834	1,954,659	8,515,493	316,537
287,660	—	287,660	—
1,474,320	—	1,474,320	347,460
(5,735,757)	5,735,757	—	—
53,816,934	7,690,416	61,507,350	1,296,311
11,647,700	10,443,186	22,090,886	1,067,538
378,255,066	196,568,265	574,823,331	8,783,990
<u>\$ 389,902,766</u>	<u>\$ 207,011,451</u>	<u>\$ 596,914,217</u>	<u>\$ 9,851,528</u>

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GOVERNMENTAL FUNDS

GENERAL FUND – The General Fund accounts for resources devoted to financing the general services. These include general government, economic development, parks and recreation, public safety, public service, and public works. Revenues are recorded by source, i.e., taxes, licenses and permits, intergovernmental, service charges, fines and forfeitures, etc. General Fund expenditures are primarily for day-to-day operating costs and equipment. This fund accounts for all financial transactions not properly accounted for in another fund.

SPECIAL REVENUE FUNDS

Special revenue funds are established to account for taxes and other revenues set aside for a particular purpose.

Transit System Fund – Revenues from Minnesota vehicle excise tax and fares, and expenditures for the Plymouth Metrolink system are accounted for in this fund.

CAPITAL PROJECT FUNDS

Capital project funds are used to account for the construction and financing of large capital projects.

General Capital Projects Fund – This fund is used to account for construction costs related to the City's buildings and park improvements.

Improvement Projects Fund – This fund is used to account for expenditures incurred in the construction of certain public improvements, such as residential streets, sidewalks, and storm sewers.

Tax Increment Projects Fund – This fund is used to account for expenditures incurred in the construction of public collector and distributor roadway improvements, drainage improvements, and other public development costs in the City.

CITY OF PLYMOUTH

Balance Sheet
Governmental Funds
December 31, 2023

(With Comparative Totals for December 31, 2022)

	General	Special Revenue	Capital Project		
		Transit System	General Capital Projects	Improvement Projects	Tax Increment Projects
Assets					
Cash and investments	\$ 25,187,751	\$ 12,228,206	\$ 10,974,533	\$ 1,970,309	\$ 4,625,056
Restricted cash and investments	–	–	–	–	–
Receivables					
Accounts	342,250	67	–	–	–
Notes	–	–	–	–	1,127,000
Taxes	383,030	–	–	–	–
Special assessments	27,056	–	34,353	–	–
Accrued interest	205,062	80,497	53,532	13,850	30,987
Leases	2,763,380	–	–	–	–
Due from other funds	–	–	–	–	–
Due from other governments	246,552	571,005	–	–	–
Inventory	92	–	–	–	–
Prepaid items	128,576	–	27,260	–	–
Advances to other funds	–	–	3,283	–	–
Land held for resale	–	6,892,804	–	–	–
Total assets	\$ 29,283,749	\$ 19,772,579	\$ 11,092,961	\$ 1,984,159	\$ 5,783,043
Liabilities					
Accounts payable	\$ 475,916	\$ 317,507	\$ 324	\$ 10,018	\$ 302,764
Contracts payable	–	–	378,998	2,791,460	–
Accrued salaries and benefits payable	592,904	3,208	–	–	–
Deposits payable	579,560	–	1,305,716	–	5,081
Due to other funds	10,916	1,461	–	157	–
Due to other governments	79,020	–	–	934	8,606
Advances from other funds	–	–	–	–	3,283
Unearned revenue	592,876	–	–	–	–
Total liabilities	2,331,192	322,176	1,685,038	2,802,569	319,734
Deferred inflows of resources					
Unavailable revenue – notes and related interest	–	–	–	–	1,127,000
Unavailable revenue – taxes	275,416	–	–	–	–
Unavailable revenue – special assessments	26,046	–	–	–	–
Unavailable revenue – other receivables	65,757	–	–	–	–
Lease revenue for subsequent years	2,701,432	–	–	–	–
Total deferred inflows of resources	3,068,651	–	–	–	1,127,000
Fund balances (deficits)					
Nonspendable	128,668	–	27,260	–	–
Restricted	2,302,636	19,450,403	–	–	4,336,309
Assigned	2,605	–	9,380,663	–	–
Unassigned	21,449,997	–	–	(818,410)	–
Total fund balances (deficits)	23,883,906	19,450,403	9,407,923	(818,410)	4,336,309
Total liabilities, deferred inflows of resources, and fund balances	\$ 29,283,749	\$ 19,772,579	\$ 11,092,961	\$ 1,984,159	\$ 5,783,043

Nonmajor Governmental	Total	
	2023	2022
\$ 36,972,782	\$ 91,958,637	\$ 90,198,730
132,519	132,519	1,716,943
829,015	1,171,332	1,438,963
1,257,645	2,384,645	2,827,740
98,965	481,995	592,275
258	61,667	27,955
316,390	700,318	550,282
909,900	3,673,280	4,040,213
–	–	19,052
156,653	974,210	719,107
683	775	817
–	155,836	101,043
207,073	210,356	290,041
–	6,892,804	6,892,804
<u>\$ 40,881,883</u>	<u>\$ 108,798,374</u>	<u>\$ 109,415,965</u>
\$ 122,007	\$ 1,228,536	\$ 1,500,759
595,711	3,766,169	5,002,970
29,022	625,134	591,166
201,700	2,092,057	2,217,905
–	12,534	31,024
4,227	92,787	764,527
–	3,283	1,785
650,299	1,243,175	1,327,991
<u>1,602,966</u>	<u>9,063,675</u>	<u>11,438,127</u>
1,358,550	2,485,550	2,687,009
56,845	332,261	255,554
–	26,046	26,648
–	65,757	116,533
878,954	3,580,386	3,991,814
<u>2,294,349</u>	<u>6,490,000</u>	<u>7,077,558</u>
46,543	202,471	147,720
17,611,145	43,700,493	36,565,319
19,790,072	29,173,340	35,486,920
(463,192)	20,168,395	18,700,321
<u>36,984,568</u>	<u>93,244,699</u>	<u>90,900,280</u>
<u>\$ 40,881,883</u>	<u>\$ 108,798,374</u>	<u>\$ 109,415,965</u>

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CITY OF PLYMOUTH

Reconciliation of the Balance Sheet to the
Statement of Net Position
Governmental Funds
December 31, 2023

Total fund balances – governmental funds	\$ 93,244,699
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.	
Capital assets	634,226,868
Accumulated depreciation/amortization	(315,152,192)
Long-term liabilities are not payable with current financial resources and, therefore, are not reported in governmental funds.	
Bonds payable	(56,985,000)
Unamortized premium/discount	(3,347,222)
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.	(604,105)
Unavailable revenue in governmental funds is susceptible to full accrual on government-wide statements.	
Unavailable revenue – notes and related interest	2,485,550
Unavailable revenue – taxes	332,261
Unavailable revenue – special assessments	26,046
Unavailable revenue – other receivables	65,757
Internal service funds are used by management to charge the costs of fleet and building management, management information systems, employee benefits, and other items to individual funds. The assets, deferred outflows/inflows of resources, and liabilities (including capital assets) of the internal service funds are included in governmental activities in the Statement of Net Position.	32,935,320
Internal balances, which are the result of the allocation of internal service fund operations to the business-type activities, are eliminated on the Statement of Net Position.	<u>2,674,784</u>
Total net position – governmental activities	<u><u>\$ 389,902,766</u></u>

CITY OF PLYMOUTH

Statement of Revenues, Expenditures, and Changes in Fund Balances
 Governmental Funds
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	General	Special	Capital Project		
		Revenue	General	Improvement	Tax
		Transit	Capital	Projects	Increment
		System	Projects		Projects
Revenues					
Property taxes	\$ 37,402,355	\$ -	\$ -	\$ -	\$ 1,337,764
Special assessments	5,892	-	34,353	-	-
Licenses and permits	5,877,665	-	-	-	-
Other taxes	-	-	-	-	-
Intergovernmental	7,605,037	6,621,007	-	-	-
Charges for services	3,417,832	383,507	-	-	6,770
Franchise taxes	-	-	-	-	-
Fines and forfeitures	356,927	-	-	-	-
Contributions	25,500	-	97,966	-	-
Investments earnings (charges)	1,230,096	578,799	458,528	64,742	311,864
Loan repayments	-	-	-	-	236,000
Other	112,897	11	-	41,482	-
Total revenues	56,034,201	7,583,324	590,847	106,224	1,892,398
Expenditures					
Current					
General government	8,324,016	-	-	-	-
Economic development	84,262	-	-	-	699,550
Parks and recreation	8,285,552	-	-	-	-
Public safety	24,878,183	-	-	-	-
Public service	-	5,423,402	-	-	-
Public works	6,691,282	-	1,537	1,288	-
Interest on interfund advances	-	-	-	-	-
Debt service					
Principal retirement	-	-	-	-	-
Interest and fiscal charges	-	-	-	-	-
Capital outlay	244,922	24,373	2,347,241	26,302,487	-
Total expenditures	48,508,217	5,447,775	2,348,778	26,303,775	699,550
Excess (deficiency) of revenues over (under) expenditures	7,525,984	2,135,549	(1,757,931)	(26,197,551)	1,192,848
Other financing sources (uses)					
Transfers in	1,020,420	-	5,209,839	22,196,163	-
Transfers out	(4,702,113)	-	(2,541,657)	(358,239)	(47,832)
Total other financing sources (uses)	(3,681,693)	-	2,668,182	21,837,924	(47,832)
Net change in fund balances	3,844,291	2,135,549	910,251	(4,359,627)	1,145,016
Fund balances (deficits)					
Beginning of year	20,039,615	17,314,854	8,497,672	3,541,217	3,191,293
End of year	\$ 23,883,906	\$ 19,450,403	\$ 9,407,923	\$ (818,410)	\$ 4,336,309

Nonmajor Governmental	Total	
	2023	2022
\$ 8,940,179	\$ 47,680,298	\$ 45,620,475
5,529	45,774	17,156
143,184	6,020,849	4,044,213
668,619	668,619	408,183
3,886,517	18,112,561	22,264,079
2,502,845	6,310,954	5,989,424
2,804,253	2,804,253	2,712,052
–	356,927	314,918
1,884,512	2,007,978	4,598,048
1,877,903	4,521,932	(4,059,647)
16,096	252,096	15,503
1,305,962	1,460,352	209,800
<u>24,035,599</u>	<u>90,242,593</u>	<u>82,134,204</u>
79,258	8,403,274	7,250,045
230	784,042	724,329
3,259,765	11,545,317	10,303,304
1,798	24,879,981	24,279,889
595,956	6,019,358	5,446,433
5,127	6,699,234	6,548,468
–	–	5,935
3,860,000	3,860,000	2,925,000
1,537,278	1,537,278	1,555,526
1,321,060	30,240,083	47,337,219
<u>10,660,472</u>	<u>93,968,567</u>	<u>106,376,148</u>
13,375,127	(3,725,974)	(24,241,944)
2,669,250	31,095,672	36,653,156
<u>(17,375,438)</u>	<u>(25,025,279)</u>	<u>(32,421,809)</u>
<u>(14,706,188)</u>	<u>6,070,393</u>	<u>4,231,347</u>
(1,331,061)	2,344,419	(20,010,597)
<u>38,315,629</u>	<u>90,900,280</u>	<u>110,910,877</u>
<u>\$ 36,984,568</u>	<u>\$ 93,244,699</u>	<u>\$ 90,900,280</u>

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CITY OF PLYMOUTH

Reconciliation of the Statement of
Revenues, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended December 31, 2023

Total net change in fund balances – governmental funds \$ 2,344,419

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.

Capital outlay	30,291,567
Assets contributed to internal service funds	(514,422)
Assets contributed to enterprise funds	(9,315,601)
Assets contributed from internal service funds	628,368
Depreciation/amortization expense	(15,431,775)

A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balance.

Net book value of capital assets disposed	(252,440)
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Capital assets contributed to the City by other governments and developers are not current financial resources and, therefore, are not reported in the governmental fund statements.

	682,196
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Other long-term adjustments are also made between the governmental funds and the Statement of Activities for debt premiums.

Principal payments for debt	3,860,000
Debt premiums	234,680

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.

	48,768
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Certain revenues included in net position as soon as they are earned are not included in the change in fund balances until available to liquidate liabilities of the current period.

Unavailable revenue – notes and related interest	(201,459)
Unavailable revenue – taxes	76,707
Unavailable revenue – special assessments	(602)
Unavailable revenue – other receivables	(50,776)

Internal service funds are used to charge the cost of certain activities, such as insurance, fleet and building management, management information systems, employee benefits, and other items to individual funds. This amount represents the change in net position of the internal service funds, which are reported with governmental activities.

	<u>(751,930)</u>
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Change in net position – governmental activities	<u>\$ 11,647,700</u>
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CITY OF PLYMOUTH

Statement of Revenues, Expenditures, and Changes in Fund Balances
 Budget and Actual
 General Fund
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	2023		2022	
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Property taxes	\$ 37,922,777	\$ 37,402,355	\$ (520,422)	\$ 35,700,992
Special assessments	10,000	5,892	(4,108)	8,947
Licenses and permits	3,616,360	5,877,665	2,261,305	3,935,053
Intergovernmental	3,261,172	7,605,037	4,343,865	10,400,260
Charges for services	4,414,454	3,417,832	(996,622)	3,395,976
Fines and forfeits	415,000	356,927	(58,073)	314,918
Contributions	36,300	25,500	(10,800)	57,439
Investment earnings (charges)	225,500	1,230,096	1,004,596	(458,507)
Other	36,400	112,897	76,497	62,805
Total revenues	<u>49,937,963</u>	<u>56,034,201</u>	<u>6,096,238</u>	<u>53,417,883</u>
Expenditures				
Current				
General government	7,797,794	8,324,016	526,222	7,250,036
Economic development	296,120	84,262	(211,858)	35,799
Parks and recreation	8,511,005	8,285,552	(225,453)	7,400,565
Public safety	26,003,399	24,878,183	(1,125,216)	24,196,642
Public works	7,235,221	6,691,282	(543,939)	6,417,076
Capital outlay	51,924	244,922	192,998	287,002
Total expenditures	<u>49,895,463</u>	<u>48,508,217</u>	<u>(1,387,246)</u>	<u>45,587,120</u>
Excess of revenues over expenditures	42,500	7,525,984	7,483,484	7,830,763
Other financing sources (uses)				
Transfers in	160,000	1,020,420	860,420	241,073
Transfers out	(202,500)	(4,702,113)	(4,499,613)	(6,814,500)
Total other financing sources (uses)	<u>(42,500)</u>	<u>(3,681,693)</u>	<u>(3,639,193)</u>	<u>(6,573,427)</u>
Net change in fund balances	<u>\$ —</u>	<u>3,844,291</u>	<u>\$ 3,844,291</u>	<u>1,257,336</u>
Fund balances				
Beginning of year		<u>20,039,615</u>		<u>18,782,279</u>
End of year		<u>\$ 23,883,906</u>		<u>\$ 20,039,615</u>

CITY OF PLYMOUTH

Statement of Revenues, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Transit System Special Revenue Fund
 Year Ended December 31, 2023
 (With Comparative Totals for Year Ended December 31, 2022)

	2023			2022
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Intergovernmental	\$ 5,385,000	\$ 6,621,007	\$ 1,236,007	\$ 7,635,227
Charges for services	260,000	383,507	123,507	279,418
Investment earnings (charges)	73,000	578,799	505,799	(525,485)
Other revenues	–	11	11	18
Total revenues	<u>5,718,000</u>	<u>7,583,324</u>	<u>1,865,324</u>	<u>7,389,178</u>
Expenditures				
Current				
Public service				
Personal services	200,845	192,510	(8,335)	179,992
Materials and supplies	594,800	510,299	(84,501)	390,289
Contractual services	4,633,696	4,718,652	84,956	4,332,151
Other	52,125	1,941	(50,184)	139,441
Capital outlay	2,500,000	24,373	(2,475,627)	–
Total expenditures	<u>7,981,466</u>	<u>5,447,775</u>	<u>(2,533,691)</u>	<u>5,041,873</u>
Excess (deficiency) of revenues over expenditures	(2,263,466)	2,135,549	4,399,015	2,347,305
Other financing sources (uses)				
Transfers in	2,263,466	–	(2,263,466)	–
Transfers out	–	–	–	(517,760)
Total other financing sources (uses)	<u>2,263,466</u>	<u>–</u>	<u>(2,263,466)</u>	<u>(517,760)</u>
Net change in fund balances	<u>\$ –</u>	<u>2,135,549</u>	<u>\$ 2,135,549</u>	<u>1,829,545</u>
Fund balances				
Beginning of year		<u>17,314,854</u>		<u>15,485,309</u>
End of year		<u>\$ 19,450,403</u>		<u>\$ 17,314,854</u>

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PROPRIETARY FUNDS

ENTERPRISE FUNDS

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs are to be recovered primarily through user charges.

Water Sewer Utility Fund – The Water Sewer Utility Fund provides municipal water and sanitary sewer service to the community. The fund finances the operations, maintenance, and construction of the water and sanitary sewer systems.

Ice Center Fund – The Ice Center Fund provides ice arena facility services to the community through hockey, figure skating, and public skating programs.

Water Resources Fund – This fund is used to account for resources used to administer the City's surface water plan, erosion control, wetland regulations, and environmental programs, including planning, projects, and maintenance.

CITY OF PLYMOUTH

Statement of Net Position

Proprietary Funds

December 31, 2023

(With Comparative Totals for December 31, 2022)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Assets			
Current assets			
Cash and investments	\$ 25,012,966	\$ 491,092	\$ 7,441,844
Receivables			
Accounts	3,413,856	687,239	832,286
Accrued interest	176,850	3,788	49,300
Leases	1,765,213	73,260	–
Due from other funds	10,031	–	10,160
Due from other governments	3,090	–	82
Inventory	108,181	8,634	–
Prepaid items	642,786	–	–
Total current assets	<u>31,132,973</u>	<u>1,264,013</u>	<u>8,333,672</u>
Noncurrent assets			
Special assessments	6,909,797	–	49,061
Capital assets			
Land	2,074,063	1,158,324	1,000
Buildings	45,535,228	17,105,300	–
Improvements other than buildings	1,673,393	2,345,801	7,528,646
Machinery and equipment	17,770,559	2,035,073	186,736
Machinery and equipment – leased	–	–	–
Infrastructure	147,775,810	36,576	36,391,435
Technology subscriptions	–	–	–
Construction in progress	1,197,228	83,529	313,283
Total capital assets	<u>216,026,281</u>	<u>22,764,603</u>	<u>44,421,100</u>
Less accumulated depreciation/amortization	<u>(100,768,418)</u>	<u>(11,359,655)</u>	<u>(8,164,750)</u>
Net capital assets	<u>115,257,863</u>	<u>11,404,948</u>	<u>36,256,350</u>
Total noncurrent assets	<u>122,167,660</u>	<u>11,404,948</u>	<u>36,305,411</u>
Total assets	<u>153,300,633</u>	<u>12,668,961</u>	<u>44,639,083</u>
Deferred outflows of resources			
OPEB plan deferments	–	–	–
Pension plan deferments – PERA	–	–	–
Total deferred outflows of resources	<u>–</u>	<u>–</u>	<u>–</u>
Total assets and deferred outflows of resources	<u>\$ 153,300,633</u>	<u>\$ 12,668,961</u>	<u>\$ 44,639,083</u>

Nonmajor Funds	Totals		Governmental Activities – Internal Service Funds	
	Totals		Totals	
	2023	2022	2023	2022
\$ 1,839,291	\$ 34,785,193	\$ 32,076,453	\$ 42,262,750	\$ 37,551,465
491,146	5,424,527	5,290,652	72,569	14,039
12,182	242,120	138,672	278,224	148,831
–	1,838,473	2,183,444	–	–
17	20,208	20,101	–	–
13,065	16,237	9,768	4,962	6,338
–	116,815	79,275	190,658	143,322
–	642,786	614,310	601,264	922,489
<u>2,355,701</u>	<u>43,086,359</u>	<u>40,412,675</u>	<u>43,410,427</u>	<u>38,786,484</u>
18,001	6,976,859	5,697,386	–	–
47,551	3,280,938	3,280,938	33,520	33,520
1,685,356	64,325,884	63,390,735	10,392,308	10,348,390
511,602	12,059,442	10,467,171	3,322,365	3,356,638
250,338	20,242,706	19,863,359	31,699,835	30,321,508
–	–	–	1,013,305	761,988
–	184,203,821	173,088,073	301,110	301,110
–	–	–	266,156	–
–	1,594,040	1,803,010	31,765	1,877,124
<u>2,494,847</u>	<u>285,706,831</u>	<u>271,893,286</u>	<u>47,060,364</u>	<u>47,000,278</u>
<u>(1,492,329)</u>	<u>(121,785,152)</u>	<u>(114,403,891)</u>	<u>(22,122,383)</u>	<u>(20,344,983)</u>
<u>1,002,518</u>	<u>163,921,679</u>	<u>157,489,395</u>	<u>24,937,981</u>	<u>26,655,295</u>
<u>1,020,519</u>	<u>170,898,538</u>	<u>163,186,781</u>	<u>24,937,981</u>	<u>26,655,295</u>
<u>3,376,220</u>	<u>213,984,897</u>	<u>203,599,456</u>	<u>68,348,408</u>	<u>65,441,779</u>
–	–	–	587,510	679,002
–	–	–	26,405,615	32,349,544
–	–	–	26,993,125	33,028,546
<u>\$ 3,376,220</u>	<u>\$ 213,984,897</u>	<u>\$ 203,599,456</u>	<u>\$ 95,341,533</u>	<u>\$ 98,470,325</u>

CITY OF PLYMOUTH

Statement of Net Position
Proprietary Funds (continued)
December 31, 2023

(With Comparative Totals for December 31, 2022)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Liabilities			
Current liabilities			
Accounts payable	\$ 159,304	\$ 74,692	\$ 118,987
Contracts payable	445,053	–	44,889
Accrued salaries and benefits payable	54,414	18,439	18,338
Deposits payable	–	–	114,490
Due to other funds	620	4,675	–
Due to other governments	42,484	10,655	1,225
Unearned revenue	38,403	786,907	–
Advances from other funds	–	84,966	–
Finance purchases payable	–	–	–
Leases payable	–	–	–
Technology subscriptions payable	–	–	–
Total OPEB liability	–	–	–
Compensated absences payable	–	–	–
Total current liabilities	<u>740,278</u>	<u>980,334</u>	<u>297,929</u>
Noncurrent liabilities			
Finance purchases payable	–	–	–
Leases payable	–	–	–
Technology subscriptions payable	–	–	–
Total OPEB liability	–	–	–
Net pension liability	–	–	–
Compensated absences payable	–	–	–
Advances from other funds	–	122,107	–
Total noncurrent liabilities	<u>–</u>	<u>122,107</u>	<u>–</u>
Total liabilities	<u>740,278</u>	<u>1,102,441</u>	<u>297,929</u>
Deferred inflows of resources			
OPEB plan deferments	–	–	–
Pension plan deferments – PERA	–	–	–
Lease revenue received for subsequent years	1,737,363	71,007	–
Total deferred inflows of resources	<u>1,737,363</u>	<u>71,007</u>	<u>–</u>
Net position			
Net investment in capital assets	114,812,810	11,404,948	36,211,461
Restricted for utility trunk	23,112,146	–	–
Restricted for water resources	–	–	8,129,693
Restricted for public safety	–	–	–
Unrestricted	12,898,036	90,565	–
Total net position	<u>150,822,992</u>	<u>11,495,513</u>	<u>44,341,154</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 153,300,633</u>	<u>\$ 12,668,961</u>	<u>\$ 44,639,083</u>

Net position – total enterprise funds

Adjustment to reflect the consolidation of the internal
service fund activities related to enterprise funds

Net position – business-type activities

Nonmajor Funds	Totals		Governmental Activities – Internal Service Funds	
	Totals		Totals	
	2023	2022	2023	2022
\$ 108,620	\$ 461,603	\$ 345,640	\$ 1,217,256	\$ 812,889
–	489,942	642,757	84,793	–
5,699	96,890	92,093	70,532	74,007
–	114,490	93,030	–	–
–	5,295	5,808	2,379	2,321
254	54,618	13,495	–	2,150
235,071	1,060,381	1,161,283	–	–
–	84,966	81,183	–	–
–	–	–	16,000	85,930
–	–	–	283,118	200,552
–	–	–	90,461	–
–	–	–	179,666	185,169
–	–	–	2,541,186	2,528,683
<u>349,644</u>	<u>2,368,185</u>	<u>2,435,289</u>	<u>4,485,391</u>	<u>3,891,701</u>
–	–	–	32,000	48,000
–	–	–	375,310	434,720
–	–	–	81,891	–
–	–	–	3,119,646	3,818,789
–	–	–	26,969,275	54,980,062
–	–	–	473,809	417,039
–	122,107	207,073	–	–
–	<u>122,107</u>	<u>207,073</u>	<u>31,051,931</u>	<u>59,698,610</u>
<u>349,644</u>	<u>2,490,292</u>	<u>2,642,362</u>	<u>35,537,322</u>	<u>63,590,311</u>
–	–	–	864,405	232,870
–	–	–	26,004,486	508,114
–	1,808,370	2,165,825	–	–
–	<u>1,808,370</u>	<u>2,165,825</u>	<u>26,868,891</u>	<u>740,984</u>
1,002,518	163,431,737	156,846,638	23,974,408	25,886,093
–	23,112,146	23,829,452	–	–
–	8,129,693	6,711,989	–	–
–	–	–	1,250,000	–
2,024,058	15,012,659	11,403,190	7,710,912	8,252,937
<u>3,026,576</u>	<u>209,686,235</u>	<u>198,791,269</u>	<u>32,935,320</u>	<u>34,139,030</u>
<u>\$ 3,376,220</u>	<u>\$ 213,984,897</u>	<u>\$ 203,599,456</u>	<u>\$ 95,341,533</u>	<u>\$ 98,470,325</u>
	\$ 209,686,235	\$ 198,791,269		
	<u>(2,674,784)</u>	<u>(2,223,004)</u>		
	<u>\$ 207,011,451</u>	<u>\$ 196,568,265</u>		

CITY OF PLYMOUTH

Statement of Revenues, Expenses, and Changes in Net Position
 Proprietary Funds
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Operating revenues			
Charges for services	\$ 23,265,085	\$ 2,290,081	\$ 4,901,579
Other fees	–	–	–
Total operating revenues	<u>23,265,085</u>	<u>2,290,081</u>	<u>4,901,579</u>
Operating expenses			
Personal services	2,594,228	893,284	1,035,983
Materials and supplies	1,159,217	202,621	69,046
Insurance claims	–	–	–
Contractual services	12,956,750	887,724	1,056,374
Depreciation/amortization	5,492,991	703,883	1,323,202
Total operating expenses	<u>22,203,186</u>	<u>2,687,512</u>	<u>3,484,605</u>
Operating income (loss)	1,061,899	(397,431)	1,416,974
Nonoperating revenues (expenses)			
Investment earnings (charges)	1,479,356	29,701	346,658
Other taxes	–	–	–
Intergovernmental	61,623	–	3,422
Gain (loss) on disposal of capital assets	–	–	–
Contributions	–	25,000	–
Capital contributions to governmental activities	–	–	–
Interest expense	–	(4,324)	–
Other revenue	28,217	39,638	20,674
Other expense	(141,393)	(23,562)	(29,843)
Total nonoperating revenues (expenses)	<u>1,427,803</u>	<u>66,453</u>	<u>340,911</u>
Income (loss) before contributions and transfers	2,489,702	(330,978)	1,757,885
Capital contributions	9,058,195	–	5,025,218
Transfers in	104,453	–	–
Transfers out	(6,700,042)	–	(364,389)
Changes in net position	4,952,308	(330,978)	6,418,714
Net position			
Beginning of year	<u>145,870,684</u>	<u>11,826,491</u>	<u>37,922,440</u>
End of year	<u>\$ 150,822,992</u>	<u>\$ 11,495,513</u>	<u>\$ 44,341,154</u>

Change in net position – total enterprise funds

Adjustment to reflect the consolidation of the internal
 service fund activities related to enterprise funds

Change in net position – business-type activities

Nonmajor Funds	Totals		Governmental Activities – Internal Service Funds	
	2023	2022	2023	2022
\$ 1,684,000	\$ 32,140,745	\$ 29,137,688	\$ 15,557,687	\$ 14,149,469
21,257	21,257	11,681	84,921	339,920
<u>1,705,257</u>	<u>32,162,002</u>	<u>29,149,369</u>	<u>15,642,608</u>	<u>14,489,389</u>
314,926	4,838,421	4,567,293	9,959,279	10,254,640
11,929	1,442,813	1,082,257	1,406,282	1,517,476
–	–	–	977,980	800,007
1,690,083	16,590,931	14,871,119	4,515,235	3,500,070
111,562	7,631,638	7,307,668	3,288,133	3,006,702
<u>2,128,500</u>	<u>30,503,803</u>	<u>27,828,337</u>	<u>20,146,909</u>	<u>19,078,895</u>
(423,243)	1,658,199	1,321,032	(4,504,301)	(4,589,506)
98,944	1,954,659	(1,607,934)	2,128,265	(2,199,745)
–	–	–	–	204,061
165,953	230,998	307,270	9,897	20,531
–	–	(39,723)	287,660	100,298
–	25,000	25,000	107,168	479,139
–	–	–	(628,368)	–
–	(4,324)	(5,487)	(22,006)	(1,779)
22,621	111,150	270,360	39,757	47,905
(9,353)	(204,151)	(181,440)	(25,789)	(19,222)
<u>278,165</u>	<u>2,113,332</u>	<u>(1,231,954)</u>	<u>1,896,584</u>	<u>(1,368,812)</u>
(145,078)	3,771,531	89,078	(2,607,717)	(5,958,318)
–	14,083,413	9,158,398	514,422	299,652
–	104,453	–	1,655,176	177,703
–	(7,064,431)	(4,326,194)	(765,591)	(82,856)
(145,078)	10,894,966	4,921,282	(1,203,710)	(5,563,819)
<u>3,171,654</u>	<u>198,791,269</u>	<u>193,869,987</u>	<u>34,139,030</u>	<u>39,702,849</u>
<u>\$ 3,026,576</u>	<u>\$ 209,686,235</u>	<u>\$ 198,791,269</u>	<u>\$ 32,935,320</u>	<u>\$ 34,139,030</u>
	\$ 10,894,966	\$ 4,921,282		
	(451,780)	(344,178)		
	<u>\$ 10,443,186</u>	<u>\$ 4,577,104</u>		

CITY OF PLYMOUTH

Statement of Cash Flows
Proprietary Funds

Year Ended December 31, 2023

(With Comparative Totals for the Year Ended December 31, 2022)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Cash flows from operating activities			
Cash receipts from customers or users	\$ 23,079,998	\$ 2,253,732	\$ 4,862,638
Cash payments to suppliers	(14,153,528)	(1,021,065)	(1,075,619)
Cash payments to employees for services	(2,589,069)	(892,596)	(1,036,990)
Other operating revenue (expense)	(113,176)	16,076	(9,169)
Net cash flows from operating activities	<u>6,224,225</u>	<u>356,147</u>	<u>2,740,860</u>
Cash flows from noncapital financing activities			
Intergovernmental revenues	61,623	–	3,422
Contributions	–	25,000	–
Other taxes	–	–	–
Transfers in	104,453	–	–
Transfers out	(6,700,042)	–	(364,389)
Net cash flows from noncapital financing activities	<u>(6,533,966)</u>	<u>25,000</u>	<u>(360,967)</u>
Cash flows from capital and related financing activities			
Acquisition and construction of capital assets	(2,020,834)	(276,349)	(1,547,997)
Capital debt proceeds	–	–	–
Contributions	100,782	–	249,003
Special assessments for future construction	2,163,642	–	–
Proceeds from sale of capital assets	–	–	–
Principal paid on capital debt	–	–	–
Payment on advances from other funds	–	(81,183)	–
Interest paid on capital debt	–	(4,324)	–
Net cash flows from capital and related financing activities	<u>243,590</u>	<u>(361,856)</u>	<u>(1,298,994)</u>
Cash flows from investing activities			
Investment earnings and changes in fair value on investments	<u>1,407,594</u>	<u>27,662</u>	<u>321,508</u>
Net increase in cash and cash equivalents	1,341,443	46,953	1,402,407
Cash and cash equivalents			
Beginning of year	<u>23,671,523</u>	<u>444,139</u>	<u>6,039,437</u>
End of year	<u>\$ 25,012,966</u>	<u>\$ 491,092</u>	<u>\$ 7,441,844</u>

Nonmajor Funds	Total		Governmental Activities – Internal Service Funds	
			Totals	
	2023	2022	2023	2022
\$ 1,670,262	\$ 31,866,630	\$ 29,102,348	\$ 15,585,454	\$ 14,515,887
(1,692,961)	(17,943,173)	(16,217,458)	(6,508,660)	(5,426,843)
(314,969)	(4,833,624)	(4,558,987)	(6,160,259)	(7,196,075)
13,268	(93,001)	88,920	13,968	28,683
<u>(324,400)</u>	<u>8,996,832</u>	<u>8,414,823</u>	<u>2,930,503</u>	<u>1,921,652</u>
165,953	230,998	307,270	9,897	20,531
–	25,000	25,000	107,168	479,139
–	–	–	–	204,061
–	104,453	–	1,655,176	177,703
–	<u>(7,064,431)</u>	<u>(4,326,194)</u>	<u>(765,591)</u>	<u>(82,856)</u>
<u>165,953</u>	<u>(6,703,980)</u>	<u>(3,993,924)</u>	<u>1,006,650</u>	<u>798,578</u>
(18,063)	(3,863,243)	(4,061,604)	(1,173,419)	(2,695,426)
–	–	–	–	60,000
–	349,785	–	–	63,807
–	2,163,642	2,443,420	–	–
–	–	–	378,580	328,199
–	–	–	(407,895)	(200,646)
–	(81,183)	(77,530)	–	–
–	<u>(4,324)</u>	<u>(5,487)</u>	<u>(22,006)</u>	<u>(1,779)</u>
<u>(18,063)</u>	<u>(1,435,323)</u>	<u>(1,701,201)</u>	<u>(1,224,740)</u>	<u>(2,445,845)</u>
<u>94,447</u>	<u>1,851,211</u>	<u>(1,666,493)</u>	<u>1,998,872</u>	<u>(2,247,064)</u>
(82,063)	2,708,740	1,053,205	4,711,285	(1,972,679)
<u>1,921,354</u>	<u>32,076,453</u>	<u>31,023,248</u>	<u>37,551,465</u>	<u>39,524,144</u>
<u>\$ 1,839,291</u>	<u>\$ 34,785,193</u>	<u>\$ 32,076,453</u>	<u>\$ 42,262,750</u>	<u>\$ 37,551,465</u>

CITY OF PLYMOUTH

Statement of Cash Flows (continued)

Proprietary Funds

Year Ended December 31, 2023

(With Comparative Totals for the Year Ended December 31, 2022)

	Business-Type Activities – Enterprise Funds		
	Water Sewer Utility	Ice Center	Water Resources
Reconciliation of operating income (loss) to net cash flows from operating activities			
Operating income (loss)	\$ 1,061,899	\$ (397,431)	\$ 1,416,974
Adjustments to reconcile operating income (loss) to net cash flows from operating activities			
Depreciation/amortization	5,492,991	703,883	1,323,202
Other revenues (expenses)	(113,176)	16,076	(9,169)
Change in assets, deferred outflows of resources, liabilities, and deferred inflows of resources			
Accounts receivable	(127,367)	87,716	(52,462)
Due from other funds	529	–	(650)
Due from other governments	2,522	–	(82)
Inventory	(37,540)	–	–
Prepaid items	(28,476)	–	–
Special assessments receivable	(51,957)	–	(7,207)
Deferred outflows of resources for OPEB plan deferments	–	–	–
Deferred outflows of resources for pension plan deferments	–	–	–
Accounts payable	187	58,034	48,959
Accrued salaries and benefits payable	5,159	688	(1,007)
Deposits payable	–	–	21,460
Due to other funds	(1,104)	591	–
Due to other governments	29,372	10,655	842
Total OPEB liability	–	–	–
Net pension liability	–	–	–
Compensated absences payable	–	–	–
Unearned revenue	3,922	(124,317)	–
Leases net of deferred inflow for subsequent years	(12,736)	252	–
Deferred inflows of resources for OPEB plan deferments	–	–	–
Deferred inflows of resources for pension plan deferments	–	–	–
Total adjustments	<u>5,162,326</u>	<u>753,578</u>	<u>1,323,886</u>
Net cash flows from operating activities	<u>\$ 6,224,225</u>	<u>\$ 356,147</u>	<u>\$ 2,740,860</u>
Schedule of noncash investing, capital and related financing activities			
Contributions of capital assets from governmental activities	\$ 5,017,433	\$ –	\$ 4,298,168
Contributions of capital assets to governmental activities	\$ –	\$ –	\$ –
Contributions of capital assets from others	\$ 559,846	\$ –	\$ 478,047
(Increase) decrease in special assessment contributions receivable	\$ (1,216,492)	\$ –	\$ –
Net book value on disposal of capital assets	\$ –	\$ –	\$ –
Capital assets acquired through lease purchases	\$ –	\$ –	\$ –
Capital assets acquired through software purchases	\$ –	\$ –	\$ –
Increase (decrease) in capital assets from accounts and contracts payable	\$ (14,897)	\$ –	\$ (137,918)

Nonmajor Funds	Totals		Governmental Activities – Internal Service Funds	
	Totals		Totals	
	2023	2022	2023	2022
\$ (423,243)	\$ 1,658,199	\$ 1,321,032	\$ (4,504,301)	\$ (4,589,506)
111,562	7,631,638	7,307,668	3,288,133	3,006,702
13,268	(93,001)	88,920	13,968	28,683
(41,762)	(133,875)	246,296	(58,530)	8,019
14	(107)	(2,139)	–	–
(8,909)	(6,469)	3,804	1,376	18,479
–	(37,540)	(2,701)	(47,336)	(25,706)
–	(28,476)	(7,075)	321,225	69,452
(3,817)	(62,981)	(15,485)	–	–
–	–	–	91,492	51,157
–	–	–	5,943,929	(13,398,828)
8,783	115,963	(166,848)	404,367	346,417
(43)	4,797	8,306	(3,475)	(5,795)
–	21,460	19,130	–	–
–	(513)	1,160	58	(53)
254	41,123	(88,597)	(2,150)	600
–	–	–	(704,646)	173,195
–	–	–	(28,010,787)	39,691,469
–	–	–	69,273	(265,987)
19,493	(100,902)	(281,029)	–	–
–	(12,484)	(17,619)	–	–
–	–	–	631,535	(58,220)
–	–	–	25,496,372	(23,128,426)
<u>98,843</u>	<u>7,338,633</u>	<u>7,093,791</u>	<u>7,434,804</u>	<u>6,511,158</u>
<u>\$ (324,400)</u>	<u>\$ 8,996,832</u>	<u>\$ 8,414,823</u>	<u>\$ 2,930,503</u>	<u>\$ 1,921,652</u>
\$ –	\$ 9,315,601	\$ 3,937,092	\$ 514,422	\$ 235,845
\$ –	\$ –	\$ –	\$ 628,368	\$ –
\$ –	\$ 1,037,893	\$ 3,244,173	\$ –	\$ –
\$ –	\$ (1,216,492)	\$ 466,287	\$ –	\$ –
\$ –	\$ –	\$ (39,723)	\$ (90,920)	\$ (227,901)
\$ –	\$ –	\$ –	\$ 251,317	\$ 761,988
\$ –	\$ –	\$ –	\$ 266,156	\$ –
\$ –	\$ (152,815)	\$ 21,561	\$ 84,793	\$ –

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CITY OF PLYMOUTH

Notes to Basic Financial Statements December 31, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

The City of Plymouth, Minnesota (the City) was formed and operates pursuant to applicable Minnesota laws and statutes. On January 1, 1993, the City adopted a home rule charter and operates under a council-manager form of government. The council is composed of a mayor, four ward council members, and two at-large council members.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City's more significant accounting policies are described below.

B. Reporting Entity

In accordance with accounting principles generally accepted in the United States of America, these financial statements include the City (the primary government) and its component units. The City includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which elected officials of the City are financially accountable and are included within the basic financial statements of the City because of the significance of their operational or financial relationships with the City.

The City is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City.

As a result of applying the component unit definition criteria above, certain organizations are presented in this report as blended component units (which are reported as if they were a part of the City) or discretely presented component units (which are reported separately of the City).

Blended Component Units

The City created the Economic Development Authority (EDA) in 2016. The EDA did not have financial activity during the year.

Discretely Presented Component Units

The component unit column in the government-wide statements includes the financial data of the City's discretely presented component unit. It is reported in a separate column to emphasize that it is legally separate from the City.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Housing and Redevelopment Authority (HRA) of Plymouth is a separate legal entity governed by a board, which is appointed by the City Council. The Council reviews and approves the HRA tax levies and budgets, and the City provides major community development financing for HRA activities. Debt issued for HRA activities are city general obligation debt issues. The HRA is established to provide housing and redevelopment assistance to the City's citizens and to carry out certain housing and redevelopment projects and programs using city employees, which enables the City to meet federal and state housing requirements. The HRA provides assistance through general taxes and oversees operations of the City's Community Development Block Grant program.

The HRA operates the housing choice voucher program as a direct recipient from the Department of Housing and Urban Development. The HRA operates Plymouth Towne Square, a 99-unit senior independent living community for moderate and low-income Plymouth citizens. In addition, the HRA operates Vicksburg Crossing, a 96-unit senior independent community of which a portion of the units are available for moderate and low-income Plymouth citizens, and the remainder are market rate. Rental subsidies are made to tenants by a portion of the HRA property tax levy.

As the City appoints the HRA commission and has the ability to hire or dismiss those persons responsible for its day-to-day operations, the HRA is considered a component unit of the City.

The HRA does not publish separate financial statements. The financial statements are included in this report.

C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all of the financial activities of the City. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which significantly rely upon sales, fees, and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes and special assessments are recognized as revenues in the fiscal year for which they are certified for levy. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, charges between the City's enterprise funds and other functions are not eliminated, as that would distort the direct costs and program revenues reported in those functions. Depreciation/amortization expense is included in the direct expenses of each function. Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental and proprietary funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year-end. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. Proceeds of long-term debt and acquisitions under leases and subscriptions are reported as other financing sources.

Major revenue that is susceptible to accrual includes property taxes, special assessments, intergovernmental revenue, charges for services, and interest earned on investments. Major revenue that is not susceptible to accrual includes licenses and permits, fees, and miscellaneous revenue. Such revenue is recorded only when received because it is not measurable until collected.

- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term obligations, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds.

Proprietary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting, similar to the government-wide financial statements. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the City’s enterprise funds and internal service funds are charges to customers for sales and services. The operating expenses for the enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation/amortization on capital assets. All revenues and expenses that do not meet this definition are reported as nonoperating revenues and expenses.

Aggregated information for the internal service funds is reported in a single column in the proprietary fund financial statements. Because the principal user of the internal services is the City’s governmental activities, the financial statements of the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Descriptions of Funds

The City reports the following major governmental funds:

General Fund – This fund is the City’s primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund. This fund records revenues, such as property tax revenues, licenses and permits, fines and penalties, intergovernmental revenues, and investment earnings. Most of the current day-to-day operations of the governmental units are financed from this fund.

Transit System Fund – This special revenue fund accounts for revenues from the Minnesota vehicle excise tax and fares, and expenditures for the Plymouth Metrolink system.

General Capital Projects Fund – This capital projects fund accounts for construction costs related to the City’s buildings and park improvements.

Improvement Projects Fund – This capital projects fund accounts for expenditures incurred in the construction of certain public improvements, such as residential streets, sidewalks, and storm sewers.

Tax Increment Projects Fund – This capital projects fund accounts for expenditures incurred in the construction of public collector and distributor roadway improvements, drainage improvements, and other public development costs in the City.

The City reports the following major enterprise funds:

Water Sewer Utility Fund – This fund accounts for providing water and sewer services to the City’s residents.

Ice Center Fund – This fund accounts for the operations of the City’s ice center.

Water Resources Fund – This fund accounts for administering the City’s surface water plan, erosion control, wetland regulations, and environmental programs.

Additionally, the City reports the following fund type:

Internal Service Funds – Internal service funds account for central equipment, public facilities, information technology, risk management, employee benefits, and resource planning services provided to other departments of the City on a cost-reimbursement basis.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Cash and Investments

The cash and investment balances of the City and its component unit funds are pooled and invested for the purpose of increasing earnings through investment activities. The pool's investments are reported at fair value at year end, based on market prices. The City has the ability and intent to hold its investments to maturity. The individual funds' portions of the pool's fair value are presented as "Cash and investments." Earnings from such investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund.

Restricted cash and investments represent resources restricted for specific purposes as required under debt issuance. Earnings from such investments are recorded directly to the applicable fund.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quotes prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The City considers cash and cash equivalents in proprietary funds to be cash on hand and demand deposits. In addition, because the pool is sufficiently liquid to permit withdrawal of cash at any time without prior notice or penalty, equity in the pool is also deemed to be a cash equivalent.

See Note 3 for the City's recurring fair value measurements as of year-end.

F. Receivables

Trade receivables include amounts billed for services provided before year-end. Unbilled utility enterprise fund receivables account for the majority of these receivables. The City annually certifies delinquent water and sewer accounts to the County for collection in the following year. Therefore, there has been no allowance for doubtful accounts established. The only receivables not expected to be collected within one year are leases receivable, property taxes receivable, special assessments receivable, notes receivable, and interest on notes receivable.

G. Interfund Receivables and Payables

During the course of operations, transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" and are short-term in nature. Advances to other funds and advances from other funds are considered long-term receivables/payables. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as "internal balances."

H. Property Taxes

The City Council annually adopts a tax levy and certifies it to the county in December (levy/assessment date) of each year for collection in the following year. The county is responsible for billing and collecting all property taxes for itself, the City, the local school district, and other taxing authorities. Such taxes become a lien on January 1 and are recorded as receivables by the City. The City has no ability to enforce payment of property taxes by property owners. The county possesses this authority. The county spreads all levies over taxable property.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Within the governmental fund financial statements, property taxes are accrued and recognized as revenue, excluding delinquent taxes received over 60 days after year-end. Taxes that remain unpaid are classified as delinquent taxes receivable and are fully offset by unavailable revenue, because they are not known to be available to finance current expenditures. An allowance for abated taxes has been recorded as a reduction in property tax revenue and unavailable revenue. Unavailable revenue in governmental activities is susceptible to full accrual on the government-wide statements. Real property taxes may be paid by taxpayers in two equal installments, on May 15 and October 15. Personal property taxes may be paid on May 15. The county provides tax settlements to cities and other taxing districts four times a year, in June, July, December, and January of the following year. No allowance for uncollectible taxes has been provided because such amounts are not expected to be material.

I. Special Assessments

Special Assessments are levied against benefited properties for the cost, or a portion of the cost, of special assessment improvement projects in accordance with Minnesota Statutes. These assessments are collectible by the City over a term of years. Collection of annual installments (including interest) is handled by the County Auditor in the same manner as property taxes. Property owners are allowed to prepay future installments without interest or prepayment penalties.

Within the governmental fund financial statements, special assessment principal installments are recognized as revenue when they become measurable and available. Special assessment interest revenues are recognized when due, net of delinquencies. Unavailable revenue in governmental activities is susceptible to full accrual on the government-wide statements. Governmental fund special assessments receivable which remain unpaid on December 31 are offset by a deferred inflow of resources in the governmental fund financial statements. At year-end, the City has recorded \$31,569 of delinquent special assessments receivable.

J. Notes Receivable

The City and the HRA, in efforts to further develop the community, lend funds to certain developers for specific projects and to homeowners for first-time home buyer purchases as notes receivable. The disbursements under the notes are recorded as current expenditures. The note receivable is also recorded with a corresponding unavailable revenue amount. As the notes are repaid, the repayments are recorded as current revenue, and the notes receivable and unavailable revenue amounts are reduced accordingly. Unavailable revenue in governmental activities is susceptible to full accrual on the government-wide statements. The notes receivable of the City and HRA have a balance of \$3,534,645. These notes have interest rates ranging from 1.0 percent to 6.0 percent.

As part of the rehabilitation program, interest-free loans are given to low and moderate-income households to maintain, repair, and improve their homes. The loan disbursements are recorded as current expenditures. Payments are deferred and loans are forgiven after 20 years if the homeowner continues to own and occupy the home. The HRA does not recognize notes receivable and corresponding unavailable revenue on these loans. If the property is sold within 20 years, the loan is required to be repaid and is recorded as current revenue.

K. Inventories and Prepaid Items

Inventories of supplies are valued at cost, while inventories held for resale are valued at the lower of cost or market value, on a first-in, first-out method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of inventories and prepaid items is recorded as expenses/expenditures when consumed rather than when purchased.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

L. Property Held for Resale

Property is acquired by the City for redevelopment purposes. Property held for resale is reported as an asset in the government-wide and fund financial statements. These assets are reported at the lower of cost or acquisition value.

M. Subscription-Based Information Technology Arrangements (SBITAs)

A SBITA is a contract that conveys control of the right to use another party's information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. The City has entered into certain SBITAs for financial and public safety technology. Capital assets associated with SBITAs are presented separately from other capital assets in Note 6 and are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT assets. When applicable, a subscription liability is reported in Note 7 to include the terms and related disclosures associated with any subscription liability.

N. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and proprietary fund financial statements.

Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. SBITA capital assets are recorded based on the measurement of any subscription liability plus the payments due to a SBITA vendor at the commencement of the subscription term, including any applicable initial implementation costs as defined in the standard. Leased capital assets are recorded based on the measurement of payments applicable to the lease term. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost for the initial reporting of these assets through back-trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price level index to deflate the cost to the acquisition year or estimated acquisition year).

Land and construction in progress are not depreciated. SBITAs are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT assets. Leased assets are amortized over the term of the lease or over the useful life of the applicable asset class listed below, if future ownership is anticipated. Property, plant, and equipment of the primary government, as well as the component unit, is depreciated using the straight-line method over the following estimated useful lives:

Buildings	5–50 years
Improvements other than buildings	10–25 years
Machinery and equipment	2–20 years
Infrastructure	15–100 years
Collection/distribution systems	15–100 years

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

O. Compensated Absences

Employees accrue *vacation/annual leave* at increments based on years of service. Such pay is reflected as a liability in the employee benefit fund, as well as the government-wide Statement of Net Position. The related expenses/expenditures are reflected on the fund statements based on each employees' distribution. The City compensates all employees upon termination for unused leave up to a maximum of 480 hours.

Employees accrue *extended illness leave* up to a maximum lifetime accrual of 600 hours. They are entitled to draw upon their banks for approved leave extending beyond three weeks in duration. This type of leave is expensed/expended as it is paid from all funds. Employees are not compensated upon termination for remaining balances.

P. Long-Term Obligations

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, if material, are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

Q. Interfund Activity

Interfund services provided and used are accounted for as revenues and expense/expenditures. Transactions that constitute reimbursements to a fund for expense/expenditures initially made from it that are properly applicable to another fund are recorded as expense/expenditures in the reimbursing fund and as reductions of expense/expenditures in the fund that is reimbursed. All other interfund transactions are reported as transfers.

R. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, the statement of financial position will sometimes report a separate section for deferred outflows or inflows of resources. These separate financial elements represent a consumption or acquisition of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of resources (revenue) until then.

The City reports deferred outflows and inflows of resources related to pensions and other post-employment benefits (OPEB) in the government-wide and proprietary fund Statements of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, differences between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

The City reports deferred inflows of resources related to lease receivables in the government-wide and proprietary fund Statements of Net Position and governmental funds Balance Sheet, which requires lessors to recognize deferred inflows of resources to correspond to lease receivables. These amounts are deferred and amortized in a systematic and rationale manner over the term of the lease.

Unavailable revenue from notes and related interest, taxes, special assessments, and other receivables arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

S. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from the PERA's fiduciary net position have been determined on the same basis as they are reported by the PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

T. Risk Management

The City is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries insurance. The City obtains insurance through participation in the League of Minnesota Cities Insurance Trust (LMCIT), which is a risk-sharing pool with other governmental units. The City pays an annual premium to the LMCIT for its workers' compensation and property and casualty insurance. The LMCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event. There were no significant reductions in insurance from the previous year or settled claims in excess of insurance coverage for any of the past three fiscal years.

The City uses the Risk Management Internal Service Fund to account for the self-insurance workers' compensation program and the Employee Benefits Internal Service Fund to account for the self-insured dental program. Fund revenues are primarily charges to other funds and investment earnings.

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. This estimate is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of payouts), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether amounts are allocated to specific claims. Estimated recoveries, such as from salvage or subrogation, are another component of the claims liability estimate.

Changes in the balances of workers' compensation claims liabilities during the past two years ended December 31 were as follows:

	<u>2022</u>	<u>2023</u>
Liability at beginning of year	\$ 196,560	\$ 640,050
Incurred claims and changes in estimates	656,711	420,103
Claims paid	<u>(213,221)</u>	<u>(128,438)</u>
Liability at end of year	<u>\$ 640,050</u>	<u>\$ 931,715</u>

Changes in the balances of dental claims liabilities during the past two years ended December 31 were as follows:

	<u>2022</u>	<u>2023</u>
Liability at beginning of year	\$ 66,354	\$ 65,072
Incurred claims and changes in estimates	292,068	294,865
Claims paid	<u>(293,350)</u>	<u>(292,045)</u>
Liability at end of year	<u>\$ 65,072</u>	<u>\$ 67,892</u>

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

U. Net Position Classifications and Flow Assumptions

In the government-wide and proprietary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation and amortization, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments or enabling legislation.
- **Unrestricted Net Position** – All remaining net position that do not meet the definition of “restricted” or “net investment in capital assets.”

When both restricted and unrestricted resources are available for use, it is the City’s policy to first use restricted resources, then use unrestricted resources as they are needed.

V. Fund Balance Classifications and Flow Assumptions

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, other long-term assets, and the corpus (or principal) of a permanent fund that is required to be maintained intact.
- **Restricted** – Consists of amounts where there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments, or enabling legislation.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to City Council resolution, the city manager, deputy city manager, or director of finance are authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the City’s policy to first use restricted resources, then use unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use, it is the City’s policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

W. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

X. Comparative Data/Reclassifications

Comparative total information for the prior year has been presented only for the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year have been reclassified in order to be consistent with the current year's presentation.

Y. Change in Accounting Principle

During the year ended December 31, 2023, the City implemented GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* (SBITAs). This statement provides guidance on the accounting and financial reporting for SBITAs for government end users. A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) IT software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. Under this statement, a government generally should recognize a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability. Certain amounts necessary to fully restate fiscal year 2022 financial information are not determinable; therefore, prior year comparative amounts have not been restated. The implementation of this new GASB statement in the current year resulted in the City reporting new capital assets and long-term debt for technology subscriptions, but did not change beginning net position in the government-wide financial statements in the current year. See Notes 6 and 7 for additional details on this change in the current year.

NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Budgets and Budgetary Accounting

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the General Fund and certain special revenue funds.

Budgeted amounts are as originally adopted, or as amended by the City Council. All budgetary amendments and transfers require approval of the City Council. Budgeted expenditure appropriations lapse at year-end.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as assignments of fund balances and do not constitute expenditures or liabilities because the resources will be reappropriated and honored during the subsequent year.

NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

The City follows the procedures below in establishing the budgetary data reflected in the enclosed financial statements:

1. The city manager submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
2. A public hearing is held to obtain taxpayer comments.
3. The budget is legally enacted through passage of a resolution.
4. The City Council may authorize transfers of budgeted amounts between city funds.
5. The City legally adopts budgets and formal budgetary integration is employed as a management control device during the year for the General Fund and certain Special Revenue Funds (Transit System Fund, Recreation Fund, and Community Development Block Grant Fund).
6. Formal budgetary integration is not employed for debt service funds because effective budgetary control is alternatively achieved through bond indenture provisions, or for Capital Projects Funds because budgetary control is alternatively achieved through the use of project controls.
7. The legal level of budgetary control is at the fund level. Monitoring of budgets is maintained at the expenditure category level (i.e., salaries, wages, and benefits; material, supplies, and services; capital outlay) within each activity. This means that General Fund and certain Special Revenue Fund individual line items may overspend budgeted amounts without council approval as long as the actual fund expenditures do not exceed the total fund budget.

B. Excess of Expenditures Over Appropriations

For the year ended December 31, 2023, expenditures exceeded budget by \$529,018 in the Recreation Special Revenue Fund and by \$157,298 in the Community Development Block Grant Special Revenue Fund. These variances were funded by revenues in excess of budget and available fund balance. Expenditures in excess of budget were approved by the City Council either through the disbursement process or separate City Council action.

C. Deficit Fund Net Position/Fund Balance

The following funds had a deficit fund net position or deficit fund balance as of December 31, 2023. The Improvement Projects Fund, Plymouth Community Center Expansion Fund, and Fire Stations Construction Fund deficit fund balances will be eliminated with future revenues and transfers from other funds. The Employee Benefits Fund deficit net position will remain until which time the net pension liability and total OPEB liability are fully funded.

Fund	Fund Equity
Governmental funds	
Improvement Projects Fund	\$ (818,410)
Nonmajor governmental funds	
Plymouth Community Center Expansion Fund	\$ (53,322)
Fire Stations Construction Fund	\$ (409,870)
Proprietary funds	
Internal service fund	
Employee Benefits Fund	\$ (27,092,782)

NOTE 3 – CASH AND INVESTMENTS

A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

	Primary Government	Component Unit	Total
Deposits	\$ 123,536	\$ 148,807	\$ 272,343
Investments	169,006,055	5,660,350	174,666,405
Cash on hand	9,508	–	9,508
Total	<u>\$ 169,139,099</u>	<u>\$ 5,809,157</u>	<u>\$ 174,948,256</u>

Cash and investments are included on the basic financial statements as follows:

	Primary Government	Component Unit	Total
Statement of Net Position			
Cash and investments	\$ 169,006,580	\$ 5,809,157	\$ 174,815,737
Restricted cash and investments	132,519	–	132,519
Total	<u>\$ 169,139,099</u>	<u>\$ 5,809,157</u>	<u>\$ 174,948,256</u>

B. Deposits

In accordance with applicable Minnesota Statutes, the City and its component unit maintain deposits at depository banks authorized by the City Council, including checking and savings accounts.

The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the City’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issued of U.S. governmental agencies; general obligations rate “A” or better; revenue obligations rate “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The City has no additional deposit policies addressing custodial credit risk.

At year-end, the carrying amount and balance on the bank records of the City’s deposits was \$123,536. The carrying amount and balance on the bank records of the component unit’s deposits was \$148,807. At year-end all deposits were fully covered by federal depository insurance or by collateral held by the City’s agent in the City’s name.

NOTE 3 – CASH AND INVESTMENTS (CONTINUED)

C. Investments

The City and its component unit have the following cash and investment balances at year-end:

Investment Type	Credit Risk		Fair Value Measurements Using	Interest Risk – Maturity Duration in Years				Total
	Rating	Agency		Less Than 1	1 to 5	6 to 10	11 to 15	
U.S. government securities								
U.S. Small Business Administration	N/A	N/A	Level 2	\$ 66,219	\$ –	\$ –	\$ –	\$ 66,219
U.S. treasuries	N/A	N/A	Level 2	–	918,480	–	–	918,480
Governmental National Mortgage Association	N/A	N/A	Level 2	–	109,807	317,622	–	427,429
U.S. agency securities								
Federal Agriculture Mortgage Corporation	AAA	S&P	Level 2	–	1,790,100	2,458,710	–	4,248,810
Federal Farm Credit Bank	AA	S&P	Level 2	–	3,362,415	–	–	3,362,415
Federal Home Loan Bank Federal Home Loan Mortgage Corporation	AA	S&P	Level 2	–	8,080,885	–	–	8,080,885
Federal National Mortgage Association	AA	S&P	Level 2	–	1,990,040	–	–	1,990,040
Federal National Mortgage Association	AA	S&P	Level 2	2,448,150	21,089,003	4,977,010	–	28,514,163
Municipal bonds	AAA	S&P	Level 2	4,485,790	10,423,335	9,998,863	–	24,907,988
Municipal bonds	AAA	Moody's	Level 2	–	3,181,793	1,699,310	–	4,881,103
Municipal bonds	AA	S&P	Level 2	1,788,927	10,710,473	7,190,584	–	19,689,984
Municipal bonds	AA	Moody's	Level 2	524,594	13,976,515	8,435,779	5,498,216	28,435,104
Municipal bonds	A	Moody's	Level 2	1,376,432	–	–	–	1,376,432
Negotiable certificates of deposit	N/R	N/A	Level 2	4,392,733	15,566,652	–	–	19,959,385
Banker acceptances	N/R	N/A	Level 2	2,991,571	–	–	–	2,991,571
U.S. Bank Commercial Paper	A-1	S&P	Level 2	2,342,955	–	–	–	2,342,955
Investment Pools – Money Markets First American Government Fund	AAA	S&P	Level 1	22,473,442	–	–	–	22,473,442
Total investments				<u>\$ 42,890,813</u>	<u>\$ 91,199,498</u>	<u>\$ 35,077,878</u>	<u>\$ 5,498,216</u>	174,666,405
Deposits								272,343
Cash on hand								9,508
Total cash and investments								<u>\$ 174,948,256</u>

N/R – Not Rated
N/A – Not Applicable

Investments are subject to various risks; the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to any investment transaction (typically a broker-dealer) the City would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy addresses this risk by requiring that securities be held by a third party custodian.

Concentration Risk – This is the risk associated with investing a significant portion of the City's investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. It is the City's policy to limit its investment in commercial paper to no more than 20.0 percent of the total portfolio. At year-end, the City's investment in the Federal National Mortgage Association represented 16.3 percent of the total investments of the City.

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The City does have an investment policy which requires diversification in terms of maturity and limits the maximum maturity of an investment to 15 years.

NOTE 3 – CASH AND INVESTMENTS (CONTINUED)

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the City’s investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated “A” or better; revenue obligations rated “AA” or better; general obligations of the Minnesota Housing Finance Agency rated “A” or better; bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities brokers-dealers. This risk is addressed by confining investments to those securities specifically authorized by state statutes and the City’s investment policy. It is the City’s policy to limit its investments in the authorized investment types to those rated in the top rating tiers issued by nationally recognized statistical rating organizations.

NOTE 4 – LEASES RECEIVABLE

The City has entered into lease receivable agreements for cell tower rental space and training space on city property. The leases are reported using incremental rates ranging from 0.31 percent to 1.53 percent with a final maturity through fiscal 2050. During the current year, the City recognized revenue for principal payments of \$480,722 and interest payments of \$70,541 on these lease agreements. The City reported receivable balances totaling \$5,511,753 on leases at year-end.

NOTE 5 – INTERFUND TRANSACTIONS

A. Due To and From Other Funds

Due from other funds and due to other funds are short-term receivables/payables within the financial statements and are due to short-term cash deficits and utility charges. The composition of interfund balances as of year-end, was as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Water Sewer Utility	General	\$ 4,847
Water Sewer Utility	Transit System	288
Water Sewer Utility	Improvement Projects	47
Water Sewer Utility	Ice Center	3,321
Water Sewer Utility	Internal Service Funds	1,528
Water Resources	General	6,061
Water Resources	Transit System	1,173
Water Resources	Improvement Projects	101
Water Resources	Water Sewer Utility	620
Water Resources	Ice Center	1,354
Water Resources	Internal Service Funds	851
Nonmajor Enterprise	General	8
Nonmajor Enterprise	Improvement Projects	9
		<u>\$ 20,208</u>

NOTE 5 – INTERFUND TRANSACTIONS (CONTINUED)

B. Advances To and Advances From Other Funds

Advances to other funds and advances from other funds represent interfund borrowing to provide interim financing for construction projects or other purposes. Such loans bear interest at the rate of 1.5 percent. The composition of advances to and advances from other funds as of year-end, was as follows:

Receivable Fund	Payable Fund	Amount
General Capital Projects	Tax Increment Projects	\$ 3,283
Nonmajor Governmental	Ice Center	207,073
		<u>\$ 210,356</u>

C. Transfers In and Transfers Out

Transfers in and transfers out for the year ended December 31, 2023 were as follows:

	Transfers In			
	General	General Capital Projects	Improvement Projects	Nonmajor Governmental Funds
Transfers out				
General	\$ –	\$ 3,191,166	\$ –	\$ 19,052
General Capital Projects	–	–	690,402	1,851,255
Improvement Projects	31,104	–	–	202,303
Tax Increment Projects	–	–	–	47,832
Nonmajor Governmental Funds	752,320	1,973,985	14,537,832	–
Water Sewer Utility	41,750	14,321	6,612,370	–
Water Resources	8,830	–	355,559	–
Internal Service Funds	186,416	30,367	–	548,808
Total	<u>\$ 1,020,420</u>	<u>\$ 5,209,839</u>	<u>\$ 22,196,163</u>	<u>\$ 2,669,250</u>
	Transfers In			
	Water Sewer Utility	Internal Service Funds	Total	
Transfers out				
General	\$ –	\$ 1,491,895	\$ 4,702,113	
General Capital Projects	–	–	2,541,657	
Improvement Projects	104,453	20,379	358,239	
Tax Increment Projects	–	–	47,832	
Nonmajor Governmental Funds	–	111,301	17,375,438	
Water Sewer Utility	–	31,601	6,700,042	
Water Resources	–	–	364,389	
Internal Service Funds	–	–	765,591	
Total	<u>\$ 104,453</u>	<u>\$ 1,655,176</u>	<u>\$ 32,855,301</u>	

NOTE 5 – INTERFUND TRANSACTIONS (CONTINUED)

Transfers are made in accordance with budget appropriations or as approved by the City Council for special funding of city activities. The purpose of transfers is to provide funding for capital improvement projects, capital outlay, and operating purposes, to return unused funds, and other miscellaneous items. Generally, transfers are used to move revenues from the fund that collects them to the fund that the budget requires to expend them.

During the year ended December 31, 2023, a majority of the transfers were for purposes identified above, with capital project funds making transfers to support capital-related spending. Transfers in the current year also included amounts to support debt service requirements. These transfers were largely as planned in the budget or anticipated in debt and capital financing plans. The General Fund made an unplanned transfer of \$3,191,166 to the General Capital Projects Fund in accordance with the City's fund balance policy.

NOTE 6 – CAPITAL ASSETS

A. City (Primary Government)

Capital asset activity of the City for the year was as follows:

	Beginning Balance	Additions	Disposals	Completed Construction	Transfers	Ending Balance
Primary government						
Governmental activities						
Capital assets, not depreciated/amortized						
Land	\$ 48,350,959	\$ –	\$ –	\$ –	\$ –	\$ 48,350,959
Construction in progress	57,395,495	30,368,613	(133,976)	(47,996,149)	(9,315,601)	30,318,382
Total capital assets, not depreciated/amortized	105,746,454	30,368,613	(133,976)	(47,996,149)	(9,315,601)	78,669,341
Capital assets, depreciated/amortized						
Buildings	93,429,672	68,291	–	20,075,299	–	113,573,262
Improvements other than buildings	38,052,923	114,869	(375,405)	2,966,416	–	40,758,803
Machinery and equipment	52,472,265	931,711	(1,511,148)	3,244,840	–	55,137,668
Machinery and equipment – leased	761,988	251,317	–	–	–	1,013,305
Infrastructure	369,410,612	748,491	–	21,709,594	–	391,868,697
Technology subscriptions	–	266,156	–	–	–	266,156
Total capital assets, depreciated/amortized	554,127,460	2,380,835	(1,886,553)	47,996,149	–	602,617,891
Less accumulated depreciation/amortization on						
Buildings	(25,879,426)	(2,471,285)	–	–	–	(28,350,711)
Improvements other than buildings	(20,059,735)	(1,461,613)	256,941	–	–	(21,264,407)
Machinery and equipment	(29,570,255)	(3,509,340)	1,420,228	–	–	(31,659,367)
Machinery and equipment – leased	(118,439)	(229,947)	–	–	–	(348,386)
Infrastructure	(244,603,981)	(10,986,123)	–	–	–	(255,590,104)
Technology subscriptions	–	(61,600)	–	–	–	(61,600)
Total accumulated depreciation/amortization	(320,231,836)	(18,719,908)	1,677,169	–	–	(337,274,575)
Total capital assets, depreciated/amortized	233,895,624	(16,339,073)	(209,384)	47,996,149	–	265,343,316
Governmental activities net capital assets	\$ 339,642,078	\$ 14,029,540	\$ (343,360)	\$ –	\$ (9,315,601)	\$ 344,012,657
Business-type activities						
Capital assets, not depreciated/amortized						
Land	\$ 3,280,938	\$ –	\$ –	\$ –	\$ –	\$ 3,280,938
Construction in progress	1,803,010	3,658,236	–	(3,867,206)	–	1,594,040
Total capital assets, not being depreciated/amortized	5,083,948	3,658,236	–	(3,867,206)	–	4,874,978
Capital assets, depreciated/amortized						
Buildings	63,390,735	18,063	(69,733)	986,819	–	64,325,884
Improvements other than buildings	10,467,171	60,804	–	1,531,467	–	12,059,442
Machinery and equipment	19,863,359	34,130	(140,406)	485,623	–	20,242,706
Collection/distribution systems	173,088,073	977,088	(40,238)	863,297	9,315,601	184,203,821
Total capital assets, depreciated/amortized	266,809,338	1,090,085	(250,377)	3,867,206	9,315,601	280,831,853
Less accumulated depreciation/amortization on						
Buildings	(35,169,458)	(1,724,307)	69,733	–	–	(36,824,032)
Improvements other than buildings	(3,815,082)	(321,601)	–	–	–	(4,136,683)
Machinery and equipment	(16,132,970)	(1,498,918)	140,406	–	–	(17,491,482)
Collection/distribution systems	(59,286,381)	(4,086,812)	40,238	–	–	(63,332,955)
Total accumulated depreciation/amortization	(114,403,891)	(7,631,638)	250,377	–	–	(121,785,152)
Total capital assets, depreciated/amortized	152,405,447	(6,541,553)	–	3,867,206	9,315,601	159,046,701
Business-type activities net capital assets	\$ 157,489,395	\$ (2,883,317)	\$ –	\$ –	\$ 9,315,601	\$ 163,921,679

NOTE 6 – CAPITAL ASSETS (CONTINUED)

Depreciation and amortization expense was charged to functions/programs of the City as follows:

Primary government		
Governmental activities		
General government	\$	217,048
Parks and recreation		3,574,211
Public safety		430,956
Public works		11,063,807
Public service		145,753
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets		<u>3,288,133</u>
Total depreciation/amortization expense – governmental activities	\$	<u>18,719,908</u>
Business-type activities		
Water sewer utility	\$	5,492,991
Ice center		703,883
Water resources		1,323,202
Nonmajor – solid waste management		10,675
Nonmajor – field house		<u>100,887</u>
Total depreciation/amortization expense – business-type activities	\$	<u>7,631,638</u>

The City has active construction projects at year-end. The projects include street improvements, construction of city capital assets, water and sewer facilities, and park and recreation facilities. At year-end, the commitments are as follows:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>
Primary government		
Park improvement	\$ 122,845	\$ –
Residential streets	3,785,631	–
Community center expansion	107,563	–
Fire Station #2 and #3 renovation	20,064	–
Water and sewer utility	–	1,785,217
Water resources management	–	<u>240,196</u>
Total	<u>\$ 4,036,103</u>	<u>\$ 2,025,413</u>

NOTE 6 – CAPITAL ASSETS (CONTINUED)

B. HRA (Component Unit)

	Beginning Balance	Additions	Disposals	Completed Construction	Ending Balance
Component unit					
Governmental activities					
Capital assets, not depreciated/amortized					
Land	\$ 152,553	\$ –	\$ –	\$ –	\$ 152,553
Capital assets, depreciated/amortized					
Buildings	1,023,865	–	–	–	1,023,865
Improvements other than buildings	37,250	–	–	–	37,250
Total capital assets, depreciated/amortized	1,061,115	–	–	–	1,061,115
Less accumulated depreciation/amortization on					
Buildings	(100,116)	(28,628)	–	–	(128,744)
Improvements other than buildings	(2,483)	(2,483)	–	–	(4,966)
Total accumulated depreciation/amortization	(102,599)	(31,111)	–	–	(133,710)
Total capital assets, depreciated/amortized	958,516	(31,111)	–	–	927,405
Governmental activities net capital assets	<u>\$ 1,111,069</u>	<u>\$ (31,111)</u>	<u>\$ –</u>	<u>\$ –</u>	<u>\$ 1,079,958</u>
Component unit					
Business-type activities					
Capital assets, not depreciated/amortized					
Land	\$ 1,333,840	\$ –	\$ –	\$ –	\$ 1,333,840
Construction in progress	7,465	26,110	–	–	33,575
Total capital assets, not depreciated/amortized	1,341,305	26,110	–	–	1,367,415
Capital assets, depreciated/amortized					
Buildings	16,867,227	–	–	–	16,867,227
Improvements other than buildings	473,304	15,868	–	–	489,172
Machinery and equipment	1,096,862	191,521	–	–	1,288,383
Machinery and equipment – leased	10,277	12,470	(3,608)	–	19,139
Total capital assets, depreciated/amortized	18,447,670	219,859	(3,608)	–	18,663,921
Less accumulated depreciation/amortization on					
Buildings	(9,514,392)	(484,532)	–	–	(9,998,924)
Improvements other than buildings	(317,634)	(21,195)	–	–	(338,829)
Machinery and equipment	(747,587)	(52,251)	–	–	(799,838)
Machinery and equipment – leased	(3,159)	(5,660)	3,608	–	(5,211)
Total accumulated depreciation/amortization	(10,582,772)	(563,638)	3,608	–	(11,142,802)
Total capital assets, depreciated/amortized	7,864,898	(343,779)	–	–	7,521,119
Business-type activities net capital assets	<u>\$ 9,206,203</u>	<u>\$ (317,669)</u>	<u>\$ –</u>	<u>\$ –</u>	<u>\$ 8,888,534</u>

Depreciation and amortization expense was charged to functions/programs of the HRA as follows:

Component unit	
Governmental activities	
Public service	<u>\$ 31,111</u>
Business-type activities	
Plymouth Towne Square	\$ 211,692
Vicksburg Crossing	<u>351,946</u>
Total depreciation/amortization expense – business-type activities	<u>\$ 563,638</u>

NOTE 7 – LONG-TERM DEBT

A. General Obligation Bonds and Notes Payable

General obligation bonds are direct obligations and pledge the full faith and credit of the City. If revenues are not adequate to retire outstanding debt, the City's full faith and credit are pledged for their redemption.

Primary Government – The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities. These bonds will be paid by the City's debt service funds. On October 15, 2023, the City called the remaining 2015A bonds totaling \$1,870,000 using available reserves to reduce future debt service interest payments by \$100,578.

Component Unit – The HRA issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. The HRA had a note payable to the primary government, which was paid off in the current year, that was utilized to pay bonds early to save on interest expense. General obligation bonds and notes have been issued for business-type activities. These bonds and notes will be paid by the Plymouth Towne Square and Vicksburg Crossing Enterprise Funds.

The City and its component unit currently have the following general obligation bonds payable outstanding:

	Interest Rate	Original Issue	Final Maturity Date	Principal Outstanding
Primary government				
Governmental activities				
General obligation bonds				
G.O. Tax Abatement Bonds 2020A	2.000–4.000%	\$ 38,965,000	02/01/2041	\$ 37,070,000
G.O. Capital Improvements Bonds 2021A	1.625–3.000%	\$ 19,915,000	02/01/2042	19,915,000
Total governmental activities				<u>\$ 56,985,000</u>
Component unit				
Business-type activities				
General obligation bonds				
Government Housing Project Refunding Bonds 2021A	1.000–3.000%	\$ 6,920,000	02/01/2035	<u>\$ 6,500,000</u>

B. Finance Purchases Payable

Primary Government – From time to time the City has entered into agreements to finance mobile and technology equipment for the City. The agreements fully mature by August 2026. There was no stated interest included on these agreements and management determined the amount to be trivial to the financial statements. Annual principal on these agreements will be paid from the Central Equipment and Information Technology Internal Service Funds. Terms of the agreement include rights and remedies for the debtor upon default that provide for repossession of the property and allow the debtor to take action to be made whole for amounts within the agreement. At December 31, 2023, a balance of \$48,000 remained outstanding on these finance purchases payable.

C. Leases Payable

Primary Government – The City has entered into agreements to lease vehicles and technology equipment for the organization. The lease agreements fully mature by fiscal 2027. Imputed interest used for these leases range between 0.50 percent and 3.14 percent. Annual principal and interest on these agreements will be paid from the Central Equipment and Information Technology Internal Service Funds. Terms of the leases include rights and remedies for the debtor upon default that provide for repossession of the property and allow the debtor to take action to be made whole for amounts within the leases. The total amount of the underlying lease assets and related accumulated amortization is presented in Note 6 of the notes to basic financial statements. At year-end, a balance of \$658,428 remained outstanding on these leases payable.

NOTE 7 – LONG-TERM DEBT (CONTINUED)

Component Unit – The HRA has entered into agreements to lease copier equipment for the organization. The lease agreements fully mature by fiscal 2027. Imputed interest used for these leases range between 0.22 percent and 3.16 percent. Annual principal and interest on these agreements will be paid from the Plymouth Towne Square and Vicksburg Crossing Enterprise Funds. Terms of the lease agreements include rights and remedies for the debtor upon default that provide for repossession of the property and allow the debtor to take action to be made whole for amounts within the lease agreements. The total amount of the underlying lease assets and related accumulated amortization is presented in Note 6 of the notes to basic financial statements. At year-end, a balance of \$13,863 remained outstanding on these leases payable.

D. Technology Subscriptions

Primary Government – The City has entered into agreements to finance the use of software, which calls for annual principal and interest payments through fiscal 2026. Imputed interest used for these subscriptions range between 2.31 and 2.98 percent. These agreements are paid by the Information Technology Internal Service Fund. The total amount of the underlying subscription assets and related accumulated amortization is presented in Note 6 of the notes to basic financial statements. At year-end, a balance of \$172,352 remained outstanding on these obligations.

E. Other Long-Term Liabilities

Primary Government and Component Unit – The City and HRA provide its employees with various benefits, including compensated absences, pension benefits, and OPEB as further described elsewhere in these notes. The General Fund and Enterprise Funds will primarily be used to liquidate these liabilities through the Employee Benefits Internal Service Fund for the primary government. Compensated absences for the HRA will be financed by the Plymouth Towne Square and Vicksburg Crossing Enterprise Funds.

F. Changes in Long-Term Debt

	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Primary government					
Governmental activities					
General obligation bonds	\$ 60,550,000	\$ –	\$ 3,565,000	\$ 56,985,000	\$ 2,375,000
General obligation tax increment bonds	295,000	–	295,000	–	–
Unamortized premium/discount	3,581,902	–	234,680	3,347,222	–
Total bonds payable	64,426,902	–	4,094,680	60,332,222	2,375,000
Finance purchases payable	133,930	–	85,930	48,000	16,000
Leases payable	635,272	251,317	228,161	658,428	283,118
Technology subscriptions	–	266,156	93,804	172,352	90,461
Total OPEB liability	4,003,958	268,816	973,462	3,299,312	179,666
Net pension liability	54,980,062	9,215,868	37,226,655	26,969,275	–
Compensated absences payable	2,945,722	2,512,721	2,443,448	3,014,995	2,541,186
Governmental activities					
Total long-term liabilities	<u>\$ 127,125,846</u>	<u>\$ 12,514,878</u>	<u>\$ 45,146,140</u>	<u>\$ 94,494,584</u>	<u>\$ 5,485,431</u>
Component unit					
Business-type activities					
General obligation refunding bonds	\$ 6,920,000	\$ –	\$ 420,000	\$ 6,500,000	\$ 470,000
Notes payable	331,000	–	331,000	–	–
Unamortized premium/discount	319,952	–	26,479	293,473	–
Total bonds and notes payable	7,570,952	–	777,479	6,793,473	470,000
Leases payable	7,065	12,470	5,672	13,863	5,353
Compensated absences	10,362	8,327	9,749	8,940	8,940
Business-type activities					
Total long-term liabilities	<u>\$ 7,588,379</u>	<u>\$ 20,797</u>	<u>\$ 792,900</u>	<u>\$ 6,816,276</u>	<u>\$ 484,293</u>

NOTE 7 – LONG-TERM DEBT (CONTINUED)

G. Minimum Debt Payments

The City’s annual debt service requirements to maturity for bonds payable, finance purchases payable, leases payable, and technology subscriptions are as follows:

Year Ending December 31,	Primary Government – Governmental Activities							
	Bonds Payable		Finance Purchases Payable		Leases Payable		Technology Subscriptions	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 2,375,000	\$ 1,406,475	\$ 16,000	\$ –	\$ 283,118	\$ 12,035	\$ 90,461	\$ 4,289
2025	2,455,000	1,318,225	16,000	–	252,551	6,555	68,487	1,963
2026	2,545,000	1,226,800	16,000	–	116,863	2,218	13,404	346
2027	2,640,000	1,131,925	–	–	5,896	85	–	–
2028	2,735,000	1,033,500	–	–	–	–	–	–
2029–2033	15,150,000	3,753,756	–	–	–	–	–	–
2034–2038	16,895,000	2,040,241	–	–	–	–	–	–
2039–2042	12,190,000	417,959	–	–	–	–	–	–
Total	<u>\$ 56,985,000</u>	<u>\$ 12,328,881</u>	<u>\$ 48,000</u>	<u>\$ –</u>	<u>\$ 658,428</u>	<u>\$ 20,893</u>	<u>\$ 172,352</u>	<u>\$ 6,598</u>

The component unit’s annual debt service requirements to maturity for bonds and leases payable are as follows:

Year Ending December 31,	Component Unit – Business-Type Activities			
	Bonds Payable		Leases Payable	
	Principal	Interest	Principal	Interest
2024	\$ 470,000	\$ 127,440	\$ 5,353	\$ 261
2025	485,000	113,115	5,489	124
2026	495,000	98,415	1,722	65
2027	515,000	83,265	1,299	21
2028	525,000	67,665	–	–
2029–2033	2,825,000	176,118	–	–
2034–2035	1,185,000	17,518	–	–
Total	<u>\$ 6,500,000</u>	<u>\$ 683,536</u>	<u>\$ 13,863</u>	<u>\$ 471</u>

H. Arbitrage Rebate and Debt Compliance

There are a number of financial limitations and restrictions contained in the various bond indentures. At year-end, the City is in compliance with all significant financial limitations and restrictions and in the opinion of management has no federal arbitrage payable.

I. Revenue Pledged

Future revenue pledged for the payment of long-term debt is as follows:

Bond Issue	Use of Proceeds	Revenue Pledged			Remaining Principal and Interest	Current Year	
		Type	Percent of Total Debt Service	Term of Pledge		Principal and Interest Paid	Pledged Revenue Received
Government Housing Refunding Bonds – 2021A	Senior Housing Project	Rental Revenue	100%	2021–2035	\$7,183,536	\$ 560,790	\$ 1,349,881

NOTE 8 – RETIREMENT PLANS

As described in the notes that follow, the City has reported the following balances for pension plans:

	PERA Plans			Fire Relief Association	City Total
	GERF	PEPFF	Subtotal		
Deferred outflows of pension resources	\$ 3,488,329	\$ 22,917,286	\$ 26,405,615	\$ –	\$ 26,405,615
Net pension liability	11,961,048	15,008,227	26,969,275	–	26,969,275
Deferred inflows of pension resources	3,876,284	22,128,202	26,004,486	–	26,004,486
Pension revenue	1,482	41,808	43,290	–	43,290
Pension expense	2,062,607	4,652,596	6,715,203	613,329	7,328,532

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

A. Plan Descriptions

The City participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA of Minnesota. The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. The PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

1. General Employees Retirement Fund (GERF)

All full-time and certain part-time employees of the City are covered by the GERF. The GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Public Employees Police and Fire Fund (PEPFF)

The Public Employees Police and Fire Fund (PEPFF), originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the PEPFF also covers police officers and firefighters belonging to local relief associations that elected to merge with and transfer assets and administration to the PERA.

B. Benefits Provided

The PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service, and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Benefit increases are provided to benefit recipients each January. The post-retirement increase is equal to 50.0 percent of the cost of living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. Recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. In 2023, legislation repealed the statute delaying increases for members retiring before full retirement age.

2. PEPFF Benefits

Benefits for the PEPFF members first hired after June 30, 2010 but before July 1, 2014, vest on a prorated basis from 50.0 percent after five years, up to 100.0 percent after 10 years of credited service. Benefits for the PEPFF members first hired after June 30, 2014 vest on a prorated basis from 50.0 percent after 10 years, up to 100.0 percent after 20 years of credited service. The annuity accrual rate is 3.0 percent of average salary for each year of service. For Police and Fire Plan members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

Benefit increases are provided to benefit recipients each January. The post-retirement increase is fixed at 1.0 percent. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase, will receive the full increase. Recipients receiving the annuity or benefit for at least 25 months, but less than 36 months as of the June 30 before the effective date of the increase, will receive a reduced prorated increase.

In 2023, the Legislature allocated funding for a one-time lump-sum payment to General Employee and Police and Fire Plan benefit recipients. Eligibility criteria and the payment amount is specified in statute. The one-time payment is noncompounding towards future benefits.

C. Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

1. GERF Contributions

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2023, and the City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the GERF for the year ended December 31, 2023, were \$1,293,477. The City's contributions were equal to the required contributions as set by state statutes.

2. PEPFF Contributions

Police and Fire Plan members were required to contribute 11.80 percent of their annual covered salary in fiscal year 2023, and the City was required to contribute 17.70 percent for Police and Fire Plan members. The City's contributions to the PEPFF for the year ended December 31, 2023, were \$1,948,739. The City's contributions were equal to the required contributions as set by state statutes.

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

D. Pension Costs

1. GERF Pension Costs

At December 31, 2023, the City reported a liability of \$11,961,048 for its proportionate share of the GERF's net pension liability. The City's net pension liability reflected a reduction, due to the state of Minnesota's contribution of \$16.0 million. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The state of Minnesota's proportionate share of the net pension liability associated with the City totaled \$329,730. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was 0.2139 percent at the end of the measurement period and 0.2059 percent for the beginning of the period.

The amount recognized by the City as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the City were as follows:

City's proportionate share of the net pension liability	\$ 11,961,048
State's proportionate share of the net pension liability associated with the City	<u>329,730</u>
Total	<u><u>\$ 12,290,778</u></u>

For the year ended December 31, 2023, the City recognized pension expense of \$2,061,125 for its proportionate share of the GERF's pension expense. In addition, the City recognized an additional \$1,482 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$16.0 million to the GERF.

At December 31, 2023, the City reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 389,277	\$ 79,701
Changes in actuarial assumptions	1,872,598	3,278,422
Net collective difference between projected and actual investment earnings	–	496,809
Changes in proportion	565,134	21,352
Contributions paid to the PERA subsequent to the measurement date	<u>661,320</u>	<u>–</u>
Total	<u><u>\$ 3,488,329</u></u>	<u><u>\$ 3,876,284</u></u>

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

A total of \$661,320 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>Pension Expense Amount</u>
2024	\$ 464,672
2025	\$ (1,634,836)
2026	\$ 380,364
2027	\$ (259,475)

2. PEPFF Pension Costs

At December 31, 2023 the City reported a liability of \$15,008,227 for its proportionate share of the PEPFF’s net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City’s proportionate share of the net pension liability was based on the City’s contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of the PERA’s participating employers. The City’s proportionate share was 0.8691 percent at the end of the measurement period and 0.8887 percent for the beginning of the period.

The state of Minnesota contributed \$18.0 million to the PEPFF in the plan fiscal year ended June 30, 2023. The contribution consisted of \$9.0 million in direct state aid that meets the definition of a special funding situation and \$9.0 million in supplemental state aid that does not meet the definition of a special funding situation. The \$9.0 million direct state aid was paid on October 1, 2022. Thereafter, by October 1 of each year, the state will pay \$9.0 million to the PEPFF until full funding is reached or July 1, 2048, whichever is earlier. The \$9.0 million in supplemental state aid will continue until the fund is 90.0 percent funded, or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90.0 percent funded, whichever occurs later. The state of Minnesota’s proportionate share of the net pension liability associated with the City totaled \$604,537.

The amount recognized by the City as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the City were as follows:

City’s proportionate share of the net pension liability	\$ 15,008,227
State’s proportionate share of the net pension liability associated with the City	<u>604,537</u>
Total	<u><u>\$ 15,612,764</u></u>

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The state of Minnesota is included as a nonemployer contributing entity in the Police and Fire Retirement Plan Schedule of Employer Allocations and Schedule of Pension Amounts by Employer, Current Reporting Period Only (pension allocation schedules) for the \$9.0 million in direct state aid. Police and Fire Plan employers need to recognize their proportionate share of the state of Minnesota’s pension expense (and grant revenue) under GASB 68 special funding situation accounting and financial reporting requirements. For the year ended December 31, 2023, the City recognized pension expense of \$4,689,006 for its proportionate share of the Police and Fire Plan’s pension expense. The City recognized \$36,410 as a reduction to grant revenue and pension expense for its proportionate share of the state of Minnesota’s pension expense for the contribution of \$9.0 million to the PEPFF.

The state of Minnesota is not included as a nonemployer contributing entity in the Police and Fire Pension Plan pension allocation schedules for the \$9.0 million in supplemental state aid. The City recognized \$78,218 for the year ended December 31, 2023 as revenue and an offsetting reduction of net pension liability for its proportionate share of the state of Minnesota’s on-behalf contributions to the PEPFF.

At December 31, 2023, the City reported its proportionate share of the PEPFF’s deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 4,137,566	\$ –
Changes in actuarial assumptions	17,449,869	21,098,118
Net collective difference between projected and actual investment earnings	–	303,505
Changes in proportion	361,971	726,579
Contributions paid to the PERA subsequent to the measurement date	<u>967,880</u>	<u>–</u>
Total	<u>\$ 22,917,286</u>	<u>\$ 22,128,202</u>

A total of \$967,880 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>Pension Expense Amount</u>
2024	\$ 817,621
2025	\$ 264,005
2026	\$ 3,611,399
2027	\$ (1,006,035)
2028	\$ (3,865,786)

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

E. Long-Term Expected Return on Investments

The Minnesota State Board of Investment, which manages the investments of the PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	33.50 %	5.10 %
International equity	16.50	5.30 %
Fixed income	25.00	0.75 %
Private markets	25.00	5.90 %
Total	100.00 %	

F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2023, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 7.00 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 7.00 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the General Employees Plan and Police and Fire Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan and 1.00 percent for the Police and Fire Plan.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 27 years of service. In the Police and Fire Plan, salary growth assumptions range from 11.75 percent after one year of service to 3.00 percent after 24 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. Mortality rates for the Police and Fire Plan are based on the Pub-2010 Public Safety Employee Mortality tables. The tables are adjusted slightly to fit the PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023 actuarial valuation. The most recent four-year experience study for the Police and Fire Plan was completed in 2020, adopted by the Board, and became effective with the July 1, 2021 actuarial valuation.

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following changes in actuarial assumptions and plan provisions occurred in 2023:

1. GERF

CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

CHANGES IN PLAN PROVISIONS

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, noncompounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

2. PEPFF

CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 6.50 percent to 7.00 percent.
- The single discount rate changed from 5.40 percent to 7.00 percent.

CHANGES IN PLAN PROVISIONS

- Additional one-time direct state aid contribution of \$19.4 million will be contributed to the Plan on October 1, 2023.
- Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50.00 percent vesting after five years, increasing incrementally to 100.00 percent after 10 years.
- A one-time, noncompounding benefit increase of 3.00 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- The total and permanent duty disability benefit was increased, effective July 1, 2023.

G. Discount Rate

The discount rate used to measure the total pension liability in 2023 was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund and the Police and Fire Fund were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 9 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

H. Pension Liability Sensitivity

The following table presents the City’s proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed on the preceding page, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase in Discount Rate (8.00%)
City’s proportionate share of the GERP net pension liability	\$ 21,160,055	\$ 11,961,048	\$ 4,394,516
City’s proportionate share of the PEPFF net pension liability	\$ 29,778,112	\$ 15,008,227	\$ 2,865,405

I. Pension Plan Fiduciary Net Position

Detailed information about each pension plan’s fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at www.mnpera.org.

NOTE 10 – DEFINED CONTRIBUTION PLAN – STATE-WIDE

Councilmembers of the City are covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by the PERA. The PEDCP is a tax qualified plan under Section 401(a) of the IRC, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statutes, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5.00 percent of their salary, which is matched by the elected official’s employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees, contributions must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, the PERA receives 2.00 percent of employer contributions and 25 hundredths of 1.00 percent (0.25 percent) of the assets in each member’s account annually.

Total contributions made by the City during the year were:

Contribution Amount		Percentage of Covered Payroll		Required Rate for Employees and Employers
Employee	Employer	Employee	Employer	
\$ 4,655	\$ 4,655	5.00%	5.00%	5.00%

NOTE 11 – DEFINED CONTRIBUTION PLAN – FIRE RELIEF ASSOCIATION

A. Plan Description

Firefighters of the City are members of the Plymouth Firefighter’s Relief Association (the Association). As of July 1, 2021, the Association is the administrator of a single-employer defined contribution pension plan available to firefighters. Prior to July 1, 2021, the Association was the administrator of a single-employer defined benefit plan. The current plan was established under the provisions of Minnesota laws 1965, chapter 446 as amended and Minnesota Statutes § 69 and 424. It is governed by a Board of Trustees made up of six members elected by the members of the Association for two-year terms. The mayor, city manager, deputy city manager and fire chief serve as ex-officio members of the Board of Trustees.

For financial reporting purposes, the Association’s financial statements are not included in the City’s financial statements because it is not a component unit of the City. The Association issues a publicly available financial report. A copy of the report may be obtained at: Plymouth City Hall, 3400 Plymouth Boulevard, Plymouth, Minnesota 55447.

B. Pension Benefits

Minnesota Statutes Chapters 424 and 424A authorize pension benefits for volunteer fire relief associations. In order to be entitled to a pension benefit, a firefighter must have completed a minimum of 5 years of service with the fire department, 5 years of membership in the Association, and attain the age of 50 years. Full vesting in the plan requires a member to have served for at least 10 years, to have reached the age of 50 years, and to have been a member of the Association for at least 5 years.

Because this plan is a defined contribution plan, the amount of the retirement benefit is not predetermined, but rather is based on the individual member’s allocable portion of contributions made during the participation period.

Firefighters also have the availability of other pension benefits, such as deferred pension, disability pension, death benefits, and supplemental death benefits. Each of these other pensions are determined based on age and years of service.

C. Contributions Required and Contributions Made

Contributions to the plan include State Fire Aid pursuant to Minnesota Statutes Chapter 69. In addition, the City is allowed to make voluntary contributions of other public funds pursuant to Minnesota Statutes Chapter 69. The City’s contribution to the Association during the year, included state fire aid passed through the City totaling \$613,329. The Association is comprised of volunteers; therefore, there are no payroll expenditures or covered payroll percentage calculations.

NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

A. Plan Description

The City provides post-employment insurance benefits to certain eligible employees through its OPEB Plan, a single-employer defined benefit plan administered by the City. All post-employment benefits are based on contractual agreements with employee groups. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report. No plan assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

B. Benefits Provided

All retirees of the City have the option under state law to continue their medical insurance coverage through the City from the time of retirement until the employee reaches the age of eligibility for Medicare. For members of all employee groups, the retiree must pay the full premium to continue coverage for medical and dental insurance. Per state statutes, the City is also required to contribute towards the cost of continued health insurance coverage for officers and firefighters disabled or killed in the line of duty.

The City is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the City or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an “implicit rate subsidy.” This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the City’s younger and statistically healthier active employees.

C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the City. The City’s current year required pay-as-you-go contributions to finance the benefits described in the previous section totaled \$179,666.

D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	20
Active plan members	<u>294</u>
Total members	<u><u>314</u></u>

E. Total OPEB Liability of the City

The City’s total OPEB liability of \$3,299,312 as of year-end was measured as of January 1, 2023, and was determined by an actuarial valuation as of January 1, 2023.

NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

F. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of January 1, 2023, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	4.00%
20-year municipal bond yield	4.00%
Inflation rate	2.50%
Salary increases	Service graded table used to value state pensions
Healthcare trend rate	6.50% grading to 5.00% over 6 years and then to 4.00% over 48 years

The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota city employees. The state pension plans base their assumptions on periodic experience studies. Economic assumptions are based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information, as well as for consistency with the other economic assumptions.

Since the plan is not funded by an irrevocable trust, the discount rate is equal to the 20-year municipal bond yield.

Mortality rates were based on Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Safety) with MP-2021 Generational Improvement Scale.

G. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Beginning balance	\$ 4,003,958
Changes for the year	
Service cost	186,843
Interest	81,973
Differences between expected and actual experience	(339,492)
Changes of assumptions	(448,801)
Benefit payments	(185,169)
Total net changes	<u>(704,646)</u>
Ending balance	<u>\$ 3,299,312</u>

Assumption changes since the prior measurement date include the following:

- The healthcare trend rates and mortality tables were updated.
- The retirement, withdrawal, and salary increase rates for public safety employees were updated.
- The inflation rate was changed from 2.00 percent to 2.50 percent.
- The discount rate was changed from 2.00 percent to 4.00 percent.

NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

H. Total OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes

The following presents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Current Discount Rate</u>	<u>1% Increase in Discount Rate</u>
OPEB discount rate	3.00%	4.00%	5.00%
Total OPEB liability	\$ 3,566,431	\$ 3,299,312	\$ 3,053,920

The following presents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease in Healthcare Trend Rate</u>	<u>Current Healthcare Trend Rate</u>	<u>1% Increase in Healthcare Trend Rate</u>
OPEB healthcare trend rate	5.50% decreasing to 4.00% over 6 years, then 3.00% over 48 years	6.50% decreasing to 5.00% over 6 years, then 4.00% over 48 years	7.50% decreasing to 6.00% over 6 years, then 5.00% over 48 years
Total OPEB liability	\$ 2,978,159	\$ 3,299,312	\$ 3,673,822

I. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

The City recognized OPEB expense of \$198,047 in the current year. As of year-end, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 251,595	\$ 435,993
Changes in actuarial assumptions	156,249	428,412
Contributions paid subsequent to the measurement date	179,666	–
	<u>\$ 587,510</u>	<u>\$ 864,405</u>

A total of \$179,666 reported as deferred outflows of resources related to OPEB resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending December 31, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending December 31,</u>	<u>OPEB Expense Amount</u>
2024	\$ (70,769)
2025	\$ (70,769)
2026	\$ (70,759)
2027	\$ (12,552)
2028	\$ (34,647)
Thereafter	\$ (197,065)

NOTE 13 – NET POSITION/FUND BALANCES

A. Net Investment in Capital Assets

The government-wide statement of net position at December 31, 2023 includes the City’s net investment in capital assets calculated as follows:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
Primary government			
Net investment in capital assets			
Capital assets			
Not depreciated/amortized	\$ 78,669,341	\$ 4,874,978	\$ 83,544,319
Depreciated/amortized, net of accumulated depreciation/amortization	265,343,316	159,046,701	424,390,017
Less capital-related long-term debt outstanding	(61,211,002)	–	(61,211,002)
Adjustment to debt for unspent bond proceeds	132,519	–	132,519
Less capital-related accounts/contracts payable	(3,850,962)	(489,942)	(4,340,904)
Total net investment in capital assets	<u>\$ 279,083,212</u>	<u>\$ 163,431,737</u>	<u>\$ 442,514,949</u>
Component unit			
Net investment in capital assets			
Capital assets			
Not depreciated/amortized	\$ 152,553	\$ 1,367,415	\$ 1,519,968
Depreciated/amortized, net of accumulated depreciation/amortization	927,405	7,521,119	8,448,524
Less capital-related long-term debt outstanding	–	(6,807,336)	(6,807,336)
Total net investment in capital assets	<u>\$ 1,079,958</u>	<u>\$ 2,081,198</u>	<u>\$ 3,161,156</u>

NOTE 13 – NET POSITION/FUND BALANCES (CONTINUED)

B. Governmental Fund Balance Classifications

At December 31, 2023, a summary of the City’s governmental fund balance classifications are as follows:

	General	Special Revenue	Capital Project			Nonmajor Governmental Funds	Total
		Transit System	General Capital Projects	Improvement Projects	Tax Increment Projects		
Nonspendable							
Inventory	\$ 92	\$ –	\$ –	\$ –	\$ –	\$ 683	\$ 775
Prepaid items	128,576	–	27,260	–	–	–	155,836
Cemetery perpetual care – principal	–	–	–	–	–	45,860	45,860
Total nonspendable	128,668	–	27,260	–	–	46,543	202,471
Restricted							
Public safety aid	2,302,636	–	–	–	–	–	2,302,636
Transit system	–	19,450,403	–	–	–	–	19,450,403
Tax increment financing	–	–	–	–	4,336,309	–	4,336,309
Housing projects	–	–	–	–	–	35,754	35,754
Lawful gambling	–	–	–	–	–	65,601	65,601
Opioid settlement	–	–	–	–	–	100,248	100,248
Debt service	–	–	–	–	–	4,549,875	4,549,875
Highway/street improvements	–	–	–	–	–	2,842,779	2,842,779
Park construction	–	–	–	–	–	9,853,203	9,853,203
Cemetery perpetual care	–	–	–	–	–	163,685	163,685
Total restricted	2,302,636	19,450,403	–	–	4,336,309	17,611,145	43,700,493
Assigned							
Other capital projects and improvements	2,605	–	9,380,663	–	–	13,534,212	22,917,480
Infrastructure improvements	–	–	–	–	–	3,511,058	3,511,058
Recreation programming	–	–	–	–	–	1,118,571	1,118,571
Cemetery maintenance	–	–	–	–	–	112,631	112,631
Community and economic development	–	–	–	–	–	241,038	241,038
Park improvements	–	–	–	–	–	1,272,562	1,272,562
Total assigned	2,605	–	9,380,663	–	–	19,790,072	29,173,340
Unassigned	21,449,997	–	–	(818,410)	–	(463,192)	20,168,395
Total	<u>\$ 23,883,906</u>	<u>\$ 19,450,403</u>	<u>\$ 9,407,923</u>	<u>\$ (818,410)</u>	<u>\$ 4,336,309</u>	<u>\$ 36,984,568</u>	<u>\$ 93,244,699</u>

Minimum Unassigned Fund Balance Policy – The City has formally adopted a fund balance policy regarding the minimum fund balance for the General Fund. The policy establishes a minimum General Fund balance of 40 percent of the subsequent year projected expenditures and transfers out. At December 31, 2023, the fund balance of the General Fund (excluding the amount restricted for public safety aid) was 40 percent of the subsequent year’s annual projected expenditures and transfers out.

NOTE 14 – TAX ABATEMENT AGREEMENTS

The City, in order to spur economic development and redevelopment, will enter into private development and redevelopment agreements to encourage a developer to construct, expand, or improve new or existing properties and buildings or clean-up and redevelop blighted areas. These agreements may in substance be a tax abatement, but will depend on their individual circumstances.

NOTE 14 – TAX ABATEMENT AGREEMENTS (CONTINUED)

The City is authorized to create a tax increment financing plan under Minnesota Statutes, Chapter 469.175. The criteria that must be met under the statute are that, in the opinion of the municipality:

- The proposed development or redevelopment would not reasonably be expected to occur solely through private investment within the reasonably foreseeable future;
- The increased market value of the site that could reasonably be expected to occur without the use of tax increment financing would be less than the increase in the market value estimated to result from the proposed development after subtracting the present value of the projected tax increments for the maximum duration of the district permitted by the plan. The requirements of this item do not apply if the district is a housing district;
- The tax increment financing plan conforms to the general plan for the development or redevelopment of the municipality as a whole; and
- The tax increment financing plan will afford maximum opportunity, consistent with the sound needs of the municipality as a whole, for the development or redevelopment of the project by private enterprise.

The City has development agreements with private developers for properties within the City's Tax Increment Districts. As part of the agreements, the City has agreed to reimburse the developers for certain costs through pay-as-you-go tax increment notes. The notes provide for the payment of principal equal to the developers' costs, plus interest at rates ranging from 5.0 percent to 6.0 percent. Payments of the notes will be made at the lesser of the scheduled note payments or the accrual net tax increment received during the period specified in the agreement. Each note will be cancelled at the end of the agreement term, whether it has been fully repaid or not. The accumulated outstanding principal balance of these notes as of December 31, 2023 is \$1,880,406. These notes are not included in the City's long-term debt, because repayment is required only to the extent sufficient tax increments are received. The City's position is that this is an obligation to assign future and uncertain revenue sources and, as such, is not actual debt in substance.

The City currently has three agreements that would be considered a tax abatement under GASB Statement No. 77. For these agreements, the City used an economic development vehicle known as tax increment financing whereby tax increment revenue is generated on the incremental increase in value above a base value established on the date that the tax increment district is created.

The three agreements were to assist the developer with the financing of certain costs of a project constructed within the development district and are as follows:

- In 2012, the City entered into a development agreement with KTJ 198, LLC. The City will abate 90 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2034. The outstanding principal balance as of December 31, 2023 was \$451,994 and the City rebated \$152,513 in the current year.
- In 2015, the City entered into a development agreement with 169/55, LLC. The City will abate 90 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2040. The outstanding principal balance as of December 31, 2023 was \$969,412 and the City rebated \$341,839 in the current year.
- In 2021, the City entered into a development agreement with Plymouth Element, LLC. The City will abate 55 percent of the incremental taxes received through execution of a tax increment revenue note to be retired in 2042. The outstanding principal balance as of December 31, 2023 was \$459,000 and the City rebated \$0 in the current year.

NOTE 15 – COMMITMENTS AND CONTINGENCIES

A. Federal and State Funding

Amounts recorded or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of claims which may be disallowed by the grantor agencies cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

B. Legal Claims

In the opinion of management, there are no potential claims against the City which would materially affect the financial statements of the City.

C. Tax Increment Districts

The City's tax increment districts are subject to review by the Minnesota Office of the State Auditor. Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance which would have a material effect on the financial statements.

D. Conduit Debt Obligations

The City has issued private activity bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds constitute special obligations of the City, payable solely from revenues of the projects pledged to the payment thereof. The bonds do not constitute a debt of the City and the City has no obligation for repayment. Accordingly, the bonds are not reported as liabilities in the City's financial statements.

As of December 31, 2023, there were seven series of industrial revenue, housing revenue, and health revenue bonds outstanding with an aggregate principal amount payable of approximately \$16.9 million.

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REQUIRED SUPPLEMENTARY INFORMATION

CITY OF PLYMOUTH

PERA – General Employees Retirement Fund
 Schedule of City’s and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended December 31, 2023

City Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	City’s Proportion of the Net Pension Liability	City’s Proportionate Share of the Net Pension Liability	City’s Proportionate Share of the Net Pension Liability	City’s Proportionate Share of the Net Pension Liability	City’s Covered Payroll	City’s Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2015	06/30/2015	0.1920%	\$ 9,950,436	\$ –	\$ 9,950,436	\$ 11,283,040	88.19%	78.20%
12/31/2016	06/30/2016	0.1968%	\$ 15,979,184	\$ 208,725	\$ 16,187,909	\$ 12,176,534	131.23%	68.90%
12/31/2017	06/30/2017	0.1986%	\$ 12,678,491	\$ 159,412	\$ 12,837,903	\$ 12,781,136	99.20%	75.90%
12/31/2018	06/30/2018	0.1953%	\$ 10,834,442	\$ 355,378	\$ 11,189,820	\$ 13,126,274	82.54%	79.50%
12/31/2019	06/30/2019	0.1943%	\$ 10,742,410	\$ 333,819	\$ 11,076,229	\$ 13,749,744	78.13%	80.20%
12/31/2020	06/30/2020	0.2009%	\$ 12,044,874	\$ 371,430	\$ 12,416,304	\$ 14,328,484	84.06%	79.10%
12/31/2021	06/30/2021	0.2069%	\$ 8,835,558	\$ 269,923	\$ 9,105,481	\$ 14,898,360	59.31%	87.00%
12/31/2022	06/30/2022	0.2059%	\$ 16,307,348	\$ 478,226	\$ 16,785,574	\$ 15,423,485	105.73%	76.70%
12/31/2023	06/30/2023	0.2139%	\$ 11,961,048	\$ 329,730	\$ 12,290,778	\$ 17,009,825	70.32%	83.10%

PERA – General Employees Retirement Fund
 Schedule of City Contributions
 Year Ended December 31, 2023

City Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	\$ 867,352	\$ 867,352	\$ –	\$ 11,564,653	7.50%
12/31/2016	\$ 948,459	\$ 948,459	\$ –	\$ 12,645,800	7.50%
12/31/2017	\$ 965,039	\$ 965,039	\$ –	\$ 12,867,302	7.50%
12/31/2018	\$ 1,012,271	\$ 1,012,271	\$ –	\$ 13,496,850	7.50%
12/31/2019	\$ 1,051,185	\$ 1,051,185	\$ –	\$ 14,015,059	7.50%
12/31/2020	\$ 1,138,185	\$ 1,138,185	\$ –	\$ 15,175,799	7.50%
12/31/2021	\$ 1,133,627	\$ 1,133,627	\$ –	\$ 15,114,860	7.50%
12/31/2022	\$ 1,189,464	\$ 1,189,464	\$ –	\$ 15,857,890	7.50%
12/31/2023	\$ 1,293,477	\$ 1,293,477	\$ –	\$ 17,246,357	7.50%

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

CITY OF PLYMOUTH

PERA – Public Employees Police and Fire Fund
 Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended December 31, 2023

City Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Proportionate Share of the Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the City's Share of the State of Minnesota's Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2015	06/30/2015	0.7010%	\$ 7,965,000	\$ -	\$ 7,965,000	\$ 6,414,783	124.17%	86.60%
12/31/2016	06/30/2016	0.7080%	\$ 28,413,271	\$ -	\$ 28,413,271	\$ 6,825,726	416.27%	63.90%
12/31/2017	06/30/2017	0.7390%	\$ 9,977,380	\$ -	\$ 9,977,380	\$ 7,487,593	133.25%	85.40%
12/31/2018	06/30/2018	0.7896%	\$ 8,416,322	\$ -	\$ 8,416,322	\$ 8,322,240	101.13%	88.80%
12/31/2019	06/30/2019	0.8361%	\$ 8,901,130	\$ -	\$ 8,901,130	\$ 8,813,785	100.99%	89.30%
12/31/2020	06/30/2020	0.8384%	\$ 11,051,009	\$ 260,327	\$ 11,311,336	\$ 9,458,600	116.84%	87.20%
12/31/2021	06/30/2021	0.8360%	\$ 6,453,035	\$ 290,116	\$ 6,743,151	\$ 9,880,810	65.31%	93.70%
12/31/2022	06/30/2022	0.8887%	\$ 38,672,714	\$ 1,689,396	\$ 40,362,110	\$ 10,795,228	358.24%	70.50%
12/31/2023	06/30/2023	0.8691%	\$ 15,008,227	\$ 604,537	\$ 15,612,764	\$ 11,407,058	131.57%	86.50%

PERA – Public Employees Police and Fire Fund
 Schedule of City Contributions
 Year Ended December 31, 2023

City Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	\$ 1,059,442	\$ 1,059,442	\$ -	\$ 6,541,475	16.20%
12/31/2016	\$ 1,154,248	\$ 1,154,248	\$ -	\$ 7,125,502	16.20%
12/31/2017	\$ 1,287,178	\$ 1,287,178	\$ -	\$ 7,945,543	16.20%
12/31/2018	\$ 1,387,084	\$ 1,387,084	\$ -	\$ 8,562,237	16.20%
12/31/2019	\$ 1,560,526	\$ 1,560,526	\$ -	\$ 9,206,639	16.95%
12/31/2020	\$ 1,771,945	\$ 1,771,945	\$ -	\$ 10,010,989	17.70%
12/31/2021	\$ 1,851,570	\$ 1,851,570	\$ -	\$ 10,460,847	17.70%
12/31/2022	\$ 1,922,207	\$ 1,922,207	\$ -	\$ 10,859,927	17.70%
12/31/2023	\$ 1,948,739	\$ 1,948,739	\$ -	\$ 11,008,161	17.70%

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

CITY OF PLYMOUTH

Plymouth Firefighters' Relief Association
 Schedule of Changes in the Relief Association's
 Net Pension Liability (Asset) and Related Ratios
 Year Ended December 31, 2023

City fiscal year-end dated December 31,	2015	2016	2017	2018	2019	2020
Total pension liability						
Service cost	\$ 239,827	\$ 246,422	\$ 275,925	\$ 249,274	\$ 269,531	\$ 287,021
Interest	306,924	297,396	348,725	282,809	318,580	318,171
Differences between expected and actual experience	–	–	(373,102)	–	(294,042)	–
Changes of assumptions	–	(113,973)	(8,599)	–	113,653	77,630
Changes of benefits terms	–	797,225	–	184,831	309,551	216,742
Benefit payments	<u>(895,936)</u>	<u>(528,341)</u>	<u>(1,934,430)</u>	<u>(381,488)</u>	<u>(70,828)</u>	<u>(711,093)</u>
Net change in total pension liability	(349,185)	698,729	(1,691,481)	335,426	646,445	188,471
Total pension liability						
Beginning of year	<u>5,323,537</u>	<u>4,974,352</u>	<u>5,673,081</u>	<u>3,981,600</u>	<u>4,317,026</u>	<u>4,963,471</u>
End of year	<u>\$ 4,974,352</u>	<u>\$ 5,673,081</u>	<u>\$ 3,981,600</u>	<u>\$ 4,317,026</u>	<u>\$ 4,963,471</u>	<u>\$ 5,151,942</u>
Plan fiduciary net position						
Contributions (state and local)	\$ 480,863	\$ 489,748	\$ 517,911	\$ 523,681	\$ 541,606	\$ 582,032
Net investment income	19,391	507,848	1,173,474	(334,812)	1,419,811	1,140,537
Benefit payments	(895,936)	(528,341)	(1,934,430)	(381,488)	(70,828)	(711,093)
Administrative costs	<u>(25,044)</u>	<u>(30,723)</u>	<u>(27,325)</u>	<u>(33,293)</u>	<u>(26,958)</u>	<u>(56,216)</u>
Net change in plan fiduciary net position	<u>(420,726)</u>	<u>438,532</u>	<u>(270,370)</u>	<u>(225,912)</u>	<u>1,863,631</u>	<u>955,260</u>
Plan fiduciary net position						
Beginning of year	<u>8,537,791</u>	<u>8,117,065</u>	<u>8,555,597</u>	<u>8,285,227</u>	<u>8,059,315</u>	<u>9,922,946</u>
End of year	<u>\$ 8,117,065</u>	<u>\$ 8,555,597</u>	<u>\$ 8,285,227</u>	<u>\$ 8,059,315</u>	<u>\$ 9,922,946</u>	<u>\$10,878,206</u>
Net pension liability (asset) – ending	<u>\$ (3,142,713)</u>	<u>\$ (2,882,516)</u>	<u>\$ (4,303,627)</u>	<u>\$ (3,742,289)</u>	<u>\$ (4,959,475)</u>	<u>\$ (5,726,264)</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>163.18%</u>	<u>150.81%</u>	<u>208.09%</u>	<u>186.69%</u>	<u>199.92%</u>	<u>211.15%</u>

Note 1: The City implemented GASB Statement No. 68 in fiscal 2015. This information is not available for previous fiscal years.

Note 2: In fiscal year 2021, the plan was changed to a defined contribution plan, which does not necessitate this required supplementary information beginning with the fiscal year ended December 31, 2021.

Note 3: This is a volunteer firefighters' relief association. There is no percentage of payroll to calculate.

CITY OF PLYMOUTH

Plymouth Firefighters' Relief Association
 Schedule of Employer Contributions
 Year Ended December 31, 2023

<u>City Fiscal Year-End Date</u>	<u>Actuarial Determined Contributions (a)</u>	<u>Contributions in Relation to the Actuarial Determined Contributions (b)</u>	<u>Contribution Deficiency (Excess) (a-b)</u>	<u>Voluntary City Contribution</u>
12/31/2015	\$ 108,897	\$ 480,863	\$ (371,966)	\$ -
12/31/2016	\$ 108,897	\$ 489,748	\$ (380,851)	\$ -
12/31/2017	\$ 32,398	\$ 517,911	\$ (485,513)	\$ -
12/31/2018	\$ 32,398	\$ 523,681	\$ (491,283)	\$ -
12/31/2019	\$ -	\$ 541,606	\$ (541,606)	\$ -
12/31/2020	\$ -	\$ 582,032	\$ (582,032)	\$ -

Note 1: The City implemented GASB Statement No. 68 in fiscal 2015. This information is not available for previous fiscal years.

Note 2: In fiscal year 2021, the plan was changed to a defined contribution plan, which does not necessitate this required supplementary information beginning with the fiscal year ended December 31, 2021.

Note 3: This is a volunteer firefighters' relief association. There is no percentage of payroll to calculate.

CITY OF PLYMOUTH

Other Post-Employment Benefits Plan
 Schedule of Changes in the City's Total
 OPEB Liability and Related Ratios
 Year Ended December 31, 2023

	Fiscal Year Ended					
	2018	2019	2020	2021	2022	2023
Total OPEB liability						
Service cost	\$ 163,991	\$ 152,104	\$ 183,324	\$ 236,449	\$ 243,542	\$ 186,843
Interest	101,268	105,995	110,614	95,620	79,990	81,973
Differences between expected and actual experience	–	(370,513)	–	402,555	–	(339,492)
Changes of assumptions	–	(95,237)	176,733	108,615	–	(448,801)
Benefit payments	(100,072)	(120,318)	(129,200)	(145,522)	(150,337)	(185,169)
Net change in total OPEB liability	165,187	(327,969)	341,471	697,717	173,195	(704,646)
Total OPEB liability – beginning of year	2,954,357	3,119,544	2,791,575	3,133,046	3,830,763	4,003,958
Total OPEB liability – end of year	<u>\$ 3,119,544</u>	<u>\$ 2,791,575</u>	<u>\$ 3,133,046</u>	<u>\$ 3,830,763</u>	<u>\$ 4,003,958</u>	<u>\$ 3,299,312</u>
Covered-employee payroll	<u>\$ 20,461,560</u>	<u>\$ 21,316,231</u>	<u>\$ 21,955,718</u>	<u>\$ 24,012,312</u>	<u>\$ 24,732,681</u>	<u>\$ 26,808,453</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>15.25%</u>	<u>13.10%</u>	<u>14.27%</u>	<u>15.95%</u>	<u>16.19%</u>	<u>12.31%</u>

Note 1: The City has not established a trust fund to finance GASB Statement No. 75 related benefits.

Note 2: The City implemented GASB Statement No. 75 in fiscal 2018. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

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CITY OF PLYMOUTH

Notes to Required Supplementary Information
December 31, 2023

PERA – GENERAL EMPLOYEES RETIREMENT FUND

2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

2023 CHANGES IN PLAN PROVISIONS

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, noncompounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

CITY OF PLYMOUTH

Notes to Required Supplementary Information (continued)
December 31, 2023

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2020 CHANGES IN PLAN PROVISIONS

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2017 to MP-2018.

2019 CHANGES IN PLAN PROVISIONS

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

2018 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

CITY OF PLYMOUTH

Notes to Required Supplementary Information (continued)
December 31, 2023

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

2015 CHANGES IN PLAN PROVISIONS

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

CITY OF PLYMOUTH

Notes to Required Supplementary Information (continued)
December 31, 2023

PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND

2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 6.50 percent to 7.00 percent.
- The single discount rate changed from 5.40 percent to 7.00 percent.

2023 CHANGES IN PLAN PROVISIONS

- Additional one-time direct state aid contribution of \$19.4 million will be contributed to the Plan on October 1, 2023.
- Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50.00 percent vesting after five years, increasing incrementally to 100.00 percent after 10 years.
- A one-time, noncompounding benefit increase of 3.00 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- The total and permanent duty disability benefit was increased, effective July 1, 2023.

2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.
- This single discount rate changed from 6.50 percent to 5.40 percent.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 Public Safety Mortality Table. The mortality improvement scale was changed from MP-2019 to MP-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 Healthy Annuitant Mortality Table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety Disabled Annuitant Mortality Table (with future mortality improvement according to Scale MP-2020).
- Assumed rates of salary increase were modified as recommended in the July 14, 2020 experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 14, 2020 experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25–44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60.00 percent to 70.00 percent. Minor changes to form of payment assumptions were applied.

CITY OF PLYMOUTH

Notes to Required Supplementary Information (continued)
December 31, 2023

PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2018 to MP-2019.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2016 to MP-2017.

2018 CHANGES IN PLAN PROVISIONS

- Post-retirement benefit increases were changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048 was added to the existing \$9.0 million state contribution.
- New annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter, until the plan reaches 100.00 percent funding, or July 1, 2048, if earlier.
- Member contributions were changed from 10.80 percent to 11.30 percent of pay, effective January 1, 2019, and 11.80 percent of pay, effective January 1, 2020.
- Employer contributions were changed from 16.20 percent to 16.95 percent of pay, effective January 1, 2019, and 17.70 percent of pay, effective January 1, 2020.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

CITY OF PLYMOUTH

Notes to Required Supplementary Information (continued)
December 31, 2023

PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer retirements.
- The CSA load was 30.00 percent for vested and nonvested deferred members. The CSA has been changed to 33.00 percent for vested members, and 2.00 percent for nonvested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 Fully Generational Table to the RP-2014 Fully Generational Table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 Disabled Mortality Table to the mortality tables assumed for healthy retirees.
- Assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- Assumed percentage of married female members was decreased from 65.00 percent to 60.00 percent.
- Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years, to 1.00 percent per year through 2064, and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2037, and 2.50 percent per year thereafter, to 1.00 percent per year for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent.
- The single discount rate changed from 7.90 percent to 5.60 percent.
- The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2037, and 2.50 percent per year thereafter.

2015 CHANGES IN PLAN PROVISIONS

- The post-retirement benefit increase to be paid after attainment of the 90.00 percent funding threshold was changed from inflation up to 2.50 percent, to a fixed rate of 2.50 percent.

CITY OF PLYMOUTH

Notes to Required Supplementary Information (continued)
December 31, 2023

PLYMOUTH FIREFIGHTERS' RELIEF ASSOCIATION

2021 CHANGES IN PLAN TYPE

- In 2021, the Plymouth Firefighters' Relief Association changed from a defined benefit pension plan to a defined contribution plan and does not necessitate the required supplementary information beginning with the fiscal year ended December 31, 2021.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected investment return and discount rate decreased from 6.50 percent to 6.25 percent to reflect updated capital market assumptions.
- The inflation assumption decreased from 2.50 percent to 2.25 percent.
- The index rate assumption for 20-year, tax-exempt municipal bonds decreased from 2.75 percent to 2.00 percent.

2020 CHANGES IN PLAN PROVISIONS

- The lump sum benefit amount increased from \$10,500 to \$11,000.
- The reduction in the lump sum pension was changed from 4.00 percent per year for less than 20 years of service to 12.00 percent per year for less than 10 years of service.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected investment return and discount rate decreased from 7.00 percent to 6.50 percent to reflect updated capital market assumptions.
- The mortality assumption was updated from the rates used in the July 1, 2017 Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2019 Minnesota PERA Police and Fire Plan actuarial valuation.
- Deferred members terminating after May 17, 2018 have the option of an income earning benefit on the amount of their accrued lump sum pension. We have assumed a 3.00 percent rate of return.
- The inflation assumption decreased from 2.75 percent to 2.50 percent.

2019 CHANGES IN PLAN PROVISIONS

- The lump sum benefit amount increased from \$10,000 to \$10,500. Deferred members terminating after May 17, 2018 have the option of an income earning benefit on the amount of their accrued lump sum pension.
- The reduction in the lump sum pension was changed from 4.00 percent per year for less than 20 years of service to 12.00 percent per year for less than 10 years of service.

CITY OF PLYMOUTH

Notes to Required Supplementary Information (continued)
December 31, 2023

PLYMOUTH FIREFIGHTERS' RELIEF ASSOCIATION (CONTINUED)

2018 CHANGES IN PLAN PROVISIONS

- Increase in the lump sum pension from \$9,500 to \$10,000 per year of service.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- Mortality and termination rates were changed to those used in the most recent Minnesota PERA Police and Fire Plan actuarial valuation.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 6.00 percent to 7.00 percent.

2016 CHANGES IN PLAN PROVISIONS

- The lump sum benefit amount increased from \$9,000 to \$9,500 per year of service.
- The years of service required to take a lump sum pension were reduced from 10 years of service to 5 years of service if after age 50.

CITY OF PLYMOUTH

Notes to Required Supplementary Information (continued)
December 31, 2023

OTHER POST-EMPLOYMENT BENEFITS PLAN

2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The healthcare trend rates and mortality tables were updated.
- The retirement, withdrawal, and salary increase rates for public safety employees were updated.
- The inflation rate was changed from 2.00 percent to 2.50 percent.
- The discount rate was changed from 2.00 percent to 4.00 percent.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The healthcare trend rates, mortality tables, and salary increase rates were updated.
- The retirement and withdrawal rates for nonsafety personnel were updated.
- The inflation rate was changed from 2.50 percent to 2.00 percent.
- The discount rate was changed from 2.90 percent to 2.00 percent.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.80 percent to 2.90 percent.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale (with blue collar adjustment for police and fire personnel) to the RP-2014 White Collar Mortality Tables with MP-2018 Generational Improvement Scale (with blue collar adjustment for police and fire personnel).
- The retirement and withdrawal tables for police and fire personnel were updated.
- The discount rate was changed from 3.30 percent to 3.80 percent.

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**GOVERNMENTAL COMBINING AND INDIVIDUAL FUND
STATEMENTS AND SCHEDULES**

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CITY OF PLYMOUTH

Nonmajor Governmental Funds
 Combining Balance Sheet
 December 31, 2023
 (With Comparative Totals for December 31, 2022)

	Special Revenue	Debt Service	Capital Project
Assets			
Cash and investments	\$ 2,314,038	\$ 4,477,826	\$ 29,972,752
Restricted cash and investments	-	-	132,519
Receivables			
Accounts	76,837	46,988	705,190
Notes	1,257,645	-	-
Taxes	9,874	45,886	43,205
Special assessments	-	-	258
Accrued interest	116,445	-	198,566
Leases	-	-	909,900
Due from other governments	51,757	-	104,896
Inventory	683	-	-
Advances to other funds	-	-	207,073
	<u> </u>	<u> </u>	<u> </u>
Total assets	\$ 3,827,279	\$ 4,570,700	\$ 32,274,359
Liabilities			
Accounts payable	\$ 119,663	\$ 2,256	\$ 88
Contracts payable	-	-	595,711
Accrued salaries and benefits payable	29,022	-	-
Deposits payable	100	-	201,600
Due to other funds	-	-	-
Due to other governments	4,227	-	-
Unearned revenue	634,050	-	16,249
Total liabilities	787,062	2,256	813,648
Deferred inflows of resources			
Unavailable revenue – notes and related interest	1,358,550	-	-
Unavailable revenue – taxes	7,141	18,569	31,135
Unavailable revenue – other receivables	-	-	-
Lease revenue for subsequent years	-	-	878,954
Total deferred inflows of resources	1,365,691	18,569	910,089
Fund balances (deficits)			
Nonspendable	683	-	-
Restricted	201,603	4,549,875	12,695,982
Assigned	1,472,240	-	18,317,832
Unassigned	-	-	(463,192)
Total fund balances	1,674,526	4,549,875	30,550,622
	<u> </u>	<u> </u>	<u> </u>
Total liabilities, deferred inflows of resources, and fund balances	\$ 3,827,279	\$ 4,570,700	\$ 32,274,359

Permanent Fund	Totals	
	2023	2022
\$ 208,166	\$ 36,972,782	\$ 38,813,074
–	132,519	1,716,943
–	829,015	719,927
–	1,257,645	1,133,740
–	98,965	121,088
–	258	769
1,379	316,390	237,398
–	909,900	953,989
–	156,653	20,783
–	683	725
–	207,073	288,256
<u>\$ 209,545</u>	<u>\$ 40,881,883</u>	<u>\$ 44,006,692</u>
\$ –	\$ 122,007	\$ 176,582
–	595,711	2,473,824
–	29,022	26,577
–	201,700	110,250
–	–	19,052
–	4,227	4,510
–	650,299	665,739
–	1,602,966	3,476,534
–	1,358,550	1,230,786
–	56,845	43,590
–	–	2,000
–	878,954	938,153
–	2,294,349	2,214,529
45,860	46,543	46,585
163,685	17,611,145	16,059,172
–	19,790,072	23,474,452
–	(463,192)	(1,264,580)
<u>209,545</u>	<u>36,984,568</u>	<u>38,315,629</u>
<u>\$ 209,545</u>	<u>\$ 40,881,883</u>	<u>\$ 44,006,692</u>

CITY OF PLYMOUTH

Nonmajor Governmental Funds
 Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	Special Revenue	Debt Service	Capital Project
Revenue			
Property taxes	\$ 930,356	\$ 3,746,094	\$ 4,263,729
Special assessments	-	-	5,529
Licenses and permits	-	-	143,184
Other taxes	222,851	445,768	-
Intergovernmental	542,882	29	3,343,606
Charges for services	2,357,763	-	145,082
Franchise taxes	-	-	2,804,253
Contributions	30,730	-	1,853,782
Investment earnings (charges)	125,897	139	1,741,327
Loan repayments	16,096	-	-
Other	31,412	-	1,274,550
Total revenues	<u>4,257,987</u>	<u>4,192,030</u>	<u>15,575,042</u>
Expenditures			
Current			
General government	79,258	-	-
Economic development	35	195	-
Parks and recreation	3,217,569	6,879	35,317
Public safety	14	29	1,755
Public service	595,956	-	-
Public works	-	-	5,095
Interest on interfund advances	-	-	-
Debt service			
Principal retirement	-	3,860,000	-
Interest and fiscal charges	-	1,537,278	-
Capital outlay	-	-	1,321,060
Total expenditures	<u>3,892,832</u>	<u>5,404,381</u>	<u>1,363,227</u>
Excess (deficiency) of revenues over expenditures	365,155	(1,212,351)	14,211,815
Other financing sources (uses)			
Transfers in	367,860	1,609,887	691,503
Transfers out	-	-	(17,375,438)
Total other financing sources (uses)	<u>367,860</u>	<u>1,609,887</u>	<u>(16,683,935)</u>
Net change in fund balances	733,015	397,536	(2,472,120)
Fund balances			
Beginning of year	<u>941,511</u>	<u>4,152,339</u>	<u>33,022,742</u>
End of year	<u>\$ 1,674,526</u>	<u>\$ 4,549,875</u>	<u>\$ 30,550,622</u>

Permanent Fund	Totals	
	2023	2022
\$ —	\$ 8,940,179	\$ 8,169,401
—	5,529	8,209
—	143,184	109,160
—	668,619	408,183
—	3,886,517	3,610,362
—	2,502,845	2,285,295
—	2,804,253	2,712,052
—	1,884,512	4,174,060
10,540	1,877,903	(2,301,212)
—	16,096	15,503
—	1,305,962	107,785
<u>10,540</u>	<u>24,035,599</u>	<u>19,298,798</u>
—	79,258	9
—	230	224
—	3,259,765	2,902,739
—	1,798	83,247
—	595,956	404,560
32	5,127	6,235
—	—	5,935
—	3,860,000	2,925,000
—	1,537,278	1,555,526
—	1,321,060	22,455,308
<u>32</u>	<u>10,660,472</u>	<u>30,338,783</u>
10,508	13,375,127	(11,039,985)
—	2,669,250	5,730,984
—	(17,375,438)	(19,260,828)
—	(14,706,188)	(13,529,844)
10,508	(1,331,061)	(24,569,829)
<u>199,037</u>	<u>38,315,629</u>	<u>62,885,458</u>
<u>\$ 209,545</u>	<u>\$ 36,984,568</u>	<u>\$ 38,315,629</u>

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NONMAJOR SPECIAL REVENUE FUNDS

Recreation Fund – Transfers are received from the General Fund and revenue from participants in the City’s recreational programs. These revenues are used to finance the recreational programs offered to the citizens of the City and other participants.

Parkers Lake Cemetery Maintenance Fund – Revenues derived from the sale of cemetery lots are receipted into this fund and are used to finance cemetery maintenance costs.

Community Development Fund – This fund is used to account for funds to assist with financing the costs of community development functions, such as comprehensive plan updates, land use maps, and other development activities.

Economic Development Fund – This fund was established to account for activities to encourage economic development by supplementing conventional financing sources available to existing and new businesses.

Community Development Block Grant Fund – This fund receives and expends the City’s allocation of the Federal Community Development Block Grant Program funds. The primary beneficiaries from the activities of this fund are persons of low and moderate income.

Lawful Gambling Fund – The Plymouth Lions manage lawful gambling operations in the City. The City receives fees and makes expenditures in accordance with state statutes.

Opioid Settlement Fund – This fund is used to account for the receipt of opioid settlement funds and expenditures for opioid remediation activities or restitution.

Destination Marketing Organization Fund – This fund is used to account for the receipt of lodging taxes and expenditures for the promotion of the City’s activities, events, quality dining, hotels, attractions, and premier recreation opportunities.

CITY OF PLYMOUTH

Nonmajor Special Revenue Funds
 Combining Balance Sheet
 December 31, 2023
 (With Comparative Totals for December 31, 2022)

	Recreation	Parkers Lake Cemetery Maintenance	Community Development	Economic Development
Assets				
Cash and investments	\$ 1,204,690	\$ 111,890	\$ 61,349	\$ 176,558
Receivables				
Accounts	21,734	-	-	1,553
Notes	-	-	225,000	67,354
Taxes	9,874	-	-	-
Accrued interest	7,967	741	58,260	1,170
Due from other governments	-	-	-	-
Inventory	683	-	-	-
	<u>683</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total assets	<u>\$ 1,244,948</u>	<u>\$ 112,631</u>	<u>\$ 344,609</u>	<u>\$ 246,635</u>
Liabilities				
Accounts payable	\$ 31,616	\$ -	\$ -	\$ -
Accrued salaries and benefits payable	29,022	-	-	-
Deposits payable	100	-	-	-
Due to other funds	-	-	-	-
Due to other governments	4,227	-	-	-
Unearned revenue	634,050	-	-	-
Total liabilities	<u>699,015</u>	<u>-</u>	<u>-</u>	<u>-</u>
Deferred inflows of resources				
Unavailable revenue – notes and related interest	-	-	282,853	67,353
Unavailable revenue – taxes	7,141	-	-	-
Total deferred inflows of resources	<u>7,141</u>	<u>-</u>	<u>282,853</u>	<u>67,353</u>
Fund balances				
Nonspendable	683	-	-	-
Restricted	-	-	-	-
Assigned	538,109	112,631	61,756	179,282
Total fund balances	<u>538,792</u>	<u>112,631</u>	<u>61,756</u>	<u>179,282</u>
	<u>538,792</u>	<u>112,631</u>	<u>61,756</u>	<u>179,282</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,244,948</u>	<u>\$ 112,631</u>	<u>\$ 344,609</u>	<u>\$ 246,635</u>

Community Development Block Grant	Lawful Gambling	Opioid Settlement	Destination Marketing Organization	Totals	
				2023	2022
\$ 24,635	\$ 82,030	\$ 99,588	\$ 553,298	\$ 2,314,038	\$ 1,669,107
–	30,062	–	23,488	76,837	36,028
965,291	–	–	–	1,257,645	1,133,740
–	–	–	–	9,874	10,317
43,216	755	660	3,676	116,445	104,315
51,757	–	–	–	51,757	17,679
–	–	–	–	683	725
<u>\$ 1,084,899</u>	<u>\$ 112,847</u>	<u>\$ 100,248</u>	<u>\$ 580,462</u>	<u>\$ 3,827,279</u>	<u>\$ 2,971,911</u>
\$ 40,801	\$ 47,246	\$ –	\$ –	\$ 119,663	\$ 96,266
–	–	–	–	29,022	26,577
–	–	–	–	100	–
–	–	–	–	–	19,052
–	–	–	–	4,227	3,158
–	–	–	–	634,050	649,987
<u>40,801</u>	<u>47,246</u>	<u>–</u>	<u>–</u>	<u>787,062</u>	<u>795,040</u>
1,008,344	–	–	–	1,358,550	1,230,786
–	–	–	–	7,141	4,574
<u>1,008,344</u>	<u>–</u>	<u>–</u>	<u>–</u>	<u>1,365,691</u>	<u>1,235,360</u>
–	–	–	–	683	725
35,754	65,601	100,248	–	201,603	154,885
–	–	–	580,462	1,472,240	785,901
<u>35,754</u>	<u>65,601</u>	<u>100,248</u>	<u>580,462</u>	<u>1,674,526</u>	<u>941,511</u>
<u>\$ 1,084,899</u>	<u>\$ 112,847</u>	<u>\$ 100,248</u>	<u>\$ 580,462</u>	<u>\$ 3,827,279</u>	<u>\$ 2,971,911</u>

CITY OF PLYMOUTH

Nonmajor Special Revenue Funds
 Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	Recreation	Parkers Lake Cemetery Maintenance	Community Development	Economic Development
Revenue				
Property taxes	\$ 930,356	\$ -	\$ -	\$ -
Other taxes	-	-	-	-
Intergovernmental	8	-	-	-
Charges for services	2,239,401	245	-	-
Contributions	30,730	-	-	-
Investment earnings (charges)	78,226	5,900	3,105	11,168
Loan repayments	-	-	-	16,096
Other	12,377	-	-	-
Total revenues	<u>3,291,098</u>	<u>6,145</u>	<u>3,105</u>	<u>27,264</u>
Expenditures				
Current				
General government	-	-	-	-
Economic development	-	-	9	26
Parks and recreation	3,211,040	-	-	-
Public safety	-	-	-	-
Public service	-	11,692	-	-
Total expenditures	<u>3,211,040</u>	<u>11,692</u>	<u>9</u>	<u>26</u>
Excess (deficiency) of revenues over expenditures	80,058	(5,547)	3,096	27,238
Other financing sources (uses)				
Transfers in	990	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	<u>990</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	81,048	(5,547)	3,096	27,238
Fund balances				
Beginning of year	<u>457,744</u>	<u>118,178</u>	<u>58,660</u>	<u>152,044</u>
End of year	<u>\$ 538,792</u>	<u>\$ 112,631</u>	<u>\$ 61,756</u>	<u>\$ 179,282</u>

Community Development Block Grant	Lawful Gambling	Opioid Settlement	Destination Marketing Organization	Totals	
				2023	2022
\$ -	\$ -	\$ -	\$ -	\$ 930,356	\$ 779,764
-	-	-	222,851	222,851	-
542,874	-	-	-	542,882	406,393
-	118,117	-	-	2,357,763	2,116,533
-	-	-	-	30,730	23,721
2,642	3,908	4,626	16,322	125,897	(102,123)
-	-	-	-	16,096	15,503
40	-	18,995	-	31,412	86,776
<u>545,556</u>	<u>122,025</u>	<u>23,621</u>	<u>239,173</u>	<u>4,257,987</u>	<u>3,326,567</u>
-	79,258	-	-	79,258	9
-	-	-	-	35	29
-	-	-	6,529	3,217,569	2,778,321
-	-	14	-	14	3
<u>584,264</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>595,956</u>	<u>404,560</u>
<u>584,264</u>	<u>79,258</u>	<u>14</u>	<u>6,529</u>	<u>3,892,832</u>	<u>3,182,922</u>
(38,708)	42,767	23,607	232,644	365,155	143,645
-	19,052	-	347,818	367,860	-
-	-	-	-	-	(88,683)
-	19,052	-	347,818	367,860	(88,683)
(38,708)	61,819	23,607	580,462	733,015	54,962
<u>74,462</u>	<u>3,782</u>	<u>76,641</u>	<u>-</u>	<u>941,511</u>	<u>886,549</u>
<u>\$ 35,754</u>	<u>\$ 65,601</u>	<u>\$ 100,248</u>	<u>\$ 580,462</u>	<u>\$ 1,674,526</u>	<u>\$ 941,511</u>

CITY OF PLYMOUTH

Recreation Special Revenue Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances –
 Budget and Actual
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	2023		Over (Under) Final Budget	2022
	Original and Final Budget	Actual		Actual
Revenues				
Property taxes	\$ 944,640	\$ 930,356	\$ (14,284)	\$ 771,830
Intergovernmental	–	8	8	7
Charges for services	1,699,087	2,239,401	540,314	2,022,257
Contributions	18,540	30,730	12,190	23,721
Investment earnings (charges)	11,000	78,226	67,226	(71,995)
Other	8,755	12,377	3,622	10,198
Total revenues	<u>2,682,022</u>	<u>3,291,098</u>	<u>609,076</u>	<u>2,756,018</u>
Expenditures				
Current				
Parks and recreation				
Personal services	1,771,653	1,872,099	100,446	1,579,395
Materials and supplies	118,132	173,538	55,406	150,713
Contractual services	737,037	1,066,675	329,638	974,064
Other	55,200	98,728	43,528	74,149
Total expenditures	<u>2,682,022</u>	<u>3,211,040</u>	<u>529,018</u>	<u>2,778,321</u>
Excess (deficiency) of revenues over expenditures	–	80,058	80,058	(22,303)
Other financing sources				
Transfers in	–	990	990	–
Net change in fund balances	<u>\$ –</u>	<u>81,048</u>	<u>\$ 81,048</u>	<u>(22,303)</u>
Fund balances				
Beginning of year		<u>457,744</u>		<u>480,047</u>
End of year		<u>\$ 538,792</u>		<u>\$ 457,744</u>

CITY OF PLYMOUTH

Community Development Block Grant Special Revenue Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances –
 Budget and Actual
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	2023			2022
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Property taxes	\$ 8,302	\$ –	\$ (8,302)	\$ 7,934
Intergovernmental	418,364	542,874	124,510	406,386
Investment earnings (charges)	300	2,642	2,342	(11,288)
Other	–	40	40	46
Total revenues	<u>426,966</u>	<u>545,556</u>	<u>118,590</u>	<u>403,078</u>
Expenditures				
Current				
Public service				
Personal services	82,414	17,976	(64,438)	74,027
Materials and supplies	300	–	(300)	61
Contractual services	14,258	12,370	(1,888)	41,196
Other	<u>329,994</u>	<u>553,918</u>	<u>223,924</u>	<u>275,018</u>
Total expenditures	<u>426,966</u>	<u>584,264</u>	<u>157,298</u>	<u>390,302</u>
Net change in fund balance	<u>\$ –</u>	<u>(38,708)</u>	<u>\$ (38,708)</u>	<u>12,776</u>
Fund balances				
Beginning of year		<u>74,462</u>		<u>61,686</u>
End of year		<u>\$ 35,754</u>		<u>\$ 74,462</u>

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NONMAJOR DEBT SERVICE FUNDS

General Obligation Bonds Fund – This fund is used to account for the accumulation of resources for payment of general obligation bonds or other general indebtedness and interest thereon.

Tax Increment Bonds Fund – This fund is used to account for the accumulation of resources for payment of tax increment general obligation bonds and interest thereon. These bonds were sold to finance the construction of public collector and distributor roadway improvements, drainage improvements, and other public development costs of the City.

CITY OF PLYMOUTH

Nonmajor Debt Service Funds

Combining Balance Sheet

December 31, 2023

(With Comparative Totals for December 31, 2022)

	General Obligation Bonds	Tax Increment Bonds	Totals	
			2023	2022
Assets				
Cash and investments	\$ 2,947,621	\$ 1,530,205	\$ 4,477,826	\$ 4,082,828
Receivables				
Accounts	46,988	–	46,988	28,027
Taxes	27,883	18,003	45,886	55,047
	<u>3,022,492</u>	<u>1,548,208</u>	<u>4,570,700</u>	<u>4,165,902</u>
Total assets	\$ 3,022,492	\$ 1,548,208	\$ 4,570,700	\$ 4,165,902
Liabilities				
Accounts payable	\$ 2,256	\$ –	\$ 2,256	\$ –
Deferred inflows of resources				
Unavailable revenue – taxes	18,569	–	18,569	13,563
Fund balances				
Restricted	<u>3,001,667</u>	<u>1,548,208</u>	<u>4,549,875</u>	<u>4,152,339</u>
	<u>3,022,492</u>	<u>1,548,208</u>	<u>4,570,700</u>	<u>4,165,902</u>
Total liabilities, deferred inflows of resources, and fund balances	\$ 3,022,492	\$ 1,548,208	\$ 4,570,700	\$ 4,165,902

CITY OF PLYMOUTH

Nonmajor Debt Service Funds
 Combining Statement of Revenues, Expenditures,
 and Changes in Fund Balances
 Year Ended December 31, 2023

(With Comparative Totals for the Year Ended December 31, 2022)

	General	Tax	Totals	
	Obligation Bonds	Increment Bonds	2023	2022
Revenues				
Property taxes	\$ 3,285,433	\$ 460,661	\$ 3,746,094	\$ 3,205,269
Other taxes	445,768	–	445,768	408,183
Intergovernmental	29	–	29	23
Investment earnings	92	47	139	21
Total revenues	<u>3,731,322</u>	<u>460,708</u>	<u>4,192,030</u>	<u>3,613,496</u>
Expenditures				
Current				
Economic development	–	195	195	195
Parks and recreation	6,879	–	6,879	134
Public safety	29	–	29	5,636
Interest on interfund advances	–	–	–	5,935
Debt service				
Principal retirement	3,565,000	295,000	3,860,000	2,925,000
Interest and fiscal charges	1,532,115	5,163	1,537,278	1,555,526
Total expenditures	<u>5,104,023</u>	<u>300,358</u>	<u>5,404,381</u>	<u>4,492,426</u>
Excess (deficiency) of revenues over expenditures	(1,372,701)	160,350	(1,212,351)	(878,930)
Other financing sources (uses)				
Transfers in	1,562,055	47,832	1,609,887	1,346,670
Transfers out	–	–	–	(1,667)
Total other financing sources (uses)	<u>1,562,055</u>	<u>47,832</u>	<u>1,609,887</u>	<u>1,345,003</u>
Net change in fund balances	189,354	208,182	397,536	466,073
Fund balances				
Beginning of year	<u>2,812,313</u>	<u>1,340,026</u>	<u>4,152,339</u>	<u>3,686,266</u>
End of year	<u>\$ 3,001,667</u>	<u>\$ 1,548,208</u>	<u>\$ 4,549,875</u>	<u>\$ 4,152,339</u>

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NONMAJOR CAPITAL PROJECT FUNDS

Minnesota State Aid Fund – This fund is used to account for the City’s allocation of the state collected highway user tax. The allocation is based on population and need for construction of designated state aid streets in the City.

Community Improvement Fund – This fund is used to account for expenditures, which may be made only for items of a capital nature. Allowed expenditures are provided for by ordinance. Funds are deposited into this fund from surplus money or special assessment collections that remain after an improvement project has been fully funded and the bonds issued for the project paid.

Park Replacement Fund – This fund is used to account for the accumulation of resources for the major repairs and replacement of the City’s park facilities and trails.

Project Administration Fund – Revenues received are a portion of all special assessments, which are levied on benefiting properties, and are used to provide funds for project contingencies and other special projects.

Park Construction Fund – These funds are used to account for the monies received from land developers and are used for the acquisition and development of park land.

Capital Improvement Fund – This fund was established to accumulate resources for capital improvements, such as building construction, without the need to issue bonds.

Street Replacement Fund – This fund is used to account for accumulation of resources for major infrastructure repair and replacement. The major source of revenue is property taxes.

Plymouth Community Center Expansion Fund – This fund is used to account for expenditures incurred in the renovation and expansion of the Plymouth Community Center.

Fire Stations Construction Fund – This fund is used to account for expenditures incurred for the Fire Station #2 and Fire Station #3 replacement projects.

CITY OF PLYMOUTH

Nonmajor Capital Project Funds
 Combining Balance Sheet
 December 31, 2023
 (With Comparative Totals for December 31, 2022)

	Minnesota State Aid	Community Improvement	Park Replacement	Project Administration
Assets				
Cash and investments	\$ 2,824,085	\$ 6,594,858	\$ 1,341,753	\$ 255,466
Restricted cash and investments	-	-	-	-
Receivables				
Accounts	-	-	-	-
Taxes	-	-	9,787	-
Special assessments	-	258	-	-
Accrued interest	18,694	43,684	10,116	1,692
Leases	-	-	909,900	-
Due from other governments	-	-	104,896	-
Advances to other funds	-	-	-	-
	<u>2,842,779</u>	<u>6,638,800</u>	<u>2,376,452</u>	<u>257,158</u>
Total assets	\$ 2,842,779	\$ 6,638,800	\$ 2,376,452	\$ 257,158
Liabilities				
Accounts payable	\$ -	\$ -	\$ 35	\$ -
Contracts payable	-	-	-	-
Deposits payable	-	-	201,600	-
Due to other governments	-	-	-	-
Unearned revenue	-	-	16,249	-
Total liabilities	-	-	217,884	-
Deferred inflows of resources				
Unavailable revenue – taxes	-	-	7,052	-
Unavailable revenue – other receivables	-	-	-	-
Lease revenue for subsequent years	-	-	878,954	-
Total deferred inflows of resources	-	-	886,006	-
Fund balances (deficits)				
Restricted	2,842,779	-	-	-
Assigned	-	6,638,800	1,272,562	257,158
Unassigned	-	-	-	-
Total fund balances (deficits)	2,842,779	6,638,800	1,272,562	257,158
	<u>2,842,779</u>	<u>6,638,800</u>	<u>2,376,452</u>	<u>257,158</u>
Total liabilities, deferred inflows of resources, and fund balances	\$ 2,842,779	\$ 6,638,800	\$ 2,376,452	\$ 257,158

Park Construction	Capital Improvement	Street Replacement	Plymouth Community Center Expansion	Fire Stations Construction	Totals	
					2023	2022
\$ 9,788,436	\$ 6,388,042	\$ 2,780,112	\$ -	\$ -	\$ 29,972,752	\$ 32,862,895
-	-	-	-	132,519	132,519	1,716,943
-	-	705,190	-	-	705,190	655,872
-	4,949	28,469	-	-	43,205	55,724
-	-	-	-	-	258	769
64,767	41,756	17,857	-	-	198,566	132,290
-	-	-	-	-	909,900	953,989
-	-	-	-	-	104,896	3,104
-	207,073	-	-	-	207,073	288,256
<u>\$ 9,853,203</u>	<u>\$ 6,641,820</u>	<u>\$ 3,531,628</u>	<u>\$ -</u>	<u>\$ 132,519</u>	<u>\$ 32,274,359</u>	<u>\$ 36,669,842</u>
\$ -	\$ -	\$ 53	\$ -	\$ -	\$ 88	\$ 80,316
-	-	-	53,322	542,389	595,711	\$ 2,473,824
-	-	-	-	-	201,600	110,250
-	-	-	-	-	-	1,352
-	-	-	-	-	16,249	15,752
-	-	53	53,322	542,389	813,648	2,681,494
-	3,566	20,517	-	-	31,135	25,453
-	-	-	-	-	-	2,000
-	-	-	-	-	878,954	938,153
-	3,566	20,517	-	-	910,089	965,606
9,853,203	-	-	-	-	12,695,982	11,598,771
-	6,638,254	3,511,058	-	-	18,317,832	22,688,551
-	-	-	(53,322)	(409,870)	(463,192)	(1,264,580)
<u>9,853,203</u>	<u>6,638,254</u>	<u>3,511,058</u>	<u>(53,322)</u>	<u>(409,870)</u>	<u>30,550,622</u>	<u>33,022,742</u>
<u>\$ 9,853,203</u>	<u>\$ 6,641,820</u>	<u>\$ 3,531,628</u>	<u>\$ -</u>	<u>\$ 132,519</u>	<u>\$ 32,274,359</u>	<u>\$ 36,669,842</u>

CITY OF PLYMOUTH

Nonmajor Capital Project Funds
 Combining Statement of Revenues, Expenditures,
 and Changes in Fund Balances
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	<u>Minnesota State Aid</u>	<u>Community Improvement</u>	<u>Park Replacement</u>	<u>Project Administration</u>
Revenues				
Property taxes	\$ -	\$ -	\$ 966,114	\$ -
Special assessments	-	5,529	-	-
Licenses and permits	-	-	-	-
Intergovernmental	3,238,672	-	104,905	-
Charges for services	-	-	144,382	-
Franchise taxes	-	-	-	-
Contributions	-	-	16,342	-
Investment earnings (charges)	137,938	333,814	100,943	12,946
Other	-	-	-	-
Total revenues	<u>3,376,610</u>	<u>339,343</u>	<u>1,332,686</u>	<u>12,946</u>
Expenditures				
Current				
Parks and recreation	-	1,036	31,232	-
Public safety	-	-	-	-
Public works	514	-	-	41
Capital outlay	-	-	-	-
Total expenditures	<u>514</u>	<u>1,036</u>	<u>31,232</u>	<u>41</u>
Excess (deficiency) of revenues over expenditures	3,376,096	338,307	1,301,454	12,905
Other financing sources (uses)				
Transfers in	-	-	-	-
Transfers out	(2,865,362)	-	(1,698,364)	-
Total other financing sources (uses)	<u>(2,865,362)</u>	<u>-</u>	<u>(1,698,364)</u>	<u>-</u>
Net change in fund balances	510,734	338,307	(396,910)	12,905
Fund balances (deficits)				
Beginning of year	<u>2,332,045</u>	<u>6,300,493</u>	<u>1,669,472</u>	<u>244,253</u>
End of year	<u>\$ 2,842,779</u>	<u>\$ 6,638,800</u>	<u>\$ 1,272,562</u>	<u>\$ 257,158</u>

Park Construction	Capital Improvement	Street Replacement	Plymouth Community Center Expansion	Fire Stations Construction	Totals	
					2023	2022
\$ -	\$ 488,516	\$ 2,809,099	\$ -	\$ -	\$ 4,263,729	\$ 4,184,368
-	-	-	-	-	5,529	8,209
-	-	143,184	-	-	143,184	109,160
-	4	25	-	-	3,343,606	3,203,946
-	-	700	-	-	145,082	168,762
-	-	2,804,253	-	-	2,804,253	2,712,052
1,825,440	-	-	-	12,000	1,853,782	4,150,339
481,572	313,115	329,520	1,960	29,519	1,741,327	(2,187,446)
-	-	-	1,243,050	31,500	1,274,550	21,009
<u>2,307,012</u>	<u>801,635</u>	<u>6,086,781</u>	<u>1,245,010</u>	<u>73,019</u>	<u>15,575,042</u>	<u>12,370,399</u>
1,668	943	-	438	-	35,317	124,284
-	-	-	-	1,755	1,755	77,608
-	-	4,540	-	-	5,095	6,206
-	-	-	222,514	1,098,546	1,321,060	22,455,308
<u>1,668</u>	<u>943</u>	<u>4,540</u>	<u>222,952</u>	<u>1,100,301</u>	<u>1,363,227</u>	<u>22,663,406</u>
2,305,344	800,692	6,082,241	1,022,058	(1,027,282)	14,211,815	(10,293,007)
-	-	202,303	189,200	300,000	691,503	4,384,314
<u>(1,290,154)</u>	<u>-</u>	<u>(11,410,257)</u>	<u>-</u>	<u>(111,301)</u>	<u>(17,375,438)</u>	<u>(19,170,478)</u>
<u>(1,290,154)</u>	<u>-</u>	<u>(11,207,954)</u>	<u>189,200</u>	<u>188,699</u>	<u>(16,683,935)</u>	<u>(14,786,164)</u>
1,015,190	800,692	(5,125,713)	1,211,258	(838,583)	(2,472,120)	(25,079,171)
<u>8,838,013</u>	<u>5,837,562</u>	<u>8,636,771</u>	<u>(1,264,580)</u>	<u>428,713</u>	<u>33,022,742</u>	<u>58,101,913</u>
<u>\$ 9,853,203</u>	<u>\$ 6,638,254</u>	<u>\$ 3,511,058</u>	<u>\$ (53,322)</u>	<u>\$ (409,870)</u>	<u>\$ 30,550,622</u>	<u>\$ 33,022,742</u>

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NONMAJOR PERMANENT FUND

Parkers Lake Cemetery Perpetual Care Fund – This fund was established to account for funds dedicated to perpetual maintenance of the cemetery; only earnings, and not principal, may be expended for major capital improvements.

CITY OF PLYMOUTH

Nonmajor Permanent Fund
Parkers Lake Cemetery Perpetual Care Fund
Comparative Balance Sheet
December 31, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Assets		
Cash and investments	\$ 208,166	\$ 198,244
Receivables		
Accrued interest	<u>1,379</u>	<u>793</u>
Total assets	<u>\$ 209,545</u>	<u>\$ 199,037</u>
Fund balances		
Nonspendable	\$ 45,860	\$ 45,860
Restricted	<u>163,685</u>	<u>153,177</u>
Total fund balances	<u>\$ 209,545</u>	<u>\$ 199,037</u>

CITY OF PLYMOUTH

Nonmajor Permanent Fund
 Parkers Lake Cemetery Perpetual Care Fund
 Comparative Schedule of Revenues, Expenditures,
 and Changes in Fund Balances
 Years Ended December 31, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Revenues		
Investment earnings (charges)	<u>\$ 10,540</u>	<u>\$ (11,664)</u>
Expenditures		
Current		
Public works	<u>32</u>	<u>29</u>
Net change in fund balances	10,508	(11,693)
Fund balances		
Beginning of year	<u>199,037</u>	<u>210,730</u>
End of year	<u><u>\$ 209,545</u></u>	<u><u>\$ 199,037</u></u>

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GENERAL FUND

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CITY OF PLYMOUTH

General Fund
Comparative Balance Sheet
December 31, 2023 and 2022

	Totals	
	2023	2022
Assets		
Cash and investments	\$ 25,187,751	\$ 22,428,136
Receivables		
Accounts	342,250	321,443
Taxes	383,030	471,187
Special assessments	27,056	27,186
Accrued interest	205,062	129,264
Leases	2,763,380	3,086,224
Due from other funds	-	19,052
Due from other governments	246,552	160,453
Inventory	92	92
Prepaid items	128,576	73,783
	<u>29,283,749</u>	<u>26,716,820</u>
Liabilities		
Accounts payable	\$ 475,916	\$ 577,825
Contracts payable	-	82,021
Accrued salaries and benefits payable	592,904	561,007
Deposits payable	579,560	840,918
Due to other funds	10,916	10,544
Due to other governments	79,020	549,221
Unearned revenue	592,876	662,252
Total liabilities	<u>2,331,192</u>	<u>3,283,788</u>
Deferred inflows of resources		
Unavailable revenue – taxes	275,416	211,964
Unavailable revenue – special assessments	26,046	26,648
Unavailable revenue – other receivables	65,757	101,144
Lease revenue for subsequent years	2,701,432	3,053,661
Total deferred inflows of resources	<u>3,068,651</u>	<u>3,393,417</u>
Fund balances		
Nonspendable	128,668	73,875
Restricted	2,302,636	-
Assigned	2,605	839
Unassigned	21,449,997	19,964,901
Total fund balances	<u>23,883,906</u>	<u>20,039,615</u>
	<u>29,283,749</u>	<u>26,716,820</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 29,283,749</u>	<u>\$ 26,716,820</u>

CITY OF PLYMOUTH

General Fund
 Schedule of Revenues and Other Financing Sources –
 Budget and Actual
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	2023		2022	
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Property taxes	\$ 37,922,777	\$ 37,402,355	\$ (520,422)	\$ 35,700,992
Special assessments	10,000	5,892	(4,108)	8,947
Licenses and permits	3,616,360	5,877,665	2,261,305	3,935,053
Intergovernmental				
State grants and aids	2,564,568	6,960,751	4,396,183	2,712,116
Federal grants	178,730	196,485	17,755	7,172,010
Other	517,874	447,801	(70,073)	516,134
Total intergovernmental	<u>3,261,172</u>	<u>7,605,037</u>	<u>4,343,865</u>	<u>10,400,260</u>
Charges for services	4,414,454	3,417,832	(996,622)	3,395,976
Fines and forfeitures	415,000	356,927	(58,073)	314,918
Contributions	36,300	25,500	(10,800)	57,439
Investment earnings (charges)	225,500	1,230,096	1,004,596	(458,507)
Other	36,400	112,897	76,497	62,805
Total revenues	<u>49,937,963</u>	<u>56,034,201</u>	<u>6,096,238</u>	<u>53,417,883</u>
Other financing sources				
Transfers in	<u>160,000</u>	<u>1,020,420</u>	<u>860,420</u>	<u>241,073</u>
Total revenues and other financing sources	<u>\$ 50,097,963</u>	<u>\$ 57,054,621</u>	<u>\$ 6,956,658</u>	<u>\$ 53,658,956</u>

CITY OF PLYMOUTH

General Fund
 Schedule of Expenditures and Other Financing Uses –
 Budget and Actual
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	2023		Over (Under) Final Budget	2022
	Original and Final Budget	Actual		Actual
Expenditures				
General government				
Personal services	\$ 4,210,531	\$ 4,478,191	\$ 267,660	\$ 4,119,137
Materials and supplies	22,550	6,908	(15,642)	22,502
Contractual services	3,110,564	3,132,757	22,193	2,866,990
Other	454,149	706,160	252,011	241,407
Total general government	<u>7,797,794</u>	<u>8,324,016</u>	<u>526,222</u>	<u>7,250,036</u>
Economic development				
Personal services	245,019	31,038	(213,981)	–
Materials and supplies	500	–	(500)	–
Contractual services	50,601	53,224	2,623	35,799
Total economic development	<u>296,120</u>	<u>84,262</u>	<u>(211,858)</u>	<u>35,799</u>
Parks and recreation				
Personal services	4,840,587	4,321,930	(518,657)	3,844,796
Materials and supplies	424,700	530,704	106,004	384,119
Contractual services	3,204,293	3,397,237	192,944	3,141,859
Capital outlay	51,924	163,282	111,358	267,020
Other	41,425	35,681	(5,744)	29,791
Total parks and recreation	<u>8,562,929</u>	<u>8,448,834</u>	<u>(114,095)</u>	<u>7,667,585</u>
Public safety				
Personal services	19,856,610	18,304,494	(1,552,116)	18,074,594
Materials and supplies	516,636	693,182	176,546	474,176
Contractual services	4,963,053	5,039,619	76,566	4,952,916
Capital outlay	–	81,640	81,640	19,982
Other	667,100	840,888	173,788	694,956
Total public safety	<u>26,003,399</u>	<u>24,959,823</u>	<u>(1,043,576)</u>	<u>24,216,624</u>
Public works				
Personal services	3,108,980	2,770,732	(338,248)	2,653,817
Materials and supplies	482,200	531,435	49,235	438,257
Contractual services	3,639,941	3,384,804	(255,137)	3,320,828
Other	4,100	4,311	211	4,174
Total public works	<u>7,235,221</u>	<u>6,691,282</u>	<u>(543,939)</u>	<u>6,417,076</u>
Total expenditures	<u>49,895,463</u>	<u>48,508,217</u>	<u>(1,387,246)</u>	<u>45,587,120</u>
Other financing uses				
Transfers out	<u>202,500</u>	<u>4,702,113</u>	<u>4,499,613</u>	<u>6,814,500</u>
Total expenditures and other financing uses	<u>\$ 50,097,963</u>	<u>\$ 53,210,330</u>	<u>\$ 3,112,367</u>	<u>\$ 52,401,620</u>

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PROPRIETARY COMBINING FUNDS STATEMENTS

Enterprise Funds – Nonmajor

Solid Waste Management Fund – The Solid Waste Management Fund provides collection services for various recyclable materials. Solid waste expenditures are primarily costs for curbside collections.

Field House Fund – The Field House Fund accounts for the operations of an inflatable dome erected over an indoor soccer field from October through March. Activities include soccer, football, golf, and walking.

Internal Service Funds

Central Equipment Fund – The Central Equipment Fund was established to own and maintain all operating equipment of the City. Equipment maintenance, repair, and replacement costs are provided from rental rates, which the Central Equipment Fund charges the City's operating departments for use of equipment.

Public Facilities Fund – The Public Facilities Fund was established to provide services for the operations of city facilities. Facility maintenance, repair, and replacement costs are provided from charges to the City's operating departments for use of the facilities.

Information Technology Fund – The Information Technology Fund was established to account for the planning, designing, and implementing of information systems. Equipment and software maintenance repair, and replacement costs are provided from rental rates charged to the City's operating departments for use of equipment.

Risk Management Fund – The Risk Management Fund administers the City's property, casualty, and self-insured worker's compensation insurance programs. Fund revenues are primarily charges to other funds and interest earnings.

Employee Benefits Fund – The Employee Benefits Fund serves as the recording fund for all employee fringe benefits and the City's self-insured dental insurance program. Fund revenues are primarily charges to other funds and interest earnings.

Resource Planning Fund – The Resource Planning Fund is used to account for the accumulation of resources for future projects.

CITY OF PLYMOUTH

Nonmajor Enterprise Funds
 Proprietary Funds
 Combining Statement of Net Position
 December 31, 2023
 (With Comparative Totals for December 31, 2022)

	Solid Waste Management	Field House	Totals	
			2023	2022
Assets				
Current assets				
Cash and investments	\$ 398,423	\$ 1,440,868	\$ 1,839,291	\$ 1,921,354
Receivables				
Accounts	278,066	213,080	491,146	449,384
Accrued interest	2,636	9,546	12,182	7,685
Due from other funds	17	–	17	31
Due from other governments	13,065	–	13,065	4,156
Total current assets	<u>692,207</u>	<u>1,663,494</u>	<u>2,355,701</u>	<u>2,382,610</u>
Noncurrent assets				
Special assessments	18,001	–	18,001	14,184
Capital assets				
Land	–	47,551	47,551	47,551
Buildings	–	1,685,356	1,685,356	1,667,293
Improvements other than buildings	147,885	363,717	511,602	511,602
Machinery and equipment	–	250,338	250,338	250,338
Total capital assets	<u>147,885</u>	<u>2,346,962</u>	<u>2,494,847</u>	<u>2,476,784</u>
Less accumulated depreciation/amortization	<u>(49,725)</u>	<u>(1,442,604)</u>	<u>(1,492,329)</u>	<u>(1,380,767)</u>
Net capital assets	<u>98,160</u>	<u>904,358</u>	<u>1,002,518</u>	<u>1,096,017</u>
Total noncurrent assets	<u>116,161</u>	<u>904,358</u>	<u>1,020,519</u>	<u>1,110,201</u>
Total assets	<u>\$ 808,368</u>	<u>\$ 2,567,852</u>	<u>\$ 3,376,220</u>	<u>\$ 3,492,811</u>
Current liabilities				
Accounts payable	\$ 95,387	\$ 13,233	\$ 108,620	\$ 99,837
Accrued salaries and benefits payable	2,666	3,033	5,699	5,742
Due to other governments	–	254	254	–
Unearned revenue	–	235,071	235,071	215,578
Total current liabilities	<u>98,053</u>	<u>251,591</u>	<u>349,644</u>	<u>321,157</u>
Net position				
Investment in capital assets	98,160	904,358	1,002,518	1,096,017
Unrestricted	612,155	1,411,903	2,024,058	2,075,637
Total net position	<u>710,315</u>	<u>2,316,261</u>	<u>3,026,576</u>	<u>3,171,654</u>
Total liabilities and net position	<u>\$ 808,368</u>	<u>\$ 2,567,852</u>	<u>\$ 3,376,220</u>	<u>\$ 3,492,811</u>

CITY OF PLYMOUTH

Nonmajor Enterprise Funds
 Proprietary Funds
 Combining Statement of Revenues, Expenses,
 and Changes in Net Position
 Year Ended December 31, 2023

(With Comparative Totals for the Year Ended December 31, 2022)

	Solid Waste Management	Field House	Totals	
			2023	2022
Operating revenues				
Charges for services	\$ 1,326,247	\$ 357,753	\$ 1,684,000	\$ 1,548,054
Other fees	4,450	16,807	21,257	11,681
Total operating revenues	<u>1,330,697</u>	<u>374,560</u>	<u>1,705,257</u>	<u>1,559,735</u>
Operating expenses				
Personal services	175,848	139,078	314,926	276,466
Materials and supplies	7,041	4,888	11,929	10,840
Contractual services	1,464,306	225,777	1,690,083	1,458,827
Depreciation/amortization	10,675	100,887	111,562	144,272
Total operating expenses	<u>1,657,870</u>	<u>470,630</u>	<u>2,128,500</u>	<u>1,890,405</u>
Operating income (loss)	(327,173)	(96,070)	(423,243)	(330,670)
Nonoperating revenue (expenses)				
Investment earnings (charges)	25,199	73,745	98,944	(117,336)
Intergovernmental	165,953	–	165,953	163,462
Other revenue	22,621	–	22,621	15,807
Other expense	(9,126)	(227)	(9,353)	(9,012)
Total nonoperating revenue (expenses)	<u>204,647</u>	<u>73,518</u>	<u>278,165</u>	<u>52,921</u>
Changes in net position	(122,526)	(22,552)	(145,078)	(277,749)
Net position				
Beginning of year	<u>832,841</u>	<u>2,338,813</u>	<u>3,171,654</u>	<u>3,449,403</u>
End of year	<u>\$ 710,315</u>	<u>\$ 2,316,261</u>	<u>\$ 3,026,576</u>	<u>\$ 3,171,654</u>

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CITY OF PLYMOUTH

Nonmajor Enterprise Funds
 Proprietary Funds
 Combining Statement of Cash Flows
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	Solid Waste Management	Field House	Totals	
			2023	2022
Cash flows from operating activities				
Cash receipts from customers or users	\$ 1,288,163	\$ 382,099	\$ 1,670,262	\$ 1,536,027
Payments to suppliers	(1,466,089)	(226,872)	(1,692,961)	(1,468,413)
Payments to employees	(175,590)	(139,379)	(314,969)	(274,668)
Other revenue (expense)	13,495	(227)	13,268	6,795
Net cash flows from operative activities	<u>(340,021)</u>	<u>15,621</u>	<u>(324,400)</u>	<u>(200,259)</u>
Cash flows from noncapital financing activities				
Intergovernmental revenues	165,953	–	165,953	163,462
Cash flows from capital and related financing activities				
Acquisition and construction of capital assets	–	(18,063)	(18,063)	–
Cash flows from investing activities				
Interest received and changes in fair value on investments	<u>24,754</u>	<u>69,693</u>	<u>94,447</u>	<u>(119,667)</u>
Net increase (decrease) in cash and cash equivalents	(149,314)	67,251	(82,063)	(156,464)
Cash and cash equivalents				
Beginning of year	<u>547,737</u>	<u>1,373,617</u>	<u>1,921,354</u>	<u>2,077,818</u>
End of year	<u>\$ 398,423</u>	<u>\$ 1,440,868</u>	<u>\$ 1,839,291</u>	<u>\$ 1,921,354</u>
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ (327,173)	\$ (96,070)	\$ (423,243)	\$ (330,670)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Depreciation/amortization	10,675	100,887	111,562	144,272
Other revenues (expenses)	13,495	(227)	13,268	6,795
Change in assets and liabilities				
Accounts receivable	(29,808)	(11,954)	(41,762)	(24,662)
Due from other funds	14	–	14	(21)
Due from other governments	(8,909)	–	(8,909)	9,416
Prepaid items	–	–	–	600
Special assessments receivable	(3,817)	–	(3,817)	(3,142)
Accounts payable	5,244	3,539	8,783	6,145
Accrued salaries and benefits payable	258	(301)	(43)	1,798
Due to other governments	–	254	254	(5,470)
Unearned revenue	–	19,493	19,493	(5,320)
Total adjustments	<u>(12,848)</u>	<u>111,691</u>	<u>98,843</u>	<u>130,411</u>
Net cash flows from operating activities	<u>\$ (340,021)</u>	<u>\$ 15,621</u>	<u>\$ (324,400)</u>	<u>\$ (200,259)</u>

CITY OF PLYMOUTH

Internal Service Funds
 Proprietary Funds
 Combining Statement of Net Position
 December 31, 2023
 (With Comparative Totals for December 31, 2022)

	Central Equipment	Public Facilities	Information Technology	Risk Management
Assets				
Current assets				
Cash and investments	\$ 14,077,156	\$ 7,367,924	\$ 6,215,246	\$ 5,080,961
Receivables				
Accounts	67,658	4,617	259	-
Accrued interest	93,324	49,415	41,821	33,376
Due from other governments	4,884	-	78	-
Inventory	190,658	-	-	-
Prepaid items	-	-	427,825	173,439
Total current assets	<u>14,433,680</u>	<u>7,421,956</u>	<u>6,685,229</u>	<u>5,287,776</u>
Noncurrent assets				
Capital assets				
Land	33,520	-	-	-
Buildings	-	10,392,308	-	-
Improvements other than buildings	-	2,405,173	917,192	-
Machinery and equipment	24,972,549	3,141,965	3,585,321	-
Machinery and equipment – leased	778,994	-	234,311	-
Infrastructure	-	-	301,110	-
Technology subscriptions	-	-	266,156	-
Construction in progress	4,773	26,992	-	-
Total capital assets	<u>25,789,836</u>	<u>15,966,438</u>	<u>5,304,090</u>	<u>-</u>
Less accumulated depreciation/amortization	<u>(14,694,443)</u>	<u>(3,814,214)</u>	<u>(3,613,726)</u>	<u>-</u>
Net capital assets	<u>11,095,393</u>	<u>12,152,224</u>	<u>1,690,364</u>	<u>-</u>
Total assets	<u>25,529,073</u>	<u>19,574,180</u>	<u>8,375,593</u>	<u>5,287,776</u>
Deferred outflows of resources				
OPEB deferments	-	-	-	-
Pension plan deferments – PERA	-	-	-	-
Total deferred outflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total assets and deferred outflows of resources	<u>\$ 25,529,073</u>	<u>\$ 19,574,180</u>	<u>\$ 8,375,593</u>	<u>\$ 5,287,776</u>
Liabilities				
Current liabilities				
Accounts payable	\$ 67,232	\$ 83,781	\$ 61,926	\$ 936,425
Contracts payable	84,793	-	-	-
Accrued salaries and benefits payable	21,470	8,555	17,257	-
Due to other funds	752	1,627	-	-
Due to other governments	-	-	-	-
Finance purchases payable	16,000	-	-	-
Leases payable	228,558	-	54,560	-
Technology subscriptions payable	-	-	90,461	-
Total OPEB liability	-	-	-	-
Compensated absences payable	-	-	-	-
Total current liabilities	<u>418,805</u>	<u>93,963</u>	<u>224,204</u>	<u>936,425</u>
Noncurrent liabilities				
Finance purchases payable	32,000	-	-	-
Leases payable	300,986	-	74,324	-
Technology subscriptions payable	-	-	81,891	-
Total OPEB liability	-	-	-	-
Net pension liability	-	-	-	-
Compensated absences payable	-	-	-	-
Total noncurrent liabilities	<u>332,986</u>	<u>-</u>	<u>156,215</u>	<u>-</u>
Total liabilities	<u>751,791</u>	<u>93,963</u>	<u>380,419</u>	<u>936,425</u>
Deferred inflows of resources				
OPEB plan deferments	-	-	-	-
Pension plan deferments – PERA	-	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net position				
Net investment in capital assets	10,433,056	12,152,224	1,389,128	-
Restricted for public safety	1,250,000	-	-	-
Unrestricted	13,094,226	7,327,993	6,606,046	4,351,351
Total net position	<u>24,777,282</u>	<u>19,480,217</u>	<u>7,995,174</u>	<u>4,351,351</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 25,529,073</u>	<u>\$ 19,574,180</u>	<u>\$ 8,375,593</u>	<u>\$ 5,287,776</u>

Employee Benefits	Resource Planning	Totals	
		2023	2022
\$ 6,117,810	\$ 3,403,653	\$ 42,262,750	\$ 37,551,465
-	35	72,569	14,039
39,898	20,390	278,224	148,831
-	-	4,962	6,338
-	-	190,658	143,322
-	-	601,264	922,489
<u>6,157,708</u>	<u>3,424,078</u>	<u>43,410,427</u>	<u>38,786,484</u>
-	-	33,520	33,520
-	-	10,392,308	10,348,390
-	-	3,322,365	3,356,638
-	-	31,699,835	30,321,508
-	-	1,013,305	761,988
-	-	301,110	301,110
-	-	266,156	-
-	-	<u>31,765</u>	<u>1,877,124</u>
-	-	47,060,364	47,000,278
-	-	<u>(22,122,383)</u>	<u>(20,344,983)</u>
-	-	24,937,981	26,655,295
<u>6,157,708</u>	<u>3,424,078</u>	<u>68,348,408</u>	<u>65,441,779</u>
587,510	-	587,510	679,002
26,405,615	-	26,405,615	32,349,544
26,993,125	-	26,993,125	33,028,546
<u>\$ 33,150,833</u>	<u>\$ 3,424,078</u>	<u>\$ 95,341,533</u>	<u>\$ 98,470,325</u>
\$ 67,892	\$ -	\$ 1,217,256	\$ 812,889
-	-	84,793	-
23,250	-	70,532	74,007
-	-	2,379	2,321
-	-	-	2,150
-	-	16,000	85,930
-	-	283,118	200,552
-	-	90,461	-
179,666	-	179,666	185,169
2,541,186	-	2,541,186	2,528,683
<u>2,811,994</u>	<u>-</u>	<u>4,485,391</u>	<u>3,891,701</u>
-	-	32,000	48,000
-	-	375,310	434,720
-	-	81,891	-
3,119,646	-	3,119,646	3,818,789
26,969,275	-	26,969,275	54,980,062
473,809	-	473,809	417,039
<u>30,562,730</u>	<u>-</u>	<u>31,051,931</u>	<u>59,698,610</u>
33,374,724	-	35,537,322	63,590,311
864,405	-	864,405	232,870
26,004,486	-	26,004,486	508,114
<u>26,868,891</u>	<u>-</u>	<u>26,868,891</u>	<u>740,984</u>
-	-	23,974,408	25,886,093
-	-	1,250,000	-
<u>(27,092,782)</u>	<u>3,424,078</u>	<u>7,710,912</u>	<u>8,252,937</u>
<u>(27,092,782)</u>	<u>3,424,078</u>	<u>32,935,320</u>	<u>34,139,030</u>
<u>\$ 33,150,833</u>	<u>\$ 3,424,078</u>	<u>\$ 95,341,533</u>	<u>\$ 98,470,325</u>

CITY OF PLYMOUTH

Internal Service Funds
 Proprietary Funds
 Combining Statement of Revenues, Expenses, and
 Changes in Net Position
 Year Ended December 31, 2023
 (With Comparative Totals for the Year Ended December 31, 2022)

	Central Equipment	Public Facilities	Information Technology	Risk Management
Operating revenues				
Charges for services	\$ 3,931,477	\$ 3,365,443	\$ 2,809,427	\$ 697,269
Other fees	—	—	—	84,921
Total operating revenues	<u>3,931,477</u>	<u>3,365,443</u>	<u>2,809,427</u>	<u>782,190</u>
Operating expenses				
Personal services	656,069	376,741	841,498	—
Materials and supplies	937,807	150,184	318,173	118
Insurance claims	—	—	—	977,980
Contractual services	344,420	1,617,380	1,712,102	839,767
Depreciation/amortization	2,038,814	717,458	531,861	—
Total operating expenses	<u>3,977,110</u>	<u>2,861,763</u>	<u>3,403,634</u>	<u>1,817,865</u>
Operating income (loss)	(45,633)	503,680	(594,207)	(1,035,675)
Nonoperating revenues (expenses)				
Investment earnings (charges)	657,274	363,764	327,433	269,603
Other taxes	—	—	—	—
Intergovernmental	—	—	6,635	—
Gain (loss) on disposal of capital assets	323,600	—	(35,940)	—
Contributions	—	—	—	—
Capital contributions to governmental activities	—	(628,368)	—	—
Interest expense	(17,726)	—	(4,280)	—
Other revenue	6,565	20,586	189	—
Other expense	(1,913)	(1,111)	(999)	(19,521)
Total nonoperating revenues (expenses)	<u>967,800</u>	<u>(245,129)</u>	<u>293,038</u>	<u>250,082</u>
Income (loss) before contributions and transfers	922,167	258,551	(301,169)	(785,593)
Capital contributions	56,549	—	457,873	—
Transfers in	1,298,830	111,301	42,545	—
Transfers out	—	(100,000)	(130,367)	—
Changes in net position	2,277,546	269,852	68,882	(785,593)
Net position				
Beginning of year	<u>22,499,736</u>	<u>19,210,365</u>	<u>7,926,292</u>	<u>5,136,944</u>
End of year	<u>\$ 24,777,282</u>	<u>\$ 19,480,217</u>	<u>\$ 7,995,174</u>	<u>\$ 4,351,351</u>

Employee Benefits	Resource Planning	Totals	
		2023	2022
\$ 4,599,071	\$ 155,000	\$ 15,557,687	\$ 14,149,469
–	–	84,921	339,920
<u>4,599,071</u>	<u>155,000</u>	<u>15,642,608</u>	<u>14,489,389</u>
8,084,971	–	9,959,279	10,254,640
–	–	1,406,282	1,517,476
–	–	977,980	800,007
1,374	192	4,515,235	3,500,070
–	–	3,288,133	3,006,702
<u>8,086,345</u>	<u>192</u>	<u>20,146,909</u>	<u>19,078,895</u>
(3,487,274)	154,808	(4,504,301)	(4,589,506)
351,992	158,199	2,128,265	(2,199,745)
–	–	–	204,061
–	3,262	9,897	20,531
–	–	287,660	100,298
43,290	63,878	107,168	479,139
–	–	(628,368)	–
–	–	(22,006)	(1,779)
10,287	2,130	39,757	47,905
(1,710)	(535)	(25,789)	(19,222)
<u>403,859</u>	<u>226,934</u>	<u>1,896,584</u>	<u>(1,368,812)</u>
(3,083,415)	381,742	(2,607,717)	(5,958,318)
–	–	514,422	299,652
–	202,500	1,655,176	177,703
–	(535,224)	(765,591)	(82,856)
<u>(3,083,415)</u>	<u>49,018</u>	<u>(1,203,710)</u>	<u>(5,563,819)</u>
(24,009,367)	3,375,060	34,139,030	39,702,849
<u>\$ (27,092,782)</u>	<u>\$ 3,424,078</u>	<u>\$ 32,935,320</u>	<u>\$ 34,139,030</u>

CITY OF PLYMOUTH

Internal Service Funds

Proprietary Funds

Combining Statement of Cash Flows

Year Ended December 31, 2023

(With Comparative Totals for the Year Ended December 31, 2022)

	<u>Central Equipment</u>	<u>Public Facilities</u>	<u>Information Technology</u>	<u>Risk Management</u>
Cash flows from operating activities				
Cash receipts from customers or users	\$ 3,865,246	\$ 3,360,826	\$ 2,809,117	\$ 782,190
Payments to suppliers	(1,296,874)	(1,726,163)	(1,917,691)	(1,554,088)
Payments to employees	(647,350)	(374,916)	(840,196)	-
Other revenues (expenses)	4,652	19,475	(810)	(19,521)
Net cash flows from operating activities	<u>1,925,674</u>	<u>1,279,222</u>	<u>50,420</u>	<u>(791,419)</u>
Cash flows from noncapital financing activities				
Intergovernmental revenues	-	-	6,635	-
Contributions	-	-	-	-
Other taxes	-	-	-	-
Transfers in	1,298,830	111,301	42,545	-
Transfers out	-	(100,000)	(130,367)	-
Net cash flows from noncapital financing activities	<u>1,298,830</u>	<u>11,301</u>	<u>(81,187)</u>	<u>-</u>
Cash flows from capital and related financing activities				
Acquisition and construction of capital assets	(880,863)	(228,415)	(64,141)	-
Capital debt proceeds	-	-	-	-
Contributions	-	-	-	-
Proceeds from sale of capital assets	378,580	-	-	-
Principal paid on capital debt	(186,001)	-	(221,894)	-
Interest paid on capital debt	(17,726)	-	(4,280)	-
Net cash flows from capital and related financing activities	<u>(706,010)</u>	<u>(228,415)</u>	<u>(290,315)</u>	<u>-</u>
Cash flows from investing activities				
Investment earnings and changes of fair value on investments	<u>607,745</u>	<u>338,219</u>	<u>310,508</u>	<u>258,560</u>
Net change in cash and cash equivalents	3,126,239	1,400,327	(10,574)	(532,859)
Cash and cash equivalents				
Beginning of year	<u>10,950,917</u>	<u>5,967,597</u>	<u>6,225,820</u>	<u>5,613,820</u>
End of year	<u>\$ 14,077,156</u>	<u>\$ 7,367,924</u>	<u>\$ 6,215,246</u>	<u>\$ 5,080,961</u>

Employee Benefits	Resource Planning	Totals	
		2023	2022
\$ 4,599,099	\$ 168,976	\$ 15,585,454	\$ 14,515,887
(1,374)	(12,470)	(6,508,660)	(5,426,843)
(4,297,797)	–	(6,160,259)	(7,196,075)
8,577	1,595	13,968	28,683
<u>308,505</u>	<u>158,101</u>	<u>2,930,503</u>	<u>1,921,652</u>
–	3,262	9,897	20,531
43,290	63,878	107,168	479,139
–	–	–	204,061
–	202,500	1,655,176	177,703
–	(535,224)	(765,591)	(82,856)
<u>43,290</u>	<u>(265,584)</u>	<u>1,006,650</u>	<u>798,578</u>
–	–	(1,173,419)	(2,695,426)
–	–	–	60,000
–	–	–	63,807
–	–	378,580	328,199
–	–	(407,895)	(200,646)
–	–	(22,006)	(1,779)
–	–	(1,224,740)	(2,445,845)
<u>333,456</u>	<u>150,384</u>	<u>1,998,872</u>	<u>(2,247,064)</u>
685,251	42,901	4,711,285	(1,972,679)
<u>5,432,559</u>	<u>3,360,752</u>	<u>37,551,465</u>	<u>39,524,144</u>
<u>\$ 6,117,810</u>	<u>\$ 3,403,653</u>	<u>\$ 42,262,750</u>	<u>\$ 37,551,465</u>

CITY OF PLYMOUTH

Internal Service Funds
Proprietary Funds

Combining Statement of Cash Flows (continued)
Year Ended December 31, 2023

(With Comparative Totals for Year Ended December 31, 2022)

	<u>Central Equipment</u>	<u>Public Facilities</u>	<u>Information Technology</u>	<u>Risk Management</u>
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ (45,633)	\$ 503,680	\$ (594,207)	\$ (1,035,675)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Depreciation/amortization	2,038,814	717,458	531,861	-
Other revenues (expenses)	4,652	19,475	(810)	(19,521)
Changes in assets, deferred outflows, liabilities, and deferred inflows				
Accounts receivable	(67,658)	(4,617)	(259)	-
Due from other governments	1,427	-	(51)	-
Inventory	(47,336)	-	-	-
Prepaid items	-	-	64,786	(26,068)
Deferred outflow for OPEB plan deferments	-	-	-	-
Deferred outflow for pension plan deferments	-	-	-	-
Accounts payable	34,949	41,233	47,798	289,845
Accrued salaries and benefits payable	8,719	1,825	1,302	-
Due to other funds	(110)	168	-	-
Due to other governments	(2,150)	-	-	-
Total OPEB liability	-	-	-	-
Net pension liability	-	-	-	-
Compensated absences payable	-	-	-	-
Deferred inflow for OPEB plan deferments	-	-	-	-
Deferred inflow for pension plan deferments	-	-	-	-
Total adjustments	<u>1,971,307</u>	<u>775,542</u>	<u>644,627</u>	<u>244,256</u>
Net cash flows from operating activities	<u>\$ 1,925,674</u>	<u>\$ 1,279,222</u>	<u>\$ 50,420</u>	<u>\$ (791,419)</u>
Noncash investing, capital and financing activities				
Contributions of capital assets from governmental activities	\$ 56,549	\$ -	\$ 457,873	\$ -
Contributions of capital assets to governmental activities	\$ -	\$ 628,368	\$ -	\$ -
Net book value on disposal of capital assets	\$ (54,980)	\$ -	\$ (35,940)	\$ -
Capital assets acquired through lease purchases	\$ 251,317	\$ -	\$ -	\$ -
Capital assets acquired through software purchases	\$ -	\$ -	\$ 266,156	\$ -
Increase (decrease) in capital assets from accounts and contracts payable	\$ 84,793	\$ -	\$ -	\$ -

Employee Benefits	Resource Planning	Totals	
		2023	2022
\$ (3,487,274)	\$ 154,808	\$ (4,504,301)	\$ (4,589,506)
–	–	3,288,133	3,006,702
8,577	1,595	13,968	28,683
28	13,976	(58,530)	8,019
–	–	1,376	18,479
–	–	(47,336)	(25,706)
282,507	–	321,225	69,452
91,492	–	91,492	51,157
5,943,929	–	5,943,929	(13,398,828)
2,820	(12,278)	404,367	346,417
(15,321)	–	(3,475)	(5,795)
–	–	58	(53)
–	–	(2,150)	600
(704,646)	–	(704,646)	173,195
(28,010,787)	–	(28,010,787)	39,691,469
69,273	–	69,273	(265,987)
631,535	–	631,535	(58,220)
25,496,372	–	25,496,372	(23,128,426)
<u>3,795,779</u>	<u>3,293</u>	<u>7,434,804</u>	<u>6,511,158</u>
<u>\$ 308,505</u>	<u>\$ 158,101</u>	<u>\$ 2,930,503</u>	<u>\$ 1,921,652</u>

\$ –	\$ –	\$ 514,422	\$ 235,845
\$ –	\$ –	\$ 628,368	\$ –
\$ –	\$ –	\$ (90,920)	\$ (227,901)
\$ –	\$ –	\$ 251,317	\$ 761,988
\$ –	\$ –	\$ 266,156	\$ –
\$ –	\$ –	\$ 84,793	\$ –

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COMPONENT UNIT FINANCIAL STATEMENTS

COMPONENT UNIT FINANCIAL STATEMENTS

HOUSING AND REDEVELOPMENT AUTHORITY OF PLYMOUTH (HRA)

The HRA is a component unit of the City. HRA operations are presented as a separate column on the government-wide financial statements labeled component unit.

GOVERNMENTAL FUNDS

Housing and Redevelopment Authority General Fund – This fund is used to account for the general programs and activities of the HRA. Revenues are derived from the HRA property tax levy. Expenditures include rental subsidies for senior citizens, housing planning, and other general housing and redevelopment activities.

Housing Assistance Special Revenue Fund – This fund is used to account for federal grants used for low-income rental assistance.

PROPRIETARY FUNDS

Plymouth Towne Square Enterprise Fund – This fund accounts for the operation of the Plymouth Towne Square Senior Housing Development. This development is a 99-unit senior independent living community for moderate and low-income Plymouth citizens. A portion of the HRA property tax levy subsidizes the project.

Vicksburg Crossing Enterprise Fund – This fund accounts for the operation of the Vicksburg Crossing Senior Housing Development. This development is a 96-unit senior independent living community for Plymouth citizens. A portion of the units are rented at affordable rental rates and the remainder are at market rates.

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HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Statement of Net Position
December 31, 2023

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and investments	\$ 2,517,997	\$ 3,291,160	\$ 5,809,157
Receivables			
Accounts	7,015	12,010	19,025
Notes	1,150,000	-	1,150,000
Taxes	6,631	-	6,631
Accrued interest	29,036	17,646	46,682
Due from other governments	19,503	-	19,503
Prepaid items	-	43,543	43,543
Capital assets			
Not depreciated/amortized			
Land	152,553	1,333,840	1,486,393
Construction in progress	-	33,575	33,575
Depreciated/amortized net			
Buildings	895,121	6,868,303	7,763,424
Improvements other than buildings	32,284	150,343	182,627
Machinery and equipment	-	488,545	488,545
Machinery and equipment – leased	-	13,928	13,928
Net capital assets	1,079,958	8,888,534	9,968,492
Total assets	\$ 4,810,140	\$ 12,252,893	\$ 17,063,033
Liabilities			
Accounts payable	\$ 3,853	\$ 31,000	\$ 34,853
Accrued salaries and benefits payable	8,070	18,537	26,607
Deposits payable	3,700	146,191	149,891
Due to other governments	17,295	103,363	120,658
Unearned revenue	-	7,182	7,182
Accrued interest payable	-	56,038	56,038
Long-term liabilities			
Due within one year	-	484,293	484,293
Due in more than one year	-	6,331,983	6,331,983
Total long-term liabilities	-	6,816,276	6,816,276
Total liabilities	32,918	7,178,587	7,211,505
Net position			
Net investment in capital assets	1,079,958	2,081,198	3,161,156
Restricted for			
Housing projects	3,697,264	-	3,697,264
Debt service	-	556,890	556,890
Unrestricted	-	2,436,218	2,436,218
Total net position	4,777,222	5,074,306	9,851,528
Total liabilities and net position	\$ 4,810,140	\$ 12,252,893	\$ 17,063,033

HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Statement of Activities
Year Ended December 31, 2023

Functions / Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities				
Public service	\$ 4,086,404	\$ 43,825	\$ 3,519,644	\$ -
Business-type activities				
Plymouth Towne Square	838,244	832,121	-	33,575
Vicksburg Crossing	1,083,171	1,349,881	-	-
Total business-type activities	<u>1,921,415</u>	<u>2,182,002</u>	<u>-</u>	<u>33,575</u>
Total HRA government	<u>\$ 6,007,819</u>	<u>\$ 2,225,827</u>	<u>\$ 3,519,644</u>	<u>\$ 33,575</u>
		General revenues		
		Property taxes		
		Investment earnings		
		Other		
		Transfers		
		Total general revenues and transfers		
		Change in net position		
		Net position – beginning of year		
		Net position – end of year		

Net (Expense) Revenue and Changes in Net Position

<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
\$ (522,935)	\$ —	\$ (522,935)
—	27,452	27,452
—	266,710	266,710
—	294,162	294,162
(522,935)	294,162	(228,773)
632,314	—	632,314
205,314	111,223	316,537
341,880	5,580	347,460
(310,000)	310,000	—
869,508	426,803	1,296,311
346,573	720,965	1,067,538
4,430,649	4,353,341	8,783,990
<u>\$ 4,777,222</u>	<u>\$ 5,074,306</u>	<u>\$ 9,851,528</u>

HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Governmental Funds
Balance Sheet
December 31, 2023

(With Comparative Totals for December 31, 2022)

	General	Housing Assistance	Totals	
			2023	2022
Assets				
Cash and investments	\$ 1,716,943	\$ 801,054	\$ 2,517,997	\$ 1,471,220
Receivables				
Accounts	3,300	3,715	7,015	8,005
Notes	1,150,000	-	1,150,000	1,491,521
Taxes	6,631	-	6,631	8,106
Accrued interest	29,036	-	29,036	150,994
Due from other governments	-	19,503	19,503	206,953
	<u>\$ 2,905,910</u>	<u>\$ 824,272</u>	<u>\$ 3,730,182</u>	<u>\$ 3,336,799</u>
Liabilities				
Accounts payable	\$ 1,442	\$ 2,411	\$ 3,853	\$ 3,314
Accrued salaries and benefits payable	5,719	2,351	8,070	7,384
Deposits payable	3,700	-	3,700	3,700
Due to other governments	427	16,868	17,295	2,821
Total liabilities	<u>11,288</u>	<u>21,630</u>	<u>32,918</u>	<u>17,219</u>
Deferred inflows of resources				
Unavailable revenue – notes and related interest	1,169,030	-	1,169,030	1,640,206
Unavailable revenue – taxes	4,848	-	4,848	3,715
Unavailable revenue – other receivables	-	3,715	3,715	12,808
Total deferred inflows of resources	<u>1,173,878</u>	<u>3,715</u>	<u>1,177,593</u>	<u>1,656,729</u>
Fund balances				
Restricted for housing projects	<u>1,720,744</u>	<u>798,927</u>	<u>2,519,671</u>	<u>1,662,851</u>
	<u>\$ 2,905,910</u>	<u>\$ 824,272</u>	<u>\$ 3,730,182</u>	<u>\$ 3,336,799</u>

HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Reconciliation of the Balance Sheet to the
Statement of Net Position
Governmental Funds
December 31, 2023

Total fund balances – governmental funds \$ 2,519,671

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.

Cost of capital assets	\$ 1,213,668	
Less accumulated depreciation/amortization	<u>(133,710)</u>	1,079,958

Unavailable revenue in governmental funds is susceptible to full accrual on government-wide statements.

1,177,593

Total net position – governmental activities

\$ 4,777,222

HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Governmental Funds
Statement of Revenues, Expenditures, and Changes in Fund Balances
Year Ended December 31, 2023
(With Comparative Totals for the Year Ended December 31, 2022)

	General	Housing Assistance	Totals	
			2023	2022
Revenues				
Property taxes	\$ 631,181	\$ -	\$ 631,181	\$ 608,753
Intergovernmental	6	3,998,257	3,998,263	3,486,262
Charges for services	45,475	-	45,475	42,450
Investment earnings (charges)	205,286	28	205,314	(3,415)
Other revenues	341,880	-	341,880	59,519
Total revenues	<u>1,223,828</u>	<u>3,998,285</u>	<u>5,222,113</u>	<u>4,193,569</u>
Expenditures				
Current				
Public service	<u>244,719</u>	<u>3,810,574</u>	<u>4,055,293</u>	<u>3,740,372</u>
Excess of revenue over expenditures	979,109	187,711	1,166,820	453,197
Other financing sources (uses)				
Transfers out	<u>(310,000)</u>	<u>-</u>	<u>(310,000)</u>	<u>(305,000)</u>
Net change in fund balance	669,109	187,711	856,820	148,197
Fund balance				
Beginning of year	<u>1,051,635</u>	<u>611,216</u>	<u>1,662,851</u>	<u>1,514,654</u>
End of year	<u>\$ 1,720,744</u>	<u>\$ 798,927</u>	<u>\$ 2,519,671</u>	<u>\$ 1,662,851</u>

HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Reconciliation of the Statement of
Revenues, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended December 31, 2023

Net change in fund balances – total governmental funds \$ 856,820

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.

Depreciation/amortization expense (31,111)

Revenues in the government-wide Statement of Activities that do not provide current financial resources are not reported as revenue in the governmental funds.

(479,136)

Change in net position – governmental activities

\$ 346,573

HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

General Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances –
Budget and Actual
Year Ended December 31, 2023
(With Comparative Totals for the Year Ended December 31, 2022)

	2023			2022
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Property taxes	\$ 631,332	\$ 631,181	\$ (151)	\$ 608,753
Intergovernmental	–	6	6	5
Charges for services	51,900	45,475	(6,425)	42,450
Investment earnings (charges)	23,000	205,286	182,286	(3,421)
Other revenues	12,000	341,880	329,880	59,519
Total revenues	<u>718,232</u>	<u>1,223,828</u>	<u>505,596</u>	<u>707,306</u>
Expenditures				
Current				
Public service				
Personal services	249,712	159,055	(90,657)	130,085
Materials and supplies	500	116	(384)	2,858
Contractual services				
Grant awards	10,000	–	(10,000)	–
Other	113,371	85,548	(27,823)	135,479
Total expenditures	<u>373,583</u>	<u>244,719</u>	<u>(128,864)</u>	<u>268,422</u>
Excess of revenue over expenditures	344,649	979,109	634,460	438,884
Other financing sources (uses)				
Transfers out	<u>(344,649)</u>	<u>(310,000)</u>	<u>34,649</u>	<u>(305,000)</u>
Net change in fund balance	<u>\$ –</u>	<u>669,109</u>	<u>\$ 669,109</u>	<u>133,884</u>
Fund balance				
Beginning of year		<u>1,051,635</u>		<u>917,751</u>
End of year		<u>\$ 1,720,744</u>		<u>\$ 1,051,635</u>

HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Housing Assistance Special Revenue Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances –
Budget and Actual
Year Ended December 31, 2023
(With Comparative Totals for the Year Ended December 31, 2022)

	2023			2022
	Original and Final Budget	Actual	Over (Under) Final Budget	Actual
Revenues				
Intergovernmental	\$ 3,393,375	\$ 3,998,257	\$ 604,882	\$ 3,486,257
Investment earnings	10	28	18	6
Total revenues	<u>3,393,385</u>	<u>3,998,285</u>	<u>604,900</u>	<u>3,486,263</u>
Expenditures				
Public service				
Personal services	260,045	163,516	(96,529)	247,986
Materials and supplies	100	129	29	116
Contractual services				
Housing assistance	3,073,882	3,574,916	501,034	3,177,683
Other	59,358	72,013	12,655	46,165
Total expenditures	<u>3,393,385</u>	<u>3,810,574</u>	<u>417,189</u>	<u>3,471,950</u>
Net change in fund balance	<u>\$ –</u>	187,711	<u>\$ 187,711</u>	14,313
Fund balance				
Beginning of year		<u>611,216</u>		<u>596,903</u>
End of year		<u>\$ 798,927</u>		<u>\$ 611,216</u>

HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Enterprise Funds
Proprietary Funds
Statement of Net Position
December 31, 2023

(With Comparative Totals for December 31, 2022)

	Plymouth Towne Square	Vicksburg Crossing	Totals	
			2023	2022
Assets				
Current assets				
Cash and investments	\$ 1,203,011	\$ 2,088,149	\$ 3,291,160	\$ 3,056,520
Receivables				
Accounts	9,645	2,365	12,010	10,116
Accrued interest	6,241	11,405	17,646	9,602
Prepaid items	22,741	20,802	43,543	44,402
Total current assets	<u>1,241,638</u>	<u>2,122,721</u>	<u>3,364,359</u>	<u>3,120,640</u>
Capital assets				
Land	459,247	874,593	1,333,840	1,333,840
Construction in progress	33,575	-	33,575	7,465
Buildings	6,962,740	9,904,487	16,867,227	16,867,227
Improvements other than buildings	219,207	269,965	489,172	473,304
Machinery and equipment	532,568	755,815	1,288,383	1,096,862
Machinery and equipment – leased	12,470	6,669	19,139	10,277
Total capital assets	<u>8,219,807</u>	<u>11,811,529</u>	<u>20,031,336</u>	<u>19,788,975</u>
Less accumulated depreciation/amortization	<u>(5,265,315)</u>	<u>(5,877,487)</u>	<u>(11,142,802)</u>	<u>(10,582,772)</u>
Net capital assets	<u>2,954,492</u>	<u>5,934,042</u>	<u>8,888,534</u>	<u>9,206,203</u>
Total assets	<u>\$ 4,196,130</u>	<u>\$ 8,056,763</u>	<u>\$ 12,252,893</u>	<u>\$ 12,326,843</u>
Liabilities				
Current liabilities				
Accounts payable	\$ 11,976	\$ 19,024	\$ 31,000	\$ 61,092
Accrued salaries and benefits payable	10,768	7,769	18,537	9,288
Deposits payable	71,551	74,640	146,191	146,204
Due to other governments	38,566	64,797	103,363	101,230
Unearned revenue	4,047	3,135	7,182	5,193
Accrued interest payable	-	56,038	56,038	62,116
Revenue bonds and notes payable	-	470,000	470,000	751,000
Leases payable	4,062	1,291	5,353	1,767
Compensated absences payable	3,656	5,284	8,940	10,362
Total current liabilities	<u>144,626</u>	<u>701,978</u>	<u>846,604</u>	<u>1,148,252</u>
Noncurrent liabilities				
Revenue bonds and notes payable (net of unamortized premium/discount)	-	6,323,473	6,323,473	6,819,952
Leases payable	4,503	4,007	8,510	5,298
Total noncurrent liabilities	<u>4,503</u>	<u>6,327,480</u>	<u>6,331,983</u>	<u>6,825,250</u>
Total liabilities	<u>149,129</u>	<u>7,029,458</u>	<u>7,178,587</u>	<u>7,973,502</u>
Net position				
Net investment in capital assets	2,945,927	(864,729)	2,081,198	1,628,186
Restricted for debt service	948	555,942	556,890	503,767
Unrestricted	1,100,126	1,336,092	2,436,218	2,221,388
Total net position	<u>4,047,001</u>	<u>1,027,305</u>	<u>5,074,306</u>	<u>4,353,341</u>
Total liabilities and net position	<u>\$ 4,196,130</u>	<u>\$ 8,056,763</u>	<u>\$ 12,252,893</u>	<u>\$ 12,326,843</u>

HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Enterprise Funds
Proprietary Funds
Statement of Revenues, Expenses, and Changes in Net Position
Year Ended December 31, 2023
(With Comparative Totals for the Year Ended December 31, 2022)

	Plymouth Towne Square	Vicksburg Crossing	Totals	
			2023	2022
Operating revenues				
Rental revenue	\$ 832,121	\$ 1,349,881	\$ 2,182,002	\$ 2,133,248
Other	3,051	2,529	5,580	9,230
Total operating revenues	<u>835,172</u>	<u>1,352,410</u>	<u>2,187,582</u>	<u>2,142,478</u>
Operating expenses				
Personal services	150,567	149,804	300,371	315,441
Materials and supplies	14,658	13,557	28,215	45,754
Contractual services	458,197	458,105	916,302	944,065
Depreciation/amortization	211,692	351,946	563,638	532,991
Total operating expenses	<u>835,114</u>	<u>973,412</u>	<u>1,808,526</u>	<u>1,838,251</u>
Operating income	58	378,998	379,056	304,227
Nonoperating revenues (expenses)				
Investment earnings (charges)	42,500	68,723	111,223	(56,537)
Amortization of premium/discount	–	26,479	26,479	10,258
Interest expense and fiscal charges	(3,130)	(136,238)	(139,368)	(170,711)
Total nonoperating revenues (expenses)	<u>39,370</u>	<u>(41,036)</u>	<u>(1,666)</u>	<u>(216,990)</u>
Income before contributions and transfers	39,428	337,962	377,390	87,237
Capital contributions	33,575	–	33,575	–
Transfers in	<u>260,000</u>	<u>50,000</u>	<u>310,000</u>	<u>305,000</u>
Changes in net position	333,003	387,962	720,965	392,237
Net position				
Beginning of year	<u>3,713,998</u>	<u>639,343</u>	<u>4,353,341</u>	<u>3,961,104</u>
End of year	<u>\$ 4,047,001</u>	<u>\$ 1,027,305</u>	<u>\$ 5,074,306</u>	<u>\$ 4,353,341</u>

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HOUSING AND REDEVELOPMENT AUTHORITY
OF PLYMOUTH, MINNESOTA

Enterprise Funds
Proprietary Funds
Statement of Cash Flows
Year Ended December 31, 2023
(With Comparative Totals for the Year Ended December 31, 2022)

	Plymouth Towne Square	Vicksburg Crossing	Totals	
			2023	2022
Cash flows from operating activities				
Receipts from customers or users	\$ 829,925	\$ 1,352,159	\$ 2,182,084	\$ 2,128,087
Payments to suppliers	(489,481)	(482,136)	(971,617)	(957,933)
Payments to employees	(144,943)	(147,601)	(292,544)	(311,891)
Other operating revenue	3,051	2,529	5,580	9,230
Net cash flows from operating activities	<u>198,552</u>	<u>724,951</u>	<u>923,503</u>	<u>867,493</u>
Cash flows from noncapital financing activities				
Transfers in from other funds	260,000	50,000	310,000	305,000
Cash flows from capital and related financing activities				
Acquisition and construction of capital assets	(38,868)	(161,056)	(199,924)	(103,562)
Principal paid on capital debt	(335,421)	(421,251)	(756,672)	(7,901,212)
Interest and fiscal charges paid on capital debt	(3,958)	(141,488)	(145,446)	(220,325)
Net cash flows from capital and related financing activities	<u>(378,247)</u>	<u>(723,795)</u>	<u>(1,102,042)</u>	<u>(8,225,099)</u>
Cash flows from investing activities				
Investment earnings and changes in fair value in investments	40,418	62,761	103,179	(42,808)
Net change in cash and cash equivalents	<u>120,723</u>	<u>113,917</u>	<u>234,640</u>	<u>(7,095,414)</u>
Cash and cash equivalents				
Beginning of year	<u>1,082,288</u>	<u>1,974,232</u>	<u>3,056,520</u>	<u>10,151,934</u>
End of year	<u>\$ 1,203,011</u>	<u>\$ 2,088,149</u>	<u>\$ 3,291,160</u>	<u>\$ 3,056,520</u>
Reconciliation of operating income to net cash flows from operating activities				
Operating income	\$ 58	\$ 378,998	\$ 379,056	\$ 304,227
Adjustments to reconcile operating income to net cash flows from operating activities				
Depreciation/amortization	211,692	351,946	563,638	532,991
Changes in assets and liabilities				
Accounts receivable	(4,759)	2,865	(1,894)	(7,844)
Prepaid items	(1,128)	1,987	859	3,853
Accounts payable	(16,431)	(13,661)	(30,092)	25,189
Accrued salaries payable	6,103	3,146	9,249	957
Deposits payable	(62)	49	(13)	2,082
Due to other governments	933	1,200	2,133	2,844
Unearned revenue	2,625	(636)	1,989	601
Compensated absences payable	(479)	(943)	(1,422)	2,593
Total adjustments	<u>198,494</u>	<u>345,953</u>	<u>544,447</u>	<u>563,266</u>
Net cash flows from operating activities	<u>\$ 198,552</u>	<u>\$ 724,951</u>	<u>\$ 923,503</u>	<u>\$ 867,493</u>
Noncash investing, capital and financing activities				
Amortization of premium/discount on capital debt	\$ -	\$ 26,479	\$ 26,479	\$ 10,258
Capital assets acquired through lease purchase	\$ 12,470	\$ -	\$ 12,470	\$ 10,277
Contribution of capital asset from others	\$ 33,575	\$ -	\$ 33,575	\$ -

CITY OF PLYMOUTH

Housing and Redevelopment Authority –
Housing Choice Vouchers
Financial Data Schedule
Balance Sheet
December 31, 2023

Assets		
Current assets		
111	Cash – unrestricted	\$ 757,233
113	Cash – other restricted	43,821
122	Accounts receivable – HUD projects	19,503
128	Fraud recovery	<u>3,715</u>
190	Total assets	<u>\$ 824,272</u>
Liabilities		
Current liabilities		
312	Accounts payable <= 90 days	\$ 2,411
321	Accrued wage/payroll taxes payable	2,351
332	Accounts payable – PHA projects	<u>16,868</u>
300	Total liabilities	<u>21,630</u>
Net position		
511.4	Restricted net position	28,811
512.4	Unrestricted net position	<u>773,831</u>
513	Total net position	<u>802,642</u>
600	Total liabilities and net position	<u>\$ 824,272</u>

The notes to the financial data schedule are an integral part of this statement.

CITY OF PLYMOUTH

Housing and Redevelopment Authority –
Housing Choice Vouchers
Financial Data Schedule
Income Statement
Year Ended December 31, 2023

Revenues		
70600	HUD PHA operating grants	\$ 2,564,677
71100	Investment income – unrestricted	28
71400	Fraud recovery	(4,239)
71500	Other revenue	<u>1,231,792</u>
70000	Total revenues	<u>3,792,258</u>
Operating expenses		
Administrative		
91100	Administrative salaries	114,603
91200	Auditing fees	12,851
91500	Employee benefit contributions – administrative	48,911
91600	Office expenses	5,832
91700	Legal expenses	6,271
91800	Travel	216
91900	Other	<u>25,956</u>
91000	Total administrative	<u>214,640</u>
General expenses		
96130	Workers’ compensation	1,006
96140	All other insurance	<u>1,018</u>
96100	Total insurance premium	<u>2,024</u>
Other general expenses		
96200	Other general expenses	<u>28,866</u>
96900	Total operating expenses	<u>245,530</u>
	Excess of revenue over operating expenses	3,546,728
Other expenses		
97300	Housing assistance payments	2,220,316
97350	HAP portability-in	<u>1,146,144</u>
90000	Total expenses	<u>3,611,990</u>
Other financing sources (uses)		
10020	Transfers out	<u>–</u>
	Excess of operating revenues over total expenses	180,268
Net position		
	Beginning of year	<u>622,374</u>
	End of year	<u>\$ 802,642</u>
Memo account information		
11170	Administrative fee equity	\$ 773,831
11180	Housing assistance payments equity	<u>28,811</u>
	Total net position	<u>\$ 802,642</u>
11190	Unit months available	2,700
11210	Number of unit months leased	2,643

The notes to the financial data schedule are an integral part of this statement.

CITY OF PLYMOUTH

Housing and Redevelopment Authority –
Mainstream Vouchers
Financial Data Schedule
Balance Sheet
December 31, 2023

Assets

Current assets

113	Cash – other restricted	\$	–
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Liabilities

Current liabilities

331	Accounts payable – HUD PHA programs	\$	–
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The notes to the financial data schedule are an integral part of this statement.

CITY OF PLYMOUTH

Housing and Redevelopment Authority –
Mainstream Vouchers
Financial Data Schedule
Income Statement
Year Ended December 31, 2023

Revenues		
70600 HUD PHA operating grants		\$ 198,584
Operating expenses		
Administrative:		
91600 Office expenses		<u>18,991</u>
96900 Total operating expenses		<u>18,991</u>
Excess of operating revenues over expenditures		179,593
Other expenses		
97300 Housing assistance payments		<u>179,593</u>
90000 Total expenses		<u>198,584</u>
Excess of total revenue over total expenses		–
Net position		
Beginning of year		<u>–</u>
End of year		<u>\$ –</u>
Memo account information		
11190 Unit months available		270
11210 Number of unit months leased		227

The notes to the financial data schedule are an integral part of this statement.

CITY OF PLYMOUTH

Housing and Redevelopment Authority –
 State/Local
 Financial Data Schedule
 Balance Sheet
 December 31, 2023

Assets		
Current assets		
111	Cash – unrestricted	\$ 1,716,943
124	Accounts receivable – other government	6,631
125	Accounts receivable – miscellaneous	3,300
129	Accrued interest receivable	29,036
150	Total current assets	<u>1,755,910</u>
Noncurrent assets		
161	Land	152,553
162	Buildings	1,061,115
166	Accumulated depreciation	(133,710)
171	Notes, loans, and mortgages receivable – noncurrent	1,150,000
180	Total noncurrent assets	<u>2,229,958</u>
190	Total assets	<u>\$ 3,985,868</u>
Liabilities		
Current liabilities		
312	Accounts payable <= 90 days	\$ 1,869
321	Accrued wage/payroll taxes payable	5,719
345	Other current liabilities	3,700
300	Total liabilities	<u>11,288</u>
Net position		
508.4	Net investment in capital assets	1,079,958
512.4	Unrestricted net position	2,894,622
513	Total net position	<u>3,974,580</u>
600	Total liabilities and net position	<u>\$ 3,985,868</u>

The notes to the financial data schedule are an integral part of this statement.

CITY OF PLYMOUTH

Housing and Redevelopment Authority –
 State/Local
 Financial Data Schedule
 Income Statement
 Year Ended December 31, 2023

Revenues		
71100	Investment income – unrestricted	\$ 205,286
71500	Other revenue	546,849
70000	Total revenues	<u>752,135</u>
Operating expenses		
Administrative		
91100	Administrative salaries	115,720
91200	Auditing fees	2,852
91500	Employee benefit contributions – administrative	43,336
91600	Office expenses	29,096
91700	Legal expense	1,689
91800	Travel	12
91900	Other	25,312
91000	Total administrative	<u>218,017</u>
Ordinary maintenance and operations		
94300	Contracts	17,273
94000	Total maintenance	<u>17,273</u>
Insurance premiums		
96140	All other insurance	900
96100	Total insurance premiums	<u>900</u>
Other general expenses		
96200	Other general expenses	6,406
96300	Payments in lieu of taxes	2,123
96000	Total other general expenses	<u>8,529</u>
96900	Total operating expenses	<u>244,719</u>
	Excess of operating revenues over operating expenses	507,416
Other expenses		
97400	Depreciation	31,111
90000	Total expenses	<u>275,830</u>
Other financing sources (uses)		
10020	Operating transfers out	(310,000)
10100	Total other financing sources (uses)	<u>(310,000)</u>
	Excess of total revenue over total expenses	166,305
Net position		
	Beginning of year	<u>3,808,275</u>
	End of year	<u>\$ 3,974,580</u>

The notes to the financial data schedule are an integral part of this statement.

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CITY OF PLYMOUTH

Housing and Redevelopment Authority –
Business Activities
Financial Data Schedule
Balance Sheet
December 31, 2023

Assets

Current assets

111	Cash – unrestricted	\$	2,099
114	Cash – tenant security deposit		148,807
131	Investments – unrestricted		2,108,011
132	Investments – restricted		556,890
135	Investments – restricted for payment of current liabilities		475,353
126	Accounts receivable – tenants		12,010
129	Accrued interest receivable		17,646
142	Prepaid expenses and other assets		43,543
150	Total current assets		<u>3,364,359</u>

Noncurrent assets

161	Land		1,333,840
162	Buildings		17,356,399
163	Furniture, equipment, and machinery – dwellings		1,257,947
164	Furniture, equipment, and machinery – administration		30,436
165	Lease asset		19,139
166	Accumulated depreciation		(11,142,802)
167	Construction in progress		33,575
180	Total noncurrent assets		<u>8,888,534</u>

190	Total assets	\$	<u>12,252,893</u>
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Liabilities

Current liabilities

312	Accounts payable <= 90 days	\$	31,118
321	Accrued wage/payroll taxes payable		18,419
322	Accrued compensated absences – current portion		8,940
325	Accrued interest payable		56,038
333	Accounts payable – other government		103,363
341	Tenant security deposit		146,191
342	Unearned revenue		7,182
343	Current portion of long-term debt – capital projects and mortgage revenue bonds		475,353
310	Total current liabilities		<u>846,604</u>

Noncurrent liabilities

351	Long-term debt, net of current – capital projects and mortgage revenue bonds		6,331,983
300	Total liabilities		<u>7,178,587</u>

Net position

508.4	Net investment in capital assets		2,081,198
511.4	Restricted net position		556,890
512.4	Unrestricted net position		2,436,218
513	Total net position		<u>5,074,306</u>
600	Total liabilities and net position	\$	<u>12,252,893</u>

The notes to the financial data schedule are an integral part of this statement.

CITY OF PLYMOUTH

Housing and Redevelopment Authority –
 Business Activities
 Financial Data Schedule
 Income Statement
 Year Ended December 31, 2023

Revenues		
70300	Net tenant rental revenue	\$ 2,067,257
70400	Tenant revenue – other	114,745
70500	Total tenant revenues	<u>2,182,002</u>
71100	Investment income – unrestricted	97,373
71500	Other revenue	39,155
72000	Investment income – restricted	13,850
70000	Total revenues	<u>2,332,380</u>
Operating expenses		
Administrative		
91100	Administrative salaries	133,946
91200	Auditing fees	2,722
91300	Management fee	120,396
91500	Employee benefit contributions – administrative	51,610
91600	Office expenses	31,199
91000	Total administrative	<u>339,873</u>
Tenant services		
92400	Other	15,960
Utilities		
93100	Water	45,830
93200	Electricity	54,323
93300	Gas	55,596
93000	Total utilities	<u>155,749</u>
Ordinary maintenance and operations		
94100	Labor	114,745
94200	Materials and other	14,550
94300	Contracts	413,985
94000	Total maintenance and operations	<u>543,280</u>
General expenses		
96110	Property insurance	86,663
Other general expenses		
96300	Payments in lieu of taxes	103,363
Interest expense		
96710	Interest on mortgage (or bonds) payable	139,368
96730	Amortization of bond issue costs	(26,479)
96700	Total interest expense and amortization costs	<u>112,889</u>
96900	Total operating expenses	<u>1,357,777</u>
	Excess of operating revenues over operating expenses	974,603

The notes to the financial data schedule are an integral part of this statement.

CITY OF PLYMOUTH

Housing and Redevelopment Authority –
 Business Activities
 Financial Data Schedule
 Income Statement (continued)
 Year Ended December 31, 2023

Operating expenses (continued)		
Other expenses		
97400	Depreciation/amortization	563,638
90000	Total expenses	<u>1,921,415</u>
Other financing sources (uses)		
10010	Operating transfers in	<u>310,000</u>
10100	Total other financing sources (uses)	<u>310,000</u>
	Excess of total revenue over total expenses	720,965
Net position		
	Beginning of year	<u>4,353,341</u>
	End of year	<u>\$ 5,074,306</u>
Memo account information		
11020	Required annual debt principal payments	\$ 756,672
11190	Unit months available	2,328
11210	Number of unit months leased	2,278

The notes to the financial data schedule are an integral part of this statement.

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CITY OF PLYMOUTH

Notes to Financial Data Schedules
December 31, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial data schedules are presented on a full accrual basis of accounting. The information in these schedules is presented in accordance with the U.S. Department of Housing and Urban Development (HUD), Office of Public and Indian Housing, Real Estate Assessment Center and the Financial Assessment Subsystem-Public Housing (FASS-PH). Therefore, some of the amounts presented in these schedules may differ from the amounts presented in, or used in the preparation of, the City's basic financial statements.

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STATISTICAL SECTION

STATISTICAL SECTION (UNAUDITED)

This part of the City of Plymouth, Minnesota's (the City) Annual Comprehensive Financial Report (ACFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents

Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being has changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the City's most significant revenue source, including property tax revenue.

Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment in which the City's financial activities take place.

Operating Indicators

These schedules contain service and infrastructure data to help the reader understand how the information in the City's ACFR relates to the services the City provides, and the activities it performs.

CITY OF PLYMOUTH

Net Position by Component
 Last Ten Fiscal Years
 (accrual basis of accounting)
 (amounts expressed in thousands)

	Fiscal Year			
	2014	2015	2016	2017
Governmental activities				
Net investment in capital assets	\$ 188,060	\$ 192,834	\$ 223,538	\$ 224,669
Restricted	13,365	24,401	25,313	23,182
Unrestricted	88,808	76,392	59,654	64,680
Total governmental activities net position	<u>\$ 290,233</u>	<u>\$ 293,627</u>	<u>\$ 308,505</u>	<u>\$ 312,531</u>
Business-type activities				
Net investment in capital assets	\$ 108,738	\$ 109,940	\$ 121,172	\$ 130,912
Restricted	27,846	24,095	19,850	22,209
Unrestricted	8,231	9,127	8,249	8,173
Total business-type activities net position	<u>\$ 144,815</u>	<u>\$ 143,162</u>	<u>\$ 149,271</u>	<u>\$ 161,294</u>
Primary government				
Net investment in capital assets	\$ 296,798	\$ 302,774	\$ 344,710	\$ 355,581
Restricted	41,211	48,496	45,163	45,391
Unrestricted	97,039	85,519	67,903	72,853
Total primary government net position	<u>\$ 435,048</u>	<u>\$ 436,789</u>	<u>\$ 457,776</u>	<u>\$ 473,825</u>

2018	2019	2020	2021	2022	2023
\$ 234,395	\$ 232,592	\$ 243,569	\$ 263,556	\$ 271,492	\$ 279,083
25,663	30,035	32,914	24,222	37,866	46,547
67,360	72,592	73,753	82,337	68,897	64,273
<u>\$ 327,418</u>	<u>\$ 335,219</u>	<u>\$ 350,236</u>	<u>\$ 370,115</u>	<u>\$ 378,255</u>	<u>\$ 389,903</u>
\$ 137,396	\$ 144,608	\$ 153,569	\$ 152,951	\$ 156,847	\$ 163,432
20,626	21,911	27,497	30,023	30,471	31,241
10,261	9,834	8,251	9,017	9,250	12,338
<u>\$ 168,283</u>	<u>\$ 176,353</u>	<u>\$ 189,317</u>	<u>\$ 191,991</u>	<u>\$ 196,568</u>	<u>\$ 207,011</u>
\$ 371,791	\$ 377,200	\$ 397,138	\$ 416,507	\$ 428,339	\$ 442,515
46,289	51,946	60,411	54,245	68,337	77,788
77,621	82,426	82,004	91,354	78,147	76,611
<u>\$ 495,701</u>	<u>\$ 511,572</u>	<u>\$ 539,553</u>	<u>\$ 562,106</u>	<u>\$ 574,823</u>	<u>\$ 596,914</u>

CITY OF PLYMOUTH

Changes in Net Position
 Last Ten Fiscal Years
 (accrual basis of accounting)
 (amounts expressed in thousands)

	Fiscal Year			
	2014	2015	2016	2017
Expenses				
Governmental activities				
General government	\$ 4,743	\$ 5,836	\$ 7,742	\$ 6,596
Economic development	653	679	724	2,178
Parks and recreation	8,427	8,833	9,216	9,206
Public safety	16,111	16,815	22,203	19,476
Public service	4,131	4,410	4,669	5,147
Public works	12,700	13,610	12,253	16,642
Interest and fiscal charges	592	553	301	272
Total governmental activities expenses	<u>47,357</u>	<u>50,736</u>	<u>57,108</u>	<u>59,517</u>
Business-type activities				
Water sewer utility	15,664	17,384	16,869	15,622
Ice center	1,708	1,717	1,906	1,901
Water resources	1,996	2,751	2,660	2,303
Solid waste management	922	1,060	1,082	1,087
Field house	324	284	292	287
Total business-type activities	<u>20,614</u>	<u>23,196</u>	<u>22,809</u>	<u>21,200</u>
Total primary government expenses	<u>\$ 67,971</u>	<u>\$ 73,932</u>	<u>\$ 79,917</u>	<u>\$ 80,717</u>
Program revenues				
Governmental activities				
Charges for services				
General government	\$ 416	\$ 487	\$ 1,470	\$ 1,443
Economic development	-	-	-	-
Parks and recreation	1,599	1,520	1,989	1,534
Public safety	4,516	5,641	4,434	4,211
Public service	1,007	994	1,019	1,055
Public works	2,833	1,910	2,701	1,171
Operating grants and contributions	9,405	9,393	9,434	10,241
Capital grants and contributions	15,343	9,871	14,970	9,268
Total governmental activities program revenues	<u>35,119</u>	<u>29,816</u>	<u>36,017</u>	<u>28,923</u>

2018	2019	2020	2021	2022	2023
\$ 6,916	\$ 7,056	\$ 7,632	\$ 6,990	\$ 8,020	\$ 9,324
882	1,783	1,688	3,858	220	799
9,630	10,153	10,188	10,966	14,433	15,807
19,495	21,211	22,039	26,211	27,662	27,912
5,431	5,644	5,021	5,319	5,620	6,107
15,345	30,504	17,782	17,235	17,585	17,926
234	198	509	1,294	1,277	1,276
<u>57,933</u>	<u>76,549</u>	<u>64,859</u>	<u>71,873</u>	<u>74,817</u>	<u>79,151</u>
16,217	17,889	18,834	19,342	20,415	22,654
1,974	2,055	1,878	2,139	2,700	2,791
2,661	2,537	2,702	3,076	3,382	3,566
1,089	1,222	1,280	1,411	1,511	1,674
312	390	360	420	407	480
<u>22,253</u>	<u>24,093</u>	<u>25,054</u>	<u>26,388</u>	<u>28,415</u>	<u>31,165</u>
<u>\$ 80,186</u>	<u>\$ 100,642</u>	<u>\$ 89,913</u>	<u>\$ 98,261</u>	<u>\$ 103,232</u>	<u>\$ 110,316</u>

\$ 1,564	\$ 1,591	\$ 1,517	\$ 1,674	\$ 1,711	\$ 1,822
–	5	27	36	21	7
2,081	1,817	779	1,543	2,391	3,225
4,428	4,848	3,830	4,213	4,201	6,125
1,155	1,193	305	195	279	384
1,553	1,918	1,802	1,937	1,716	1,108
10,795	25,239	12,610	12,849	13,382	14,967
10,240	6,427	9,205	18,059	10,337	9,344
<u>31,816</u>	<u>43,038</u>	<u>30,075</u>	<u>40,506</u>	<u>34,038</u>	<u>36,982</u>

CITY OF PLYMOUTH

Changes in Net Position
 Last Ten Fiscal Years (continued)
 (accrual basis of accounting)
 (amounts expressed in thousands)

	Fiscal Year			
	2014	2015	2016	2017
Program revenues (continued)				
Business-type activities				
Charges for services				
Water sewer utility	\$ 14,354	\$ 15,315	\$ 15,314	\$ 17,019
Ice center	1,508	1,603	1,608	1,537
Water resources	2,705	2,816	3,045	3,251
Solid waste management	498	519	596	764
Field house	378	392	376	389
Operating grants and contributions	327	378	629	262
Capital grants and contributions	3,970	1,987	6,200	5,208
Total business-type activities program revenues	<u>23,740</u>	<u>23,010</u>	<u>27,768</u>	<u>28,430</u>
Total primary government program revenues	<u>\$ 58,859</u>	<u>\$ 52,826</u>	<u>\$ 63,785</u>	<u>\$ 57,353</u>
Net (expense) revenue				
Governmental activities	\$ (12,238)	\$ (20,920)	\$ (21,091)	\$ (30,594)
Business-type activities	<u>3,126</u>	<u>(186)</u>	<u>4,959</u>	<u>7,230</u>
Total primary government net expense	<u>\$ (9,112)</u>	<u>\$ (21,106)</u>	<u>\$ (16,132)</u>	<u>\$ (23,364)</u>
General revenues and other changes in net position				
Governmental activities				
Property taxes	\$ 30,038	\$ 31,108	\$ 32,191	\$ 33,824
Other taxes	-	-	-	-
Franchise taxes	-	2,631	2,164	2,211
Unrestricted grants and contributions	-	-	-	-
Unrestricted investment earnings (charges)	3,448	1,644	1,116	1,472
Gain on sale of capital assets	144	83	39	111
Other	326	432	993	1,197
Transfers	1,920	(299)	(534)	(4,195)
Total governmental activities	<u>35,876</u>	<u>35,599</u>	<u>35,969</u>	<u>34,620</u>
Business-type activities				
Unrestricted investment earnings (charges)	1,165	676	616	598
Unrestricted grants and contributions	-	-	-	-
Transfers	(1,920)	299	534	4,195
Total business-type activities	<u>(755)</u>	<u>975</u>	<u>1,150</u>	<u>4,793</u>
Total primary government	<u>\$ 35,121</u>	<u>\$ 36,574</u>	<u>\$ 37,119</u>	<u>\$ 39,413</u>
Change in net position				
Governmental activities	\$ 23,638	\$ 14,679	\$ 14,878	\$ 4,026
Business-type activities	<u>2,371</u>	<u>789</u>	<u>6,109</u>	<u>12,023</u>
Total primary government	<u>\$ 26,009</u>	<u>\$ 15,468</u>	<u>\$ 20,987</u>	<u>\$ 16,049</u>

2018	2019	2020	2021	2022	2023
\$ 17,915	\$ 17,914	\$ 18,706	\$ 20,952	\$ 20,849	\$ 23,293
1,648	1,801	1,294	1,855	2,237	2,330
3,505	4,089	4,093	4,279	4,759	4,922
757	845	950	1,090	1,215	1,353
419	400	209	311	360	375
255	197	200	187	348	256
5,467	2,905	8,140	4,655	3,660	1,388
<u>29,966</u>	<u>28,151</u>	<u>33,592</u>	<u>33,329</u>	<u>33,428</u>	<u>33,917</u>
<u>\$ 61,782</u>	<u>\$ 71,189</u>	<u>\$ 63,667</u>	<u>\$ 73,835</u>	<u>\$ 67,466</u>	<u>\$ 70,899</u>
\$ (26,117)	\$ (33,511)	\$ (34,784)	\$ (31,367)	\$ (40,779)	\$ (42,169)
7,713	4,058	8,538	6,941	5,013	2,752
<u>\$ (18,404)</u>	<u>\$ (29,453)</u>	<u>\$ (26,246)</u>	<u>\$ (24,426)</u>	<u>\$ (35,766)</u>	<u>\$ (39,417)</u>
\$ 35,375	\$ 36,925	\$ 40,056	\$ 43,834	\$ 45,664	\$ 47,757
–	–	52	434	612	669
2,297	2,401	2,537	2,598	2,712	2,804
–	–	5,515	–	7,021	–
1,889	4,384	4,058	(550)	(6,257)	6,561
122	95	195	176	100	288
868	299	234	298	239	1,474
1,379	(2,792)	(2,846)	4,456	(1,172)	(5,736)
<u>41,930</u>	<u>41,312</u>	<u>49,801</u>	<u>51,246</u>	<u>48,919</u>	<u>53,817</u>
655	1,220	1,153	189	(1,608)	1,955
–	–	427	–	–	–
(1,379)	2,792	2,846	(4,456)	1,172	5,736
<u>(724)</u>	<u>4,012</u>	<u>4,426</u>	<u>(4,267)</u>	<u>(436)</u>	<u>7,691</u>
<u>\$ 41,206</u>	<u>\$ 45,324</u>	<u>\$ 54,227</u>	<u>\$ 46,979</u>	<u>\$ 48,483</u>	<u>\$ 61,508</u>
\$ 15,813	\$ 7,801	\$ 15,017	\$ 19,879	\$ 8,140	\$ 11,648
6,989	8,070	12,964	2,674	4,577	10,443
<u>\$ 22,802</u>	<u>\$ 15,871</u>	<u>\$ 27,981</u>	<u>\$ 22,553</u>	<u>\$ 12,717</u>	<u>\$ 22,091</u>

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CITY OF PLYMOUTH

Governmental Activities Tax Revenues by Source
 Last Ten Fiscal Years
 (accrual basis of accounting)
 (amounts expressed in thousands)

<u>Fiscal Year</u>	<u>Property Taxes</u>	<u>Other Taxes</u>	<u>Franchise Taxes</u>	<u>Total Taxes</u>
2014	\$ 30,038	\$ -	\$ -	\$ 30,038
2015	31,108	-	2,631	33,739
2016	32,191	-	2,164	34,355
2017	33,824	-	2,211	36,035
2018	35,375	-	2,297	37,672
2019	36,925	-	2,401	39,326
2020	40,056	52	2,537	42,645
2021	43,834	434	2,598	46,866
2022	45,664	612	2,712	48,988
2023	47,757	669	2,804	51,230

CITY OF PLYMOUTH

Fund Balances of Governmental Funds
 Last Ten Fiscal Years
 (modified accrual basis of accounting)
 (amounts expressed in thousands)

	Fiscal Year			
	2014	2015	2016	2017
General Fund				
Nonspendable	\$ 474	\$ 69	\$ 81	\$ 69
Restricted	-	-	-	-
Assigned	689	180	160	57
Unassigned	12,240	14,349	14,836	15,710
Total General Fund	<u>\$ 13,403</u>	<u>\$ 14,598</u>	<u>\$ 15,077</u>	<u>\$ 15,836</u>
All other governmental funds				
Nonspendable	\$ 60	\$ 54	\$ 53	\$ 54
Restricted	16,233	19,065	20,422	17,822
Assigned	48,901	48,915	34,509	39,427
Unassigned	(542)	-	-	-
Total all other governmental funds	<u>\$ 64,592</u>	<u>\$ 68,034</u>	<u>\$ 54,984</u>	<u>\$ 57,303</u>
Total all funds	<u>\$ 77,995</u>	<u>\$ 82,632</u>	<u>\$ 70,061</u>	<u>\$ 73,139</u>

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$ 97	\$ 471	\$ 149	\$ 146	\$ 74	\$ 129
-	-	-	-	-	2,303
80	133	58	13	1	2
<u>16,509</u>	<u>16,812</u>	<u>17,757</u>	<u>18,623</u>	<u>19,965</u>	<u>21,450</u>
<u>\$ 16,686</u>	<u>\$ 17,416</u>	<u>\$ 17,964</u>	<u>\$ 18,782</u>	<u>\$ 20,040</u>	<u>\$ 23,884</u>
\$ 48	\$ 60	\$ 59	\$ 60	\$ 74	\$ 74
20,048	24,036	60,937	40,122	36,565	41,398
40,283	39,180	42,540	45,054	35,486	29,171
-	(10,226)	-	-	(1,265)	(1,282)
<u>\$ 60,379</u>	<u>\$ 53,050</u>	<u>\$ 103,536</u>	<u>\$ 85,236</u>	<u>\$ 70,860</u>	<u>\$ 69,361</u>
<u>\$ 77,065</u>	<u>\$ 70,466</u>	<u>\$ 121,500</u>	<u>\$ 104,018</u>	<u>\$ 90,900</u>	<u>\$ 93,245</u>

CITY OF PLYMOUTH

Changes in Fund Balances of Governmental Funds
 Last Ten Fiscal Years
 (modified accrual basis of accounting)
 (amounts expressed in thousands)

	Fiscal Year			
	2014	2015	2016	2017
Revenues				
Property taxes	\$ 30,017	\$ 31,184	\$ 32,100	\$ 33,974
Special assessments	76	36	20	32
Licenses and permits	5,078	5,954	4,643	4982
Other taxes	-	-	-	-
Intergovernmental	13,181	11,569	15,138	11,772
Charges for services	4,840	4,680	6,212	5,263
Franchise taxes	839	2,631	2,164	2,211
Fines and forfeitures	606	636	444	539
Contributions	1,301	3,582	2,157	2,365
Investment earnings (charges)	2,525	1,225	853	997
Loan repayments	8	8	8	8
Other	291	389	946	1,181
Total revenues	<u>58,762</u>	<u>61,894</u>	<u>64,685</u>	<u>63,324</u>
Expenditures				
Current				
General government	4,492	5,598	7,348	6,391
Economic development	673	690	694	2,161
Parks and recreation	7,314	7,624	7,708	7,737
Public safety	15,913	16,720	17,801	18,942
Public services	4,021	4,284	4,545	5,016
Public works	5,353	6,223	4,864	8,309
Interest on interfund advances	45	56	64	54
Debt service				
Principal retirement	1,345	1,810	995	2,595
Interest and fiscal charges	646	601	408	348
Bond issuance costs	-	63	-	-
Capital outlay	23,691	15,773	35,874	12,020
Total expenditures	<u>63,493</u>	<u>59,442</u>	<u>80,301</u>	<u>63,573</u>
Excess (deficiency) of revenues over expenditures	(4,731)	2,452	(15,616)	(249)
Other financing sources (uses)				
Transfers in	30,790	24,202	27,623	25,585
Transfers out	(25,033)	(20,918)	(24,577)	(22,258)
Bonds issued	-	3,295	-	-
Premium (discount) on debt	-	121	-	-
Payment on refunded bonds	-	(4,575)	-	-
Total other financing sources (uses)	<u>5,757</u>	<u>2,125</u>	<u>3,046</u>	<u>3,327</u>
Net change in fund balances	<u>\$ 1,026</u>	<u>\$ 4,577</u>	<u>\$ (12,570)</u>	<u>\$ 3,078</u>
Debt service as a percentage of noncapital expenditures	<u>5.0%</u>	<u>5.5%</u>	<u>3.2%</u>	<u>5.8%</u>

	2018	2019	2020	2021	2022	2023
\$	35,359	\$ 36,925	\$ 39,976	\$ 43,856	\$ 45,620	\$ 47,680
	28	23	46	11	17	46
	4,583	5,096	4,105	4,096	4,044	6,021
	–	–	34	289	408	669
	10,789	12,492	30,772	19,476	22,264	18,113
	5,801	6,162	4,267	5,214	5,989	6,311
	2,297	2,401	2,537	2,598	2,712	2,804
	520	539	322	349	315	357
	2,603	1,887	1,433	1,614	4,598	2,008
	1,290	2,955	2,669	(367)	(4,060)	4,522
	8	9	12	15	16	252
	831	262	66	253	210	1,460
	<u>64,109</u>	<u>68,751</u>	<u>86,239</u>	<u>77,404</u>	<u>82,133</u>	<u>90,243</u>
	6,704	6,811	7,306	6,810	7,250	8,403
	903	1,779	1,707	3,887	724	784
	8,234	8,515	8,434	9,214	10,303	11,546
	20,096	21,353	22,227	23,128	24,280	24,880
	5,318	5,550	4,917	5,234	5,446	6,020
	6,057	20,780	7,641	5,969	6,548	6,699
	44	33	22	10	6	–
	1,000	1,050	2,450	930	2,925	3,860
	288	253	204	934	1,556	1,537
	–	–	243	154	–	–
	16,631	13,155	27,426	67,114	47,337	30,240
	<u>65,275</u>	<u>79,279</u>	<u>82,577</u>	<u>123,384</u>	<u>106,375</u>	<u>93,969</u>
	(1,166)	(10,528)	3,662	(45,980)	(24,242)	(3,726)
	17,801	15,311	28,291	23,259	36,653	31,096
	(12,709)	(11,382)	(22,756)	(15,719)	(32,422)	(25,025)
	–	–	38,965	19,915	–	–
	–	–	2,872	1,043	–	–
	–	–	–	–	–	–
	<u>5,092</u>	<u>3,929</u>	<u>47,372</u>	<u>28,498</u>	<u>4,231</u>	<u>6,071</u>
\$	<u>3,926</u>	<u>\$ (6,599)</u>	<u>\$ 51,034</u>	<u>\$ (17,482)</u>	<u>\$ (20,011)</u>	<u>\$ 2,345</u>
	<u>2.7%</u>	<u>2.0%</u>	<u>4.8%</u>	<u>3.3%</u>	<u>7.6%</u>	<u>8.5%</u>

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CITY OF PLYMOUTH

Governmental Funds Tax Revenues by Source
 Last Ten Fiscal Years
 (modified accrual basis of accounting)
 (amounts expressed in thousands)

<u>Fiscal Year</u>	<u>Property Taxes</u>	<u>Other Taxes</u>	<u>Franchise Taxes</u>	<u>Total</u>
2014	\$ 30,017	\$ —	\$ 839	\$ 30,856
2015	31,184	—	2,631	33,815
2016	32,100	—	2,164	34,264
2017	33,974	—	2,211	36,185
2018	35,359	—	2,297	37,656
2019	36,925	—	2,401	39,326
2020	39,976	34	2,537	42,547
2021	43,856	289	2,598	46,743
2022	45,620	408	2,712	48,740
2023	47,680	669	2,804	51,153

CITY OF PLYMOUTH

Assessed Value/Tax Capacity Value and Estimated Market Value
 Last Ten Fiscal Years
 (amounts expressed in thousands, except for population and direct tax rate)

Fiscal Year	Population	Real Property		Personal Property	
		Assessed/Tax Capacity Value Property	Estimated Market Value	Assessed/Tax Capacity Value Property	Estimated Market Value
2014	73,633	\$ 105,159	\$ 8,872,822	\$ 1,296	\$ 65,587
2015	74,592	112,282	9,510,688	1,378	69,647
2016	75,452	117,851	9,966,663	1,466	71,290
2017	76,882	127,423	10,707,728	1,633	82,544
2018	78,351	134,893	11,258,884	1,799	90,789
2019	79,475	144,761	12,119,522	1,983	99,971
2020	81,026	155,816	12,983,195	2,010	101,377
2021	81,184	165,696	13,745,903	2,132	107,430
2022	80,762	172,009	14,310,041	1,263	63,980
2023	81,000	200,269	16,592,970	1,413	71,592

Note 1: See the Schedule of Demographic and Economic Statistics for population data.

Note 2: See the Schedule of Direct and Overlapping Property Tax Rates for the direct tax rate data.

Source: Hennepin County

Total Real and Personal Property		
Assessed/Tax Capacity Value Property	Estimated Market Value	Total Direct Tax Capacity Rate
\$ 106,455	\$ 8,938,409	30.12
113,660	9,580,335	28.38
119,317	10,037,953	27.84
129,056	10,790,272	26.96
136,692	11,349,673	26.80
146,744	12,219,493	26.36
157,826	13,084,572	26.21
167,828	13,853,333	26.51
173,272	14,374,021	27.58
201,682	16,664,562	24.64

CITY OF PLYMOUTH

Direct and Overlapping Governments
Property Tax Rates
Last Ten Fiscal Years

Fiscal Year	City of Plymouth Rates			Overlapping Rates (1)			
	Operating	Housing and Redevelopment Authority	Total City	Hennepin County Operating	Other Districts Operating	School Districts	
		ISD No. 270 Operating	ISD No. 279 Operating				
2014	29.55	0.57	30.12	49.96	10.56	32.36	29.82
2015	27.85	0.53	28.38	46.40	9.80	30.34	27.16
2016	27.33	0.51	27.84	45.36	9.53	28.51	26.27
2017	26.48	0.48	26.96	44.09	9.33	25.61	26.73
2018	26.34	0.46	26.80	42.81	8.97	29.04	24.92
2019	25.92	0.44	26.36	41.86	8.55	27.02	26.36
2020	25.80	0.41	26.21	41.08	8.22	27.19	22.01
2021	26.12	0.39	26.51	38.21	7.81	26.48	22.12
2022	27.19	0.39	27.58	38.54	5.61	26.78	21.93
2023	24.31	0.33	24.64	34.54	6.94	25.01	19.64

(1) Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all of the City's property owners (e.g., only one school district will assess taxes to any one given property).

Source: Hennepin County

Overlapping Rates (1)

School Districts		Watershed Districts			
ISD No. 281 Operating	ISD No. 284 Operating	District No. 2 Operating	District No. 3 Operating	District No. 7 Operating	District No. 8 Operating
34.78	24.57	–	1.81	0.75	–
33.23	26.25	0.13	1.74	0.78	0.26
33.83	26.11	0.22	1.72	0.90	0.25
31.61	26.29	0.40	1.74	0.90	0.27
31.96	25.46	0.31	1.69	0.88	0.08
26.36	24.83	32.00	1.57	0.87	0.34
26.45	26.68	0.17	1.49	0.85	0.16
25.53	26.91	0.07	1.42	0.79	0.84
26.51	29.30	0.16	1.37	0.89	0.41
24.09	23.85	0.26	1.22	1.00	0.05

CITY OF PLYMOUTH

Principal Property Taxpayers
Current Fiscal Year and Nine Years Prior

Taxpayer	2023			2014		
	Net Tax Capacity	Rank	Percentage of Net Tax Capacity Value	Net Tax Capacity	Rank	Percentage of Tax Capacity Value
IRET Properties	\$ 1,396,013	1	0.74 %	\$ -	-	- %
Pembroke TCM Atria LLC	1,139,250	2	0.60	837,938	1	0.86
TFO Reva Wildamere PCC, LLC	1,130,850	3	0.60	-	-	-
The Connor Group	1,039,238	4	0.55	-	-	-
Weidner Property Management	984,163	5	0.52	538,475	4	0.55
CVIII Vicksburg Village LLC	957,938	6	0.51	457,913	7	0.47
Bigos Management, Inc.	908,025	7	0.48	400,050	10	0.41
CenterPoint Energy	821,078	8	0.43	-	-	-
Abbott Laboratories	776,250	9	0.41	-	-	-
505 Waterford LLC	773,650	10	0.41	574,684	3	0.59
GS Park Place LLC	-	-	-	640,625	2	0.66
Plymouth Corp Center	-	-	-	485,848	5	0.50
US Retail Partners LLC	-	-	-	466,560	6	0.48
AX Waterfod LP	-	-	-	454,266	8	0.47
Mept Plymouth LLC	-	-	-	412,500	9	0.42
Total	<u>\$ 9,926,455</u>		<u>5.25 %</u>	<u>\$ 5,268,859</u>		<u>5.42 %</u>

Source: Certificate as to Taxes and Taxable Property, furnished by Hennepin County and obtained from Ehlers.

CITY OF PLYMOUTH

Property Tax Levies and Collections
 Last Ten Fiscal Years
 (amounts expressed in thousands)

Fiscal Year	Total Tax Levy for Fiscal Year *	Collected Within the Fiscal Year of Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2014	\$ 29,770	\$ 29,601	99.43 %	\$ 169	\$ 29,770	100.00 %
2015	30,365	30,365	100.00	–	30,365	100.00
2016	31,273	31,144	99.59	129	31,273	100.00
2017	32,805	32,657	99.55	148	32,805	100.00
2018	34,347	34,158	99.45	152	34,310	99.89
2019	36,031	35,835	99.46	190	36,025	99.98
2020	38,683	38,201	98.75	473	38,674	99.98
2021	41,377	41,253	99.70	101	41,354	99.94
2022	44,273	43,710	98.73	524	44,234	99.91
2023	47,161	46,975	99.61	–	46,975	99.61

* Total Tax Levy includes HRA levy

CITY OF PLYMOUTH

Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

(amounts expressed in thousands, except per capita amount)

Fiscal Year	Governmental Activities				
	General Obligation Bonds	Tax Increment Bonds	Finance Purchases	Leases	SBITA
2014	\$ 14,420	\$ 2,938	\$ -	\$ -	\$ -
2015	12,494	1,852	-	-	-
2016	11,586	1,685	-	-	-
2017	9,144	1,493	-	-	-
2018	8,303	1,292	-	-	-
2019	7,433	1,070	296	-	-
2020	46,976	833	222	-	-
2021	67,068	572	148	-	-
2022	64,132	295	134	635	-
2023	60,332	-	48	659	172

(1) See Demographic and Economic Statistics schedule for population and personal income information.

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

Business-Type Activities		Total Primary Government	Per Capita (1)	Percentage of Personal Income (1)
Water Revenue Bonds				
\$ 5,127	\$ 22,485	\$ 305	0.65 %	
4,176	18,522	248	0.54	
3,210	16,481	218	0.46	
2,214	12,851	167	0.34	
1,193	10,788	138	0.27	
–	8,799	111	0.20	
–	48,031	593	1.05	
–	67,788	835	1.43	
–	65,196	807	1.30	
–	61,211	756	1.09	

CITY OF PLYMOUTH

Ratios of General Bonded Debt Outstanding
 Last Ten Fiscal Years
 (amounts expressed in thousands, except per capita amount)

<u>Fiscal Year December 31,</u>	<u>General Obligation Bonds (1)</u>	<u>Less Net Position Restricted For Debt</u>	<u>Total</u>	<u>Percentage of Estimated Market Value of Property (1)</u>	<u>Per Capita (1)</u>
2014	\$ 22,485	\$ 2,611	\$ 19,874	0.22 %	\$ 270
2015	18,522	2,032	16,490	0.17	221
2016	16,481	2,194	14,287	0.14	189
2017	12,851	1,865	10,986	0.10	143
2018	10,788	2,181	8,607	0.08	110
2019	8,503	2,155	6,348	0.05	80
2020	47,809	2,196	45,613	0.35	563
2021	67,640	3,048	64,592	0.47	796
2022	64,427	3,513	60,914	0.42	754
2023	60,332	3,964	56,368	0.34	696

(1) See the Schedule of Assessed Value/Tax Capacity Value and Estimated Market Value for property data and population.

Notes: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

CITY OF PLYMOUTH

Direct and Overlapping Governmental Activities Debt
December 31, 2023

Governmental Unit	Net Debt Outstanding	Estimated Percentage Applicable*	Estimated Share of Overlapping Debt
Overlapping debt			
Hennepin County	\$ 1,056,334,526	7.34 %	\$ 77,534,954
ISD No. 270, Hopkins	139,056,123	3.42	4,755,719
ISD No. 279, Osseo	124,692,100	8.91	11,110,066
ISD No. 281, Robbinsdale	191,267,200	22.78	43,570,668
ISD No. 284, Wayzata	186,968,938	56.33	105,319,603
Metropolitan Council	89,723,130	3.64	3,265,922
Three Rivers Park District	49,655,074	10.12	5,025,093
Hennepin County Regional Railroad	80,622,443	7.34	5,917,687
Total overlapping debt	1,918,319,534		256,499,713
Direct debt			
City of Plymouth direct debt	53,983,333	100.00	53,983,333
Total direct and overlapping debt	\$ 1,972,302,867		\$ 310,483,046

* The percentage applicable to the City was determined by dividing the portion of tax capacity within the City by the total tax capacity of the taxing jurisdiction.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and, therefore, responsible for repaying the debt of each overlapping government.

Source: Hennepin County

CITY OF PLYMOUTH

Legal Debt Margin Information
 Last Ten Fiscal Years
 (amounts expressed in thousands)

	Fiscal Year			
	2014	2015	2016	2017
Debt limit	\$ 268,152	\$ 287,410	\$ 301,229	\$ 323,708
Total net debt applicable to the limit	11,464	10,033	9,046	6,970
Legal debt margin	<u>\$ 256,688</u>	<u>\$ 277,377</u>	<u>\$ 292,183</u>	<u>\$ 316,738</u>
Total net debt applicable to the limit as a percentage of debt limit	4.28%	3.49%	3.00%	2.15%

Notes: Under state of Minnesota law, the City's outstanding general obligation debt should not exceed 3 percent of the market value of taxable property. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for the extinguishment of those obligations.

2018	2019	2020	2021	2022	2023
\$ 340,490	\$ 366,585	\$ 392,537	\$ 415,600	\$ 431,221	\$ 499,937
5,854	5,050	41,759	60,152	57,037	53,021
<u>\$ 334,636</u>	<u>\$ 361,535</u>	<u>\$ 350,778</u>	<u>\$ 355,448</u>	<u>\$ 374,184</u>	<u>\$ 446,916</u>
1.72%	1.38%	10.64%	14.47%	13.23%	10.61%

Legal Debt Margin Calculations for Fiscal Year 2023

Market value	\$ 16,664,562
Debt limit (3% of market value)	499,937
Debt applicable to the limit	56,985
Less amount set aside for related debt service	<u>(3,964)</u>
Total net debt applicable to limit	<u>53,021</u>
Legal debt margin	<u>\$ 446,916</u>

CITY OF PLYMOUTH

Pledged Revenue Coverage
 Last Ten Fiscal Years
 (amounts expressed in thousands)

Fiscal Year Ended December 31	Water Revenue Bonds						Coverage
	Water-Sewer Utility Gross Revenues	Less Operating Expenses	Net Available Revenue	Debt Service			
				Principal	Interest		
2014	\$ 15,386	\$ 11,408	\$ 3,978	\$ 950	\$ 253	3.31	
2015	15,856	13,066	2,790	920	87	2.77	
2016	15,816	12,987	2,829	935	60	2.84	
2017	17,535	11,872	5,663	965	31	5.69	
2018	18,461	12,483	5,978	990	2	6.03	
2019	19,481	12,871	6,610	1,005	–	6.58	
2020	–	–	–	–	–	–	
2021	–	–	–	–	–	–	
2022	–	–	–	–	–	–	
2023	–	–	–	–	–	–	

Note 1: Details regarding the government’s outstanding debt can be found in the notes to the financial statements.

Note 2: Gross revenue includes operating revenue, investment income, and nonoperating revenues exclusive of connection fees plus operating transfers in for other funds’ share of debt service requirements.

Note 3: Operating expenses include personal services, materials and supplies, and contractual services.

CITY OF PLYMOUTH

Demographic and Economic Statistics
Last Ten Fiscal Years

Fiscal Year	Population (1)	Personal Income (In Thousands)	Per Capita Personal Income (2)	School Enrollment (3)	Unemployment Rate (1)
2014	73,633	\$ 3,456,922	\$ 46,948	51,613	3.6 %
2015	74,592	3,459,204	46,375	51,425	2.6
2016	75,452	3,556,053	47,130	51,697	2.6
2017	76,882	3,774,752	49,098	52,169	3.0
2018	78,351	3,941,682	50,308	52,677	2.4
2019	79,475	4,307,545	54,200	53,052	2.2
2020	81,026	4,569,866	56,400	53,201	2.4
2021	81,184	4,754,297	58,562	51,985	3.5
2022	80,762	5,029,050	62,270	51,312	2.3
2023	81,000	5,630,634	69,514	51,291	2.2

(1) Minnesota Department of Employment and Economic Development.

(2) Metropolitan Council.

(3) School district boundaries do not conform to city boundaries; enrollment totals include students from surrounding communities.

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CITY OF PLYMOUTH

Principal Employers
Current Fiscal Year and Nine Years Prior

Taxpayer	2023			2014		
	Employees	Rank	Percentage of Total Plymouth Employment	Employees	Rank	Percentage of Total Plymouth Employment
Zayo Group	3,500	1	4.3 %	–	–	– %
ISD No. 284 (Wayzata)	2,529	2	3.1	1,505	1	3.1
Medtronic	1,168	3	1.4	–	–	–
City of Plymouth	830	4	1.0	571	7	1.2
U.S. Foods	700	5	0.9	500	9	1.0
Meritian Health	600	6	0.7	–	–	–
Life Time Fitness	325	7	0.4	–	–	–
Target	301	8	0.4	–	–	–
TURCK Inc.	300	9	0.4	–	–	–
Polaris	300	9	0.4	–	–	–
Aimia	–	–	–	1,000	2	2.0
Select Comfort Corp	–	–	–	900	3	1.8
EV3, Inc.	–	–	–	875	4	1.8
St. Jude Medical	–	–	–	800	5	1.6
Prudential Insurance Company	–	–	–	598	6	1.2
Honeywell International	–	–	–	525	8	1.1
Nilfisk-Advance, Inc.	–	–	–	500	9	1.0
Total	10,553		13.1 %	7,774		15.8 %

Note: Data is based on the most current information available.

Source: Ehlers

CITY OF PLYMOUTH

Full-Time Equivalent City Government Employees by Function
Last Ten Fiscal Years

	Fiscal Year			
	2014	2015	2016	2017
General government				
Administration	8	12	12	12
Finance	11	9	9	8
Inspection	11	12	12	11
Planning	12	12	12	12
Information technology	6	6	6	6
Economic development				
Administration	-	-	-	1
Parks and recreation				
Administration	9	10	10	10
Park maintenance	20	22	23	22
Plymouth Community Center	5	5	5	5
Ice center	5	4	4	4
Public safety				
Police administration	71	71	73	78
Police and fire – civilian	17	13	16	14
Full-time firefighters	6	6	7	12
Public works				
Engineering	11	11	11	9
Streets	15	16	14	15
Central equipment	6	5	7	6
Recycling administration	1	1	1	-
Risk management	1	1	1	1
Building management	2	2	1	1
Public service				
Housing and development	2	2	2	2
Sewer/water	25	22	24	22
Transit	-	-	1	1
	<u>244</u>	<u>242</u>	<u>251</u>	<u>252</u>
Total employees	<u>244</u>	<u>242</u>	<u>251</u>	<u>252</u>

Source: City's Human Resources Department

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
12	2	13	15	14	15
8	8	8	9	9	10
10	9	9	9	10	10
12	12	11	13	13	13
6	6	6	5	6	6
1	1	1	–	–	–
10	11	11	14	12	14
23	23	23	26	24	25
5	5	6	7	7	10
4	4	5	5	5	5
80	76	80	78	71	74
15	17	19	20	25	24
14	21	22	24	28	29
7	9	11	12	6	6
15	18	17	16	18	18
6	8	8	6	5	5
–	–	–	–	–	–
1	1	1	1	1	1
2	2	1	3	3	3
2	2	2	–	–	–
23	22	25	25	33	33
1	1	1	1	1	1
<u>257</u>	<u>258</u>	<u>280</u>	<u>289</u>	<u>291</u>	<u>302</u>

CITY OF PLYMOUTH

Operating Indicators by Function
Last Ten Years

Function/Program	Fiscal Year			
	2014	2015	2016	2017
Police				
Medical calls	3,765	3,892	4,043	4,267
Traffic incidents	14,473	14,186	10,965	15,951
Citations	10,140	11,580	7,113	9,659
Other	13,982	15,063	20,477	17,688
Fire				
Inspections	1,191	1,488	1,305	1,112
Fire calls				
Fire	165	182	203	193
Pressure rupture/explosion	5	11	6	7
Rescue and EMS	235	222	234	341
Hazardous condition	128	129	129	135
Service calls	165	115	159	227
Good intent	381	386	394	336
False alarm/call	440	433	367	410
Severe weather	2	2	–	1
Special incidents	–	–	1	1
Other	–	–	–	–
Inspections				
Permit-related	20,370	23,468	21,098	21,433
Nonpermit-related	2,595	2,244	2,005	1,874
Recreation				
Hours of ice time	6,889	6,902	6,713	6,235
Number of programs	2,113	2,150	2,191	1,615
Plymouth Community Center rentals	4,204	4,081	3,998	3,567
Water				
Gallons of water production (in thousands)	2,898,520	2,925,520	2,944,140	3,006,304
Watermain breaks	39	35	35	39
Public works				
Snowplowing hours	1,682	1,749	1,872	4,008

Source: Various city departments

2018	2019	2020	2021	2022	2023
4,339	4,620	4,509	4,956	5,257	5,107
16,638	17,788	10,393	10,695	10,219	11,903
8,606	10,401	6,113	5,146	4,090	5,802
16,267	16,756	21,326	22,517	26,019	24,773
874	775	668	579	750	556
185	192	160	189	164	193
7	2	4	6	1	7
323	514	932	1,332	1,781	2,994
192	178	158	181	188	178
240	286	401	471	409	397
441	415	466	579	677	816
443	424	423	452	495	472
1	1	5	–	1	–
2	1	–	3	6	2
–	–	65	54	68	436
21,639	22,311	20,808	20,876	19,125	23,101
1,855	2,127	1,460	1,644	1,859	1,673
8,882	8,330	5,717	8,921	7,508	7,643
2,085	1,741	1,170	2,035	2,493	2,646
3,779	3,906	1,537	1,274	1,305	2,131
2,982,075	2,667,870	3,210,000	3,585,425	3,395,310	3,598,095
35	34	37	57	41	26
6,078	3,580	5,803	2,760	3,443	2,661

CITY OF PLYMOUTH

Capital Assets Statistics by Function/Program
Last Ten Years

Function/Program	Fiscal Year			
	2014	2015	2016	2017
Public safety				
Police				
Stations	1	1	1	1
Patrol units	19	21	21	23
Fire stations	3	3	3	3
Public works				
Trunk highways (miles)	20	20	20	20
Paved – county (miles)	26	26	26	26
Other streets and alleys (miles)	305	310	313	320
Sidewalks (miles)	12	17	17	17
Streetlights	3,181	3,219	3,322	3,313
Parks and recreation				
Acreage	1,691	1,670	1,672	1,728
Parks, natural areas, and open space	54	65	75	79
Trails (miles)	145	158	164	168
Community center	1	1	1	1
Water				
Water mains (miles)	373	381	385	389
Fire hydrants				
Private	1,588	1,599	1,610	1,618
Public	4,703	4,700	4,700	4,957
Wastewater				
Sanitary sewer (miles)	328	334	338	342
Storm sewer	150	157	162	168

Note: No capital asset indicators are available for the general government function.

Source: Various city departments

2018	2019	2020	2021	2022	2023
1	1	1	1	1	1
22	22	21	21	21	21
3	3	3	3	3	3
20	20	20	20	20	20
26	26	26	26	26	26
323	324	325	325	332	332
20	20	20	21	20	20
3,309	3,402	3,426	3,426	3,425	3,425
1,735	1,855	1,855	1,827	1,827	1,827
81	86	86	84	84	84
172	174	175	175	177	182
1	1	1	1	1	1
390	393	396	397	401	401
1,624	1,649	1,657	1,667	1,675	1,675
4,991	5,019	5,060	5,077	5,137	5,144
344	345	347	348	350	351
170	174	177	179	184	186

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